

STATE OF CONNECTICUT
EXECUTIVE CHAMBERS

DANNEL P. MALLOY
GOVERNOR

GOVERNOR'S OFFICE

July 12, 2017

BILL NOTIFICATION
RELEASE No. 17

For Immediate Release

Governor Dannel P. Malloy signed the following legislation of the 2017 Regular Session on July 12:

SB 1051 AN ACT CONCERNING CTNEXT PLANNING GRANTS-IN-AID AND
PA 17-244 INNOVATION PLACE DESIGNATION APPLICATIONS AND INVEST CT
FUND TAX CREDIT TRANSFERABILITY.
This bill shall take effect July 1, 2017.

Governor Dannel P. Malloy signed the following legislation of the 2017 Regular Session on July 11:

SB 76 AN ACT CONCERNING THE POWER OF THE COMMISSIONER OF
PA 17-174 TRANSPORTATION TO CONDUCT A MILEAGE TAX STUDY WITH STATE FUNDS.
This bill shall take effect from passage.

HB 7047 AN ACT CONCERNING MUNICIPAL FIRE APPARATUS SAFETY AND TESTING.
PA 17-175 This bill shall take effect October 1, 2017.

HB 7138 AN ACT CONCERNING LEGISLATIVE OVERSIGHT OF MAJOR
PA 17-192 TRANSPORTATION PROJECTS AND PLANNING.
This bill has various effective dates. Read the text [here](#).

HB 5590 AN ACT CONCERNING THE WORKFORCE DEVELOPMENT SYSTEM IN THE
PA 17-207 STATE OF CONNECTICUT.
This bill has various effective dates. Read the text [here](#).
***While Governor Malloy signed this bill, he wrote a letter to the members of the
General Assembly regarding its content. Scroll down to view that letter.*

SB 966 AN ACT CONCERNING ECONOMIC DEVELOPMENT PROGRAMS
PA 17-219 ADMINISTERED BY THE DEPARTMENT OF ECONOMIC AND COMMUNITY
DEVELOPMENT, THE MINORITY BUSINESS INITIATIVE ADVISORY BOARD, THE
STATE ECONOMIC STRATEGIC PLAN AND THE EVALUATION OF BUSINESS
ASSISTANCE AND INCENTIVE PROGRAMS.
This bill has various effective dates. Read the text [here](#).

- HB 7276 AN ACT CONCERNING EDUCATION MANDATE RELIEF.
PA 17-220 This bill has various effective dates. Read the text [here](#).
- HB 7295 AN ACT CONCERNING MINOR REVISIONS TO THE RENTERS REBATE PROGRAM.
PA 17-222 This bill shall take effect July 1, 2017.
- HB 7316 AN ACT CONCERNING EVALUATION OF BUSINESS ASSISTANCE AND INCENTIVE PROGRAMS.
PA 17-226 This bill shall take effect from passage.
- HB 7023 AN ACT CONCERNING STEP THERAPY FOR PRESCRIPTION DRUGS PRESCRIBED TO TREAT STAGE IV METASTATIC CANCER.
PA 17-228 This bill shall take effect January 1, 2018.
- HB 7053 AN ACT CONCERNING THE PUBLICATION OF TRANSFER AND ARTICULATION PROGRAMS IN THE STATE AND THE MEMBERSHIP AND DUTIES OF THE PLANNING COMMISSION FOR HIGHER EDUCATION.
PA 17-229 This bill shall take effect January 1, 2018.
- HB 7055 AN ACT CONCERNING RECOMMENDATIONS BY THE DEPARTMENT OF TRANSPORTATION REGARDING THE NOTIFICATION OF STATE CONSTRUCTION CONTRACT OPPORTUNITIES BY THE UNIVERSITY OF CONNECTICUT AND THE COMMISSIONER OF TRANSPORTATION, PARKING SPACES, WAYSIDE HORNS, THE DISPOSITION OF EXCESS STATE PROPERTY, HEAVY DUTY TRAILERS, FLASHING LIGHTS ON MOTOR VEHICLES, CHILD RESTRAINT SYSTEMS, PESTICIDE APPLICATION BY RAILROAD COMPANIES, THE "MOVE OVER" LAW, ROAD DESIGN STANDARDS, AND ROAD AND BRIDGE DESIGNATIONS.
PA 17-230 This bill has various effective dates. Read the text [here](#).
- HB 7070 AN ACT CONCERNING MUNICIPALITIES AND BINGO GAMES, BAZAARS AND RAFFLES.
PA 17-231 This bill shall take effect January 1, 2018.
- HB 7072 AN ACT ESTABLISHING A FARM DISTILLERY MANUFACTURER PERMIT.
PA 17-232 This bill shall take effect October 1, 2017.
- HB 7141 AN ACT CONCERNING SECURED AND UNSECURED LENDING.
PA 17-233 This bill has various effective dates. Read the text [here](#).
- HB 7174 AN ACT ALLOWING CERTAIN HOSPITAL PERSONNEL TO ADMINISTER A SALINE FLUSH TO AN INTRAVENOUS LINE.
PA 17-234 This bill shall take effect October 1, 2017.
- HB 7248 AN ACT CONCERNING APPOINTMENTS TO THE CITIZEN'S ETHICS ADVISORY BOARD AND THE BOARD'S AUTHORITY IN ETHICS ENFORCEMENT PROCEEDINGS.
PA 17-235 This bill shall take effect October 1, 2017.

- HB 7019 AN ACT CONCERNING THE DEPARTMENT OF BANKING'S ENFORCEMENT
PA 17-236 AUTHORITY, THE ISSUANCE OF CERTAIN REPORTS, REQUIRING THE RETURN
OF CERTAIN PORTIONS OF SECURITY DEPOSITS AND MAKING MINOR
REVISIONS TO THE BANKING STATUTES.
This bill has various effective dates. Read the text [here](#).
- HB 7278 AN ACT CONCERNING THE CONVEYANCE OF CERTAIN PARCELS AND
PA 17-238 EASEMENTS OF STATE LAND, THE REDEVELOPMENT OF PROPERTY IN THE
TOWN OF PRESTON AND A REQUIREMENT TO APPRAISE CERTAIN MUNICIPAL
PROPERTY PRIOR TO SALE.
This bill has various effective dates. Read the text [here](#).
- HB 7302 AN ACT CONCERNING ISOLATED CONFINEMENT AND CORRECTIONAL STAFF
PA 17-239 TRAINING AND WELLNESS.
This bill shall take effect January 1, 2018.
- HB 7318 AN ACT CONCERNING THE FAILURE TO FILE FOR CERTAIN GRAND LIST
PA 17-240 EXEMPTIONS, THE COMMUNITY HOUSING LAND BANK AND LAND TRUST
PROGRAM AND THE TAX REVALUATION DEADLINE FOR THE TOWN OF
ORANGE.
This bill has various effective dates. Read the text [here](#).
- SB 963 AN ACT CONCERNING EDUCATIONAL AND ENVIRONMENTAL ISSUES
PA 17-242 RELATING TO MANUFACTURING.
This bill has various effective dates. Read the text [here](#).
- SB 991 AN ACT MAKING REVISIONS TO STATUTES CONCERNING THE DEPARTMENT
PA 17-243 OF ADMINISTRATIVE SERVICES.
This bill has various effective dates. Read the text [here](#).
- HB 6981 AN ACT ESTABLISHING A TASK FORCE TO STUDY PUBLIC HEALTH
SA 17-17 PREVENTION EFFORTS.
This bill shall take effect from passage.
- SB 820 AN ACT CONCERNING THE PARTICIPATION OF PRIMARY CARE PHYSICIANS IN
SA 17-22 THE SMALL BUSINESS EXPRESS PROGRAM.
This bill shall take effect from passage.

Governor Dannel P. Malloy signed the following legislation of the 2017 Regular Session on June 30:

- HB 7205 AN ACT CONCERNING EARLY LITERACY.
PA 17-101 This bill shall take effect July 1, 2017.
- HB 7104 AN ACT CONCERNING RENEWABLE PORTFOLIO STANDARD COMPLIANCE
PA 17-186 REQUIREMENTS.
This bill shall take effect July 1, 2017.

Governor Dannel P. Malloy vetoed the following legislation of the 2017 Regular Session on July 11:

HB 6304 AN ACT CONCERNING THE USE OF COMBINED HEAT AND POWER AND
PA 17-227 DISTRICT HEATING SYSTEMS AND REQUIRING A STUDY OF THE VIABILITY OF
NEW DISTRICT HEATING NETWORKS IN THE STATE AS PART OF THE
COMPREHENSIVE ENERGY STRATEGY.

This bill had various effective dates. The Governor vetoed the bill. Scroll down to read the veto message.

As of this date, the Governor has signed two hundred sixty two (262) bills and vetoed four (4) bills of the 2017 Legislative Session.



Dannel P. Malloy

GOVERNOR
STATE OF CONNECTICUT

July 11, 2017

Dear Honorable Members of the Connecticut General Assembly:

Today I am signing House Bill 5590, *An Act Concerning the Workforce Development System in the State of Connecticut*. This bill creates a Workforce Training Authority and Workforce Training Fund, requires the Department of Labor (DOL) to create new forms and produce new reports, permits DOL to create a new workgroup to review business support services, requires the Connecticut State Colleges and Universities to create a new outreach position, and puts two existing workforce programs into statute. Despite the broad reach of this bill, no monies have been appropriated to fund these new initiatives.

Workforce development is a top priority for my administration, so I am willing to sign this bill. It was a difficult decision, however, for two reasons. First, the bulk of the new responsibilities and functions outlined in the bill will fall to DOL, an agency that has been one of our hardest hit in terms of diminishing staffing levels and funds. This bill significantly adds to their work, but not to their resources. Once again, we are asking our overburdened agencies to do more with less.

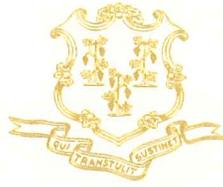
Secondly, I would like to draw your attention to a just a sampling of the workforce development efforts currently underway at DOL. For example, the existing Office of Workforce Competitiveness administers programs including the Subsidized Employment and Training Program (STEP UP), Skills21 Curriculum, College Connections at Asnuntuck Community College, Connecticut Corps, Cradle to Career and Emerge Connecticut. Additionally, the Office of Workforce Competitiveness oversees several special initiatives on my behalf and at your direction, such as New Haven Works, Spanish American Merchants Association, , the Jobs Funnel Initiative, two federally-funded Disability Employment Initiatives, and a USDOL Technology Grant.

I cannot urge you enough to take stock of the work currently being done and to make future policy decisions with an eye towards strengthening our established programs in order to build on our successes and refocus others to become more effective and innovative.

Sincerely,

A handwritten signature in blue ink that reads "Dannel P. Malloy".

Dannel P. Malloy
Governor



Dannel P. Malloy
GOVERNOR
STATE OF CONNECTICUT

July 11, 2017

The Honorable Denise W. Merrill
Secretary of the State
30 Trinity Street
Hartford, CT 06106

Dear Madam Secretary:

I hereby return, without my signature, House Bill No. 6304, *An Act Concerning the Use of Combined Heat and Power and District Heating Systems and Requiring a Study of the Viability of New District Heating Networks in the State as Part of the Comprehensive Energy Strategy*. This bill would authorize the creation of a thermal heating loop in the City of Bridgeport that would be fully subsidized by all ratepayers of the local utility without proper consumer protections or appropriate regulatory oversight.

There is no doubt that Connecticut must continue its leadership role in promoting, developing and powering our state through clean energy, including the use of fuel cells, a technology where Connecticut is a clear leader. Connecticut has also led the way, through our first in the nation Green Bank, in developing innovative financing systems to leverage private capital for clean energy projects. The goal of this bill, to create electricity and heat using fuel cells to serve an energy district heating system in Bridgeport, is certainly commendable. Such a project, if properly planned and with the right consumer safeguards in place, could bring with it significant benefits. I am concerned, however, that this bill does not contain such necessary safeguards.

First, House Bill No. 6304 grants one developer in one municipality access to ratepayer funds to create a district thermal system without a competitive process to ensure that the best project is selected, with fair terms and at a reasonable price. While the utility would use what the bill calls a competitive process, there are no standards for that process in the bill and no authority for the Public Utilities Regulatory Authority (PURA) to ensure that one is followed. This project was proposed during a competitive clean energy procurement process conducted by the Department of Energy and Environmental Protection in 2016, but it failed to be selected because it would have cost ratepayers much more than competing proposals. Had this project been chosen, it would have cost ratepayers \$8.6 million more each year and \$173 million more over the 20-year contract term than the average cost of other fuel cell projects proposed for that procurement.

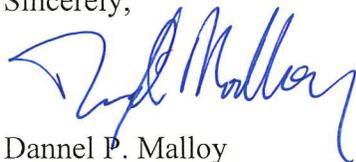
Second, it places all the financial risk on ratepayers and none on the private developer. The legislation requires ratepayers to cover all the costs of the fuel cell plant while forfeiting all revenues from the project's capacity and Renewable Energy Credits (RECs) to the developer. I have never signed a bill that does not credit back to ratepayers the value of the electricity, capacity, or RECs produced by the clean energy facility. These asymmetric terms exacerbate the impact on ratepayers and create a bad precedent. In addition, while I have no doubt that the city is serious about developing a thermal loop, this bill requires that ratepayers finance the construction of the fuel cell plant with no guarantee that the thermal loop will be built or that a sufficient number of customers will be enrolled. Existing law requires enrollment of customers before ratepayer subsidies are awarded; this bill removes that protection. Bridgeport residents, whose rates will increase to finance this project because they are customers of the utility that would own it, also are guaranteed no other benefits under this bill.

Third, the bill deprives PURA of any ability to refine the technical or the financial details of the system proposed under this bill. Not only can PURA not specify the standards for the utility's selection process, it cannot recommend changes to any other details. This bill cedes all of the decisions to the utility, removing PURA from its proper role in evaluating and refining the proposal to require consumer protections or features that enhance the overall energy grid.

The state already has mechanisms for financing clean energy systems and creating local energy districts so that communities can share in the benefits of clean energy, while giving PURA appropriate power to ensure that all ratepayers are protected from undue risk. These include avenues for large-scale fuel cell procurement under Public Act 17-144, which my administration introduced and which I signed on June 28, and existing legislation to fund projects considered "Best of Class." Public Act 15-5, passed in June 2015, already provides customers of district thermal systems incentives to encourage their enrollment. The level of incentives provided through that Act is benchmarked to the value of incentives provided for all natural gas customers who reduce their gas usage. I respect the proponents of this bill and their sincerity in proposing it. I am willing to work with them to make sure that Bridgeport can develop a clean, efficient district energy system that includes sufficient protections for the public and ratepayers, and I look forward to discussing how to do so. This bill, however, is not the right approach.

For this reason, I disapprove of House Bill No. 6304, *An Act Concerning the Use of Combined Heat and Power and District Heating Systems and Requiring a Study of the Viability of New District Heating Networks in the State as Part of the Comprehensive Energy Strategy*. Pursuant to Section 15 of Article Fourth of the Constitution of the State of Connecticut, I am returning House Bill No. 6304 without my signature.

Sincerely,



Dannel P. Malloy
Governor