STATE OF CONNECTICUT EXECUTIVE CHAMBERS



DANNEL P. MALLOY
GOVERNOR

GOVERNOR'S OFFICE

June 6, 2018

BILL NOTIFICATION RELEASE No. 13

For Immediate Release

Governor Dannel P. Malloy signed the following legislation of the 2018 Regular Session on June 6:

SB 443 SA 18-8	AN ACT ESTABLISHING THE CONNECTICUT BLOCKCHAIN WORKING GROUP This bill is effective from passage.
SB 527 SA 18-9	AN ACT ESTABLISHING THE TRANSPORTATION CENTER IMPROVEMENT DISTRICT WITHIN THE CITY OF STAMFORD. This bill is effective from passage.
HB 5181 SA 18-10	AN ACT EXTENDING THE MUNICIPAL REVALUATION DEADLINE FOR THE TOWN OF WILTON BY ONE YEAR AND VALIDATING CERTAIN ACTIONS TAKEN AND VOTES CAST BY THE ELECTORS AND VOTERS OF THE TOWN OF MONROE. This bill is effective from passage.
HB 5247 SA 18-11	AN ACT CONCERNING COURTHOUSE SECURITY. This bill is effective from passage.
HB 5201 SA 18-12	AN ACT REQUIRING THE COMMISSIONER OF HOUSING TO MAKE RECOMMENDATIONS REGARDING CERTAIN STATE-FUNDED PUBLIC HOUSING PROJECTS. This bill is effective from passage.
HB 5291 SA 18-15	AN ACT CONCERNING A STUDY ON ACCESS TO INFORMATION REGARDING THE SAFETY OF SPORTS HELMETS. This bill takes effect October 1, 2018.
SB 468 PA 18-56	AN ACT CONCERNING SERVICE OF CIVIL PROCESS ON A MOTOR VEHICLE OPERATOR OR THE OWNER OF A MOTOR VEHICLE. This bill takes effect October 1, 2018.
SB 479 PA 18-57	AN ACT CONCERNING IMMUNITY FROM CIVIL OR CRIMINAL LIABILITY FOR PERSONS PROVIDING MEDICAL ASSISTANCE OR INTERVENTION IN A CHILD ABUSE OR NEGLECT CASE. This bill takes effect July 1, 2018.

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SB 509 PA 18-61	AN ACT CONCERNING NEWLY DISCOVERED EVIDENCE. This bill takes effect October 1, 2018.
SB 517 PA 18-62	AN ACT CONCERNING THE PROVISION OF NOTICE OF CONDEMNATION AND ASSESSMENT OF DAMAGES FROM THE COMMISSIONER OF TRANSPORTATION TO A PERSON HAVING AN INTEREST OF RECORD. This bill takes effect October 1, 2018.
SB 7 PA 18-82	AN ACT CONCERNING CLIMATE CHANGE PLANNING AND RESILIENCY. This bill is effective from passage.
SB 17 PA 18-83	AN ACT CONCERNING PROCEDURES RELATED TO COLLECTING AND PROCESSING SEXUAL ASSAULT EVIDENCE COLLECTION KITS. This bill is takes effect July 1, 2018.
SB 104 PA 18-84	AN ACT PROHIBITING THE USE OF RESIDENTIAL AUTOMATIC PESTICIDE MISTING SYSTEMS. This bill takes effect October 1, 2018.
SB 268 PA 18-85	AN ACT CONCERNING MODIFICATIONS TO BROWNFIELD REMEDIATION GRANT AND LOAN PROGRAMS, THE APPLICATION OF NOTICES OF ACTIVITY AND USE LIMITATION TO CERTAIN PRIOR HOLDERS OF INTEREST IN PROPERTY, PROPERTY TAX AGREEMENTS BETWEEN MUNICIPALITIES AND PROSPECTIVE PURCHASERS OF BROWNFIELDS AND ENVIRONMENTAL IMPACT EVALUATION EXEMPTIONS FOR CERTAIN FEDERALLY APPROVED PROJECTS. This bill has various effective dates.
SB 432 PA 18-87	AN ACT CONCERNING THE SALE OF ABANDONED OR UNUSED CEMETERY LOTS. This bill takes effect July 1, 2018.
HB 5257 PA 18-96	AN ACT CONCERNING REPORTS OF ABUSE OR NEGLECT OF PERSONS WITH INTELLECTUAL DISABILITY OR AUTISM SPECTRUM DISORDER. This bill takes effect July 1, 2018.
HB 5254 PA 18-98	AN ACT CONCERNING CHILD SUPPORT COLLECTION FEES. This bill takes effect April 1, 2019.
HB 5253 PA 18-99	AN ACT EXPANDING ACCESS TO THE MONEY FOLLOWS THE PERSON DEMONSTRATION PROJECT AND REPEALING OBSOLETE STATUTES. This bill is effective from passage.
HB 5204 PA 18-105	AN ACT CONCERNING LAW AND ORDINANCE COVERAGE. This bill takes effect July 1, 2018.
HB 5203 PA 18-108	AN ACT CONCERNING ELECTRONIC PROOF OF AUTOMOBILE INSURANCE This bill takes effect October 1, 2018.

HB 5383 PA 18-115	AN ACT CONCERNING DISPUTES BETWEEN HEALTH CARRIERS AND PARTICIPATING PROVIDERS THAT ARE HOSPITALS. This bill takes effect July 1, 2018.
HB 5402 PA 18-116	AN ACT CONCERNING THE REPORTING OF RESIDENTIAL CUSTOMERS' NONPAYMENT FOR CERTAIN UTILITY AND TELECOMMUNICATION SERVICES. This bill takes effect October 1, 2018.
HB 5405 PA 18-117	AN ACT CONCERNING CONNECTICUT CREDIT UNIONS. This bill takes effect October 1, 2018.
HB 5419 PA 18-124	AN ACT CONCERNING CENTRAL COUNTING OF ABSENTEE BALLOTS. This bill is effective from passage.

Governor Dannel P. Malloy vetoed the following legislation of the 2018 Regular Session on June 6:

SB 261	AN ACT EXTENDING THE MANUFACTURING APPRENTICESHIP TAX CREDIT
PA 18-80	TO PASS-THROUGH ENTITIES.
	This bill had an effective date of July 1, 2018. The Governor vetoed the bill

**Scroll down to read the Governor's veto message.

As of this date, the Governor has signed one hundred and fourteen (114) bills, vetoed two (2) bills, and left unsigned one (1) bill of the 2018 Regular Session.



June 6, 2018

The Honorable Denise W. Merrill Secretary of State 30 Trinity Street Hartford, CT 06106

Dear Madam Secretary:

I hereby return, without my signature, Senate Bill No. 261, An Act Extending the Manufacturing Apprenticeship Tax Credit to Pass-Through Entities. This bill would allow owners or shareholders of pass-through entities such as S corporations, partnerships, and limited liability companies to claim the manufacturing apprenticeship tax credit against the personal income tax.

This bill, while ostensibly helpful to small businesses, would allow individual business owners and shareholders to reduce their individual personal tax liability, potentially to zero. That is the same flaw I pointed out when I vetoed a similar bill in 2016. This bill would result in a loss of \$650,000 in revenue per year, an impact not accounted for in the amended budget I signed earlier this year. While I have steadfastly supported and initiated efforts to encourage more hiring in the technology and manufacturing sectors, such efforts should not be used to shield individual investors from paying their fair share for state services, especially when the cost is not offset by spending cuts or other revenue.

Under current law, entities that are unable to use manufacturing apprenticeship tax credits themselves because they are not subject to the corporation business tax may sell them to other entities that have sufficient liability to use them, providing income directly to the entities we want to help, rather than shielding the income of wealthy individuals. Current law also imposes reasonable limits on a corporation's total reduction in its tax liability through the use of tax credits, providing a degree of predictability and stability. Senate Bill No. 261 would instead allow individual partners in, or shareholders of, pass-through entities to claim the tax credits on their personal income tax returns, without any limit on the amount of reduction in their tax liability.

While this bill may have been passed to help small businesses owners, it would also allow owners of large, complex institutions to greatly reduce their personal income tax liability without limits, instead of providing the benefits where they will create jobs — in small businesses themselves. United States Department of Treasury revealed recently that only about 10 percent of pass-through entities were small businesses with employees. Larger, wealthier pass-through entities have recently received federal tax gifts from the Republican-controlled Congress in the form of rate cuts and increased deductions, and they don't need more help from Connecticut's

taxpayers. A much more precisely targeted bill, with limits on the total deduction, could help these taxpayers and drive small-business investment without creating a windfall for those who need it least.

Allowing business tax credits to be claimed against the personal income tax would also open the door for other similar proposals and increase the likelihood that the credits will result in additional revenue loss to the state. In addition, the Department of Revenue Services (DRS) will incur a significant unbudgeted expense to implement this change on tax forms and in the Taxpayer Service Center.

As I indicated in my 2016 veto message, I stand ready, should there be an opportunity in the coming months, to work with the proponents of the bill to pass a version of this legislation that promotes investment in small businesses, includes a reasonable limit on individual tax liability, and offsets the significant lost revenue, but I cannot support this legislation as written.

For the foregoing reasons, I disapprove of Senate Bill 261, *An Act Extending the Manufacturing Apprenticeship Tax Credit to Pass-Through Entities*. Pursuant to Section 15 of Article Fourth of the Constitution of the State of Connecticut, I am returning Substitute Senate Bill 261 without my signature.

Sincerely,

Dannel P. Malloy

Governor