

**CONNECTICUT
RESOURCES
RECOVERY
AUTHORITY**

CONNECTICUT'S RECYCLING LEADER

Department of Environmental Protection

Solid Waste Management

Advisory Committee

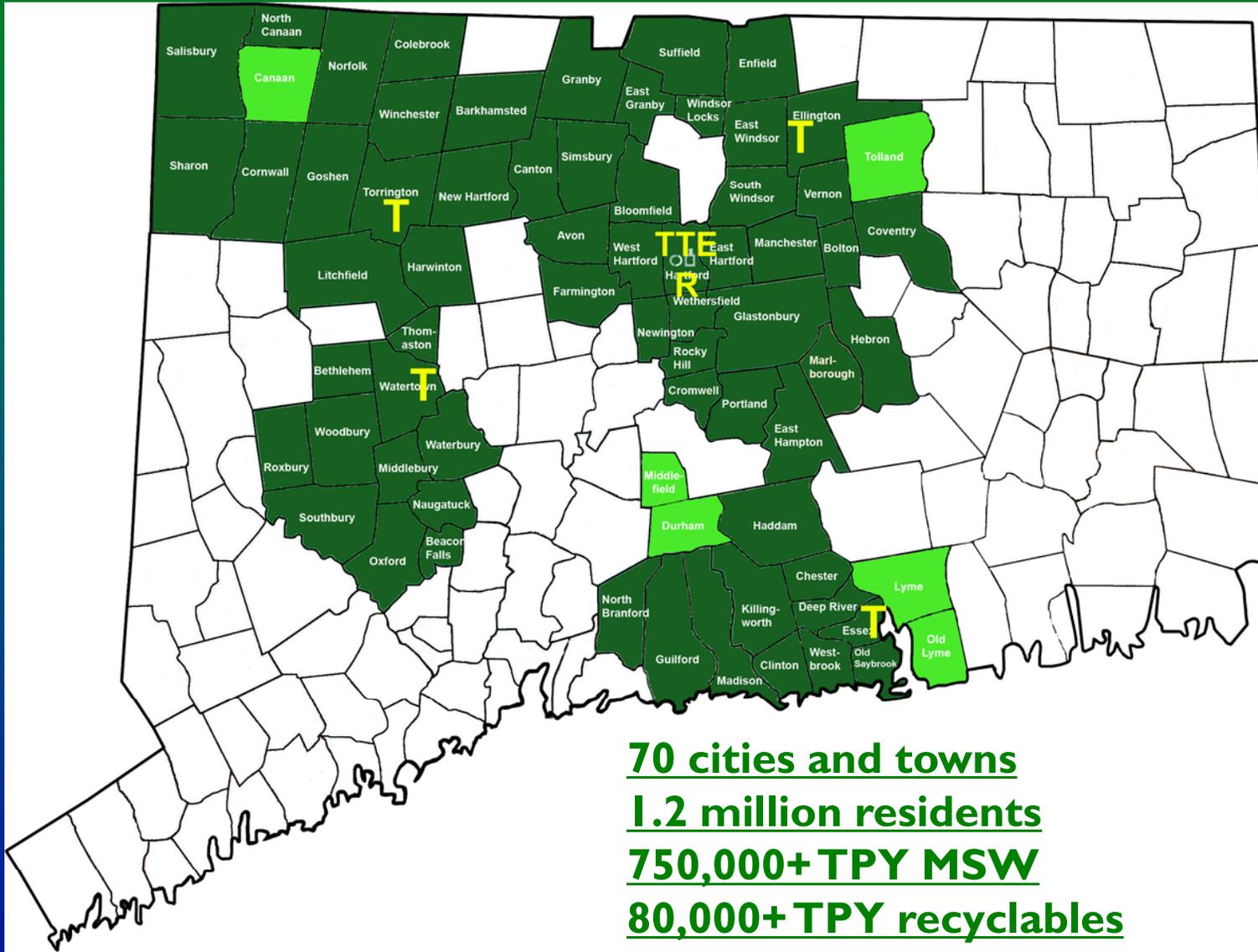
February 24, 2010

Good Morning!

- Paul Nonnenmacher, Director of Public Affairs
- Tom Kirk, President
- Peter Egan, Director of Environmental Affairs & Development / Acting Director of Operations
- Mike Bzdyra, Government Affairs Liaison



Mid-Connecticut Project



DEP Solid Waste Management Advisory Committee
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Mid-Connecticut Project Trash-to-Energy Plant Capital Projects

- \$14m in last five years
 - Projects to improve efficiency and lower costs of operation and maintenance
 - Improvements to odor-control system
 - Re-engineering of conveyor systems
 - Repower of shredder drives to 1250 HP



Mid-Connecticut Project Recycling

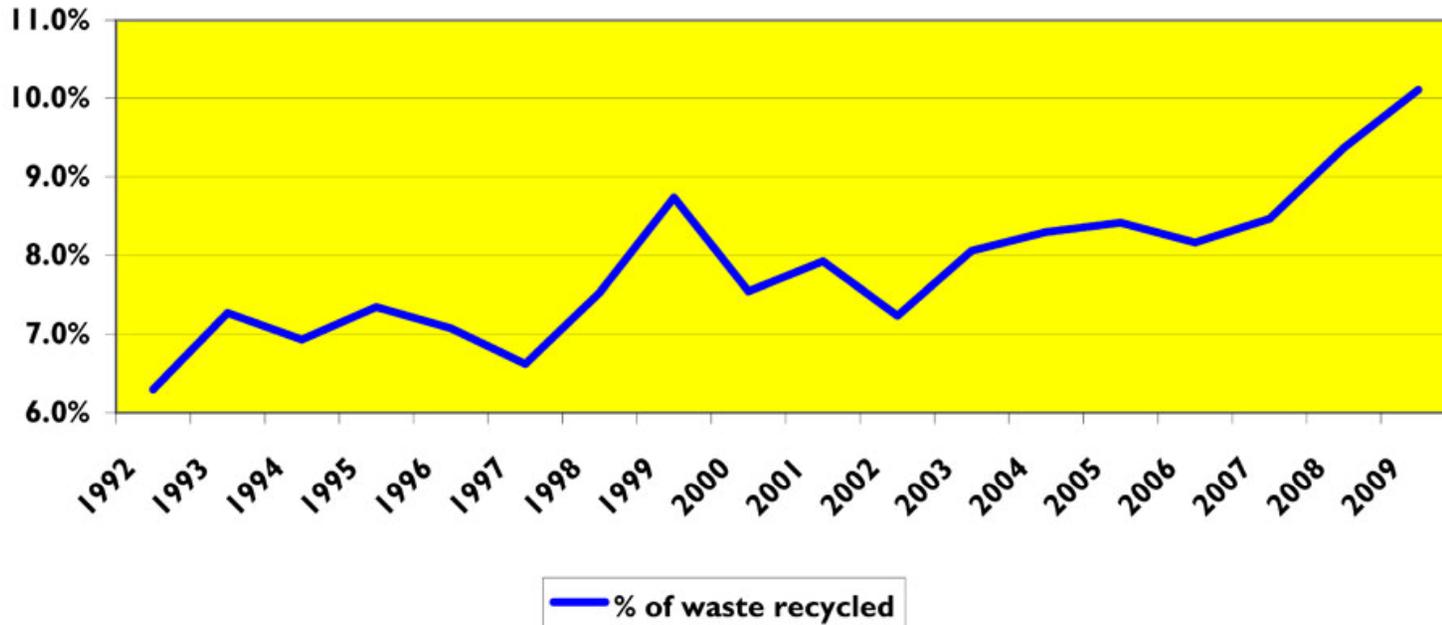
- Single-stream introduction
 - Available in all or parts of 64 towns served by CRRA Mid-Connecticut Project
 - Project recycling rate has increased each year since introduction
 - Project paid per-ton recycling bonuses to each participating town in 2008, 2009



Mid-Connecticut Project Recycling

Mid-Connecticut Project Recycling Rate FY 1992-2009

$$\frac{\text{Curbside+electronics}}{\text{Curbside+electronics+MSW}} = \text{Recycling}$$



Planning for the Future

- Mid-Connecticut Project Special Committee
 - To insure CRRA plans effectively for post-project options
 - Committee membership:
 - Representatives of Hartford, East Hartford, Windsor Locks, Canton and Barkhamsted
 - Selected by Project towns
 - Five representatives of CRRA
 - Next meeting: March 24, 2010
 - Information on CRRA Web site

http://www.crra.org/pages/mid-conn_special_committee.htm



Planning for the Future

- CRRA developing renewal MSA
 - Initial term 5 years
 - No full-faith-and-credit
 - No put-or-pay or minimum commitment
 - Free recycling
 - Net cost of operation
 - Towns can also choose lower-tier contracts or spot contracts (will require tonnage commitments)
 - Draft MSAs will be circulated for comment this spring (return comments by April 30)



Planning for the Future

- Ownership of facilities after 2012 secure
 - CRRA retains ownership per state statutes and MSAs . . .

ment, this Contract may be amended from time to time by written agreement, duly authorized and executed by the parties hereto.

SECTION 615. No Vested Rights. The Municipality shall not acquire any vested or ownership rights in the System by reason of this Contract; provided, however, that in the event of a disposition or liquidation of the System, as provided by law for the disposition of public property,



Planning for the Future

- RFQ for operation and maintenance of facilities issued 2009
- CRRA preparing RFB for operator contracts
 - WPF contract (MDC) expires December 2011
 - PBF (Covanta) contract expires May 2012
 - Contractor(s) selected in early 2011 to ensure smooth transition



Planning for the Future

- CRRA has always encouraged towns to evaluate their options
 - Suggested they send their \$500 to CRCOG



Planning for the Future

- Some towns have had concerns about commitments
 - New model ordinance based on CGS Chapter 103b (Sec. 7-273aa-pp):

pursuant to Chapter 103b and Chapters 446d and 446e of the Connecticut General Statutes Annotated.

Section Three: Designation of Regional Solid Waste Authority

The [Town/City] of _____ (the “Municipality”) hereby designates CCSWA as its regional solid waste authority, including its regional resource recovery authority, and adopts the provisions of Chapter 103b in connection with this election to become a member of CCSWA; provided, however, that this designation and membership election shall not constitute a commitment of the Municipality’s solid waste or recycling streams,



Planning for the Future

- *CGS Sec. 7-273aa(f): Any municipality which is a member of an existing authority may by vote of its legislative body elect to withdraw from such authority. Such withdrawal shall be effective only upon such terms and conditions as the authority may require.*



Planning for the Future

- In other words:
Once a town joins CCSWA, it cannot leave until it meets terms of withdrawal set by CCSWA and remains liable for costs assessed during its membership.



Planning for the Future

- *CGS Sec. 7-273bb(c): Any contracts authorized by this chapter to be entered into by an authority may be entered into on either a negotiated or an open-bid basis.*



Planning for the Future

- In other words:
CCSWA is not required to competitively bid its contracts for disposal, operations or other services.



CCSWA

- Some towns have expressed concerns about governance
 - CCSWA would be governed by an executive committee elected by the members



CCSWA Governance?

- Four seats will be filled by one town from each region:

Greater Capitol Region

Bolton
East Granby
Hebron
Marlborough
Avon
Canton
Coventry
Cromwell
Ellington
Granby
Portland
Rocky Hill**
Somers
Tolland
Windsor Locks

Bloomfield**
Enfield
Farmington
Glastonbury
Newington**
Simsbury
South Windsor
Vernon
Wethersfield**
Windsor**
East Hartford**
Manchester
West Hartford**
Hartford**

Naugatuck Valley Region

Bethlehem
Middlebury
Roxbury
Naugatuck
Southbury

North West Region

Barkhamsted
Canaan
Colebrook
Goshen
Harwinton
Litchfield
New Hartford
Norfolk
Salisbury
Sharon
Winchester
Torrington

Shoreline Region

Madison
North Branford
Guilford

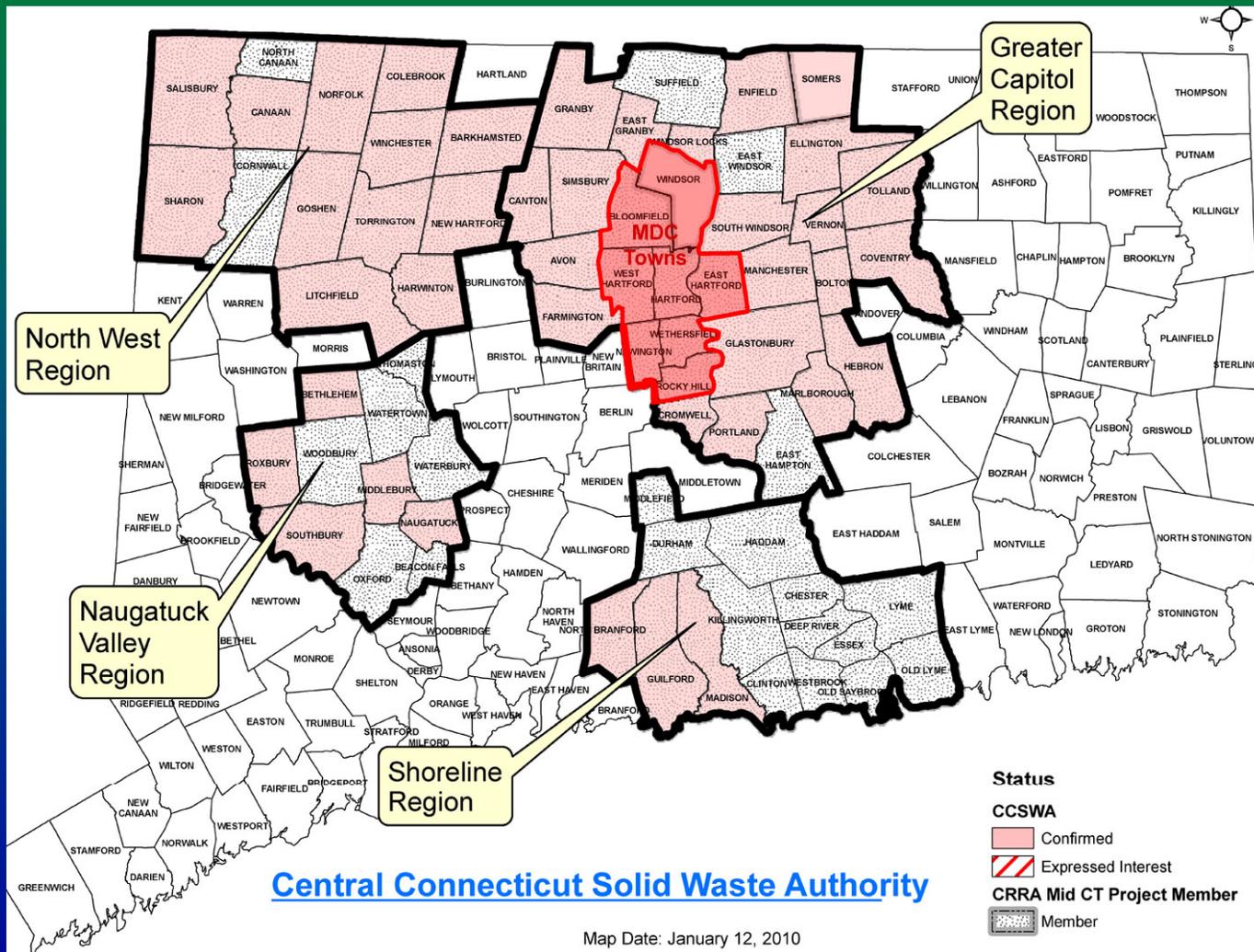
** – MDC towns

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CCSWA Governance?

- Four regions – one member from each



CCSWA Governance?

- Five seats would be filled by one town from each of five levels
 - 0-1% of population (or MSW or minimum commitment)
 - 1-2%
 - 2-5%
 - 5-10%
 - 10+%



CCSWA Governance?

- By population:

0-1%

Barkhamsted
Bethlehem
Bolton*
Canaan
Colebrook
East Granby*
Goshen
Harwinton
Hebron*
Litchfield
Marlborough*
Middlebury
New Hartford
Norfolk
Roxbury
Salisbury
Sharon

1-2%

Avon*
Canton*
Coventry
Cromwell
Ellington*
Granby*
Madison
North Branford
Portland
Rocky Hill**
Somers*
Tolland*
Winchester
Windsor Locks*

2-5%

Bloomfield**
Enfield*
Farmington*
Glastonbury*
Guilford
Naugatuck
Newington**
Simsbury*
South Windsor*
Southbury
Torrington
Vernon*
Wethersfield**
Windsor**

5-10%

East Hartford**
Manchester*
West Hartford**

10+%

Hartford*

* – Greater Capitol Region towns

** – MDC towns



CCSWA Governance?

- By tons of MSW paid for by each town:

<u>0-1%</u>	<u>1-2%</u>	<u>2-5%</u>	<u>5-10%</u>
<u>Avon*</u>	Madison	<u>Canton*</u>	<u>Bloomfield**</u>
Barkhamsted	<u>Marlborough*</u>	<u>Ellington*</u>	<u>Farmington*</u>
Bethlehem	Middlebury	<u>Granby*</u>	<u>Manchester*</u>
<u>Bolton*</u>	New Hartford	Litchfield	Naugatuck
Canaan	Norfolk	<u>Tolland*</u>	<u>Newington**</u>
Colebrook	North Branford	<u>Windsor Locks*</u>	<u>South Windsor*</u>
<u>Coventry*</u>	<u>Portland*</u>		Southbury
<u>Cromwell*</u>	<u>Rocky Hill**</u>		Torrington
<u>East Granby*</u>	Roxbury		<u>Vernon*</u>
<u>Glastonbury*</u>	Salisbury		<u>Wethersfield**</u>
Goshen	Sharon		<u>Windsor**</u>
Guilford	<u>Simsbury*</u>		
Harwinton	<u>Somers*</u>		
<u>Hebron*</u>	Winchester		

* – Greater Capitol Region towns

** – MDC towns

Sources: CRRA billing records,
Connecticut Department of
Environmental Protection 2008 reports,
CRRA municipal survey

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CCSWA Governance?

- By minimum commitment:

	<u>0-1%</u>	<u>1-2%</u>	<u>2-5%</u>	<u>5-10%</u>
Barkhamsted	Litchfield	<u><i>Bloomfield**</i></u>	<u><i>Avon*</i></u>	<u><i>East Hartford**</i></u>
Bethlehem	<u><i>Marlborough*</i></u>	<u><i>Canton*</i></u>	<u><i>Farmington*</i></u>	<u><i>Enfield*</i></u>
<u><i>Bolton*</i></u>	Middlebury	<u><i>Cromwell*</i></u>	<u><i>Glastonbury*</i></u>	Torrington
Canaan	New Hartford	<u><i>Ellington*</i></u>	Guilford	<u><i>West Hartford**</i></u>
Colebrook	Norfolk	North Branford	Madison	
<u><i>Coventry*</i></u>	<u><i>Portland*</i></u>	Southbury	<u><i>Manchester*</i></u>	
<u><i>East Granby*</i></u>	Roxbury	Winchester	Naugatuck	<u><i>10+%</i></u>
Goshen	Salisbury	<u><i>Windsor Locks*</i></u>	<u><i>Newington**</i></u>	<u><i>Hartford**</i></u>
<u><i>Granby*</i></u>	Sharon		<u><i>Rocky Hill**</i></u>	
Harwinton	<u><i>Somers*</i></u>		<u><i>Simsbury*</i></u>	
<u><i>Hebron*</i></u>	<u><i>Tolland*</i></u>		<u><i>South Windsor*</i></u>	
			<u><i>Vernon*</i></u>	
			<u><i>Wethersfield**</i></u>	
			<u><i>Windsor**</i></u>	

* – Greater Capitol Region towns

** – MDC towns

Sources: CRRRA Municipal Service Agreements, Connecticut Department of Environmental Protection 2008 reports, CRRRA municipal survey

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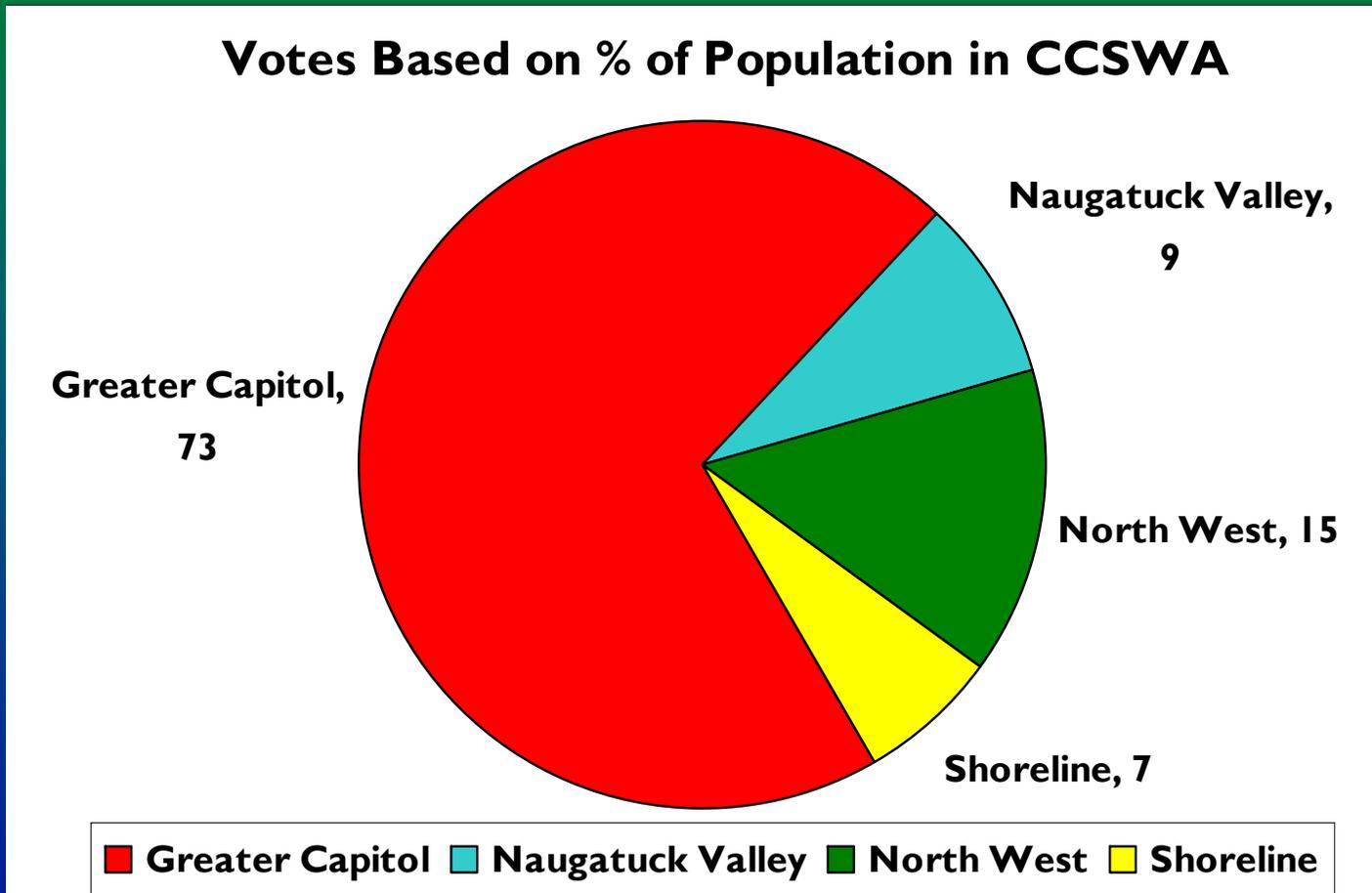
CCSWA Governance?

- Votes for executive committee will be weighted . . .



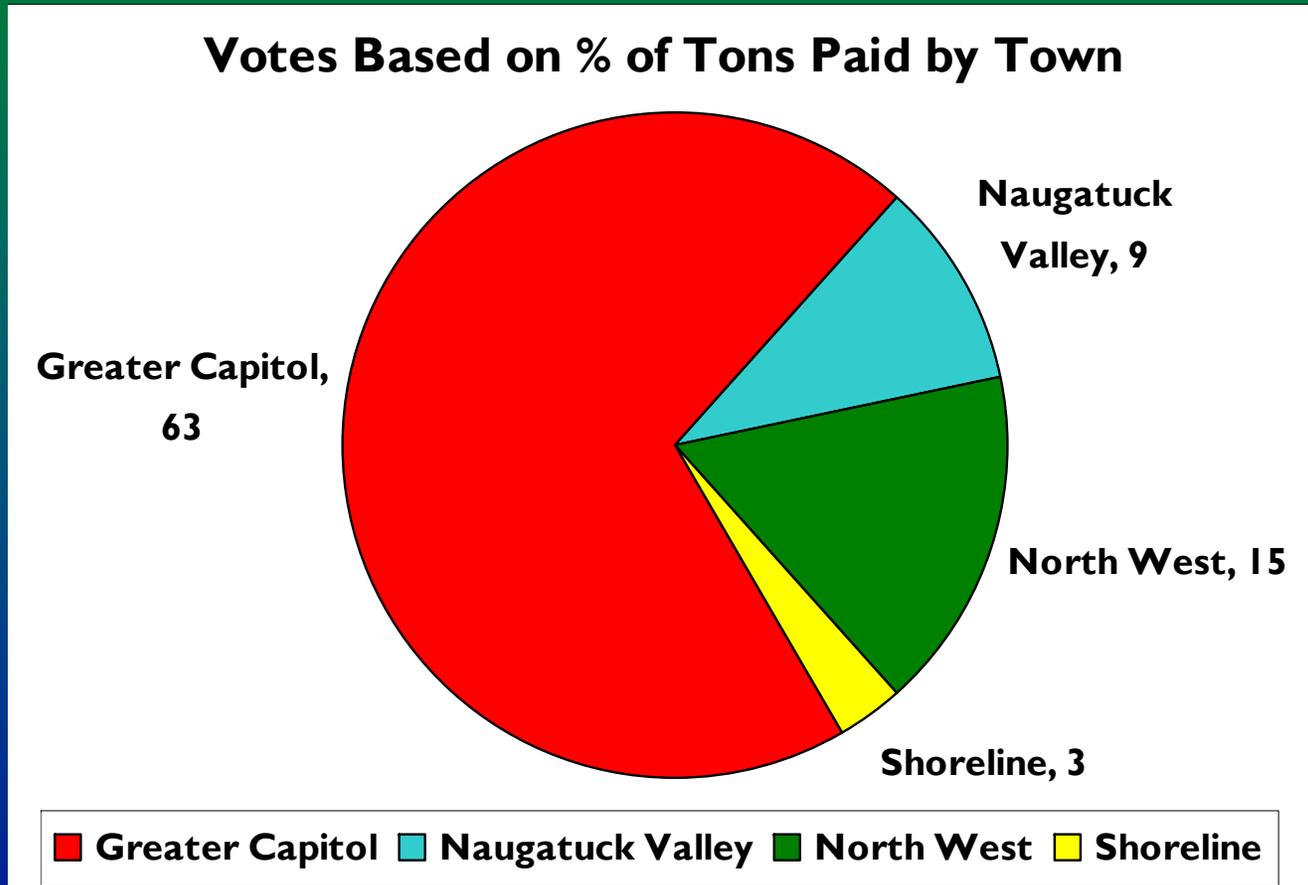
CCSWA Governance?

- . . . either by population . . .



CCSWA Governance?

- ... or by tons of MSW paid for by each town ...



Sources: CRRA billing records,
Connecticut Department of
Environmental Protection 2008
reports, CRRA municipal survey

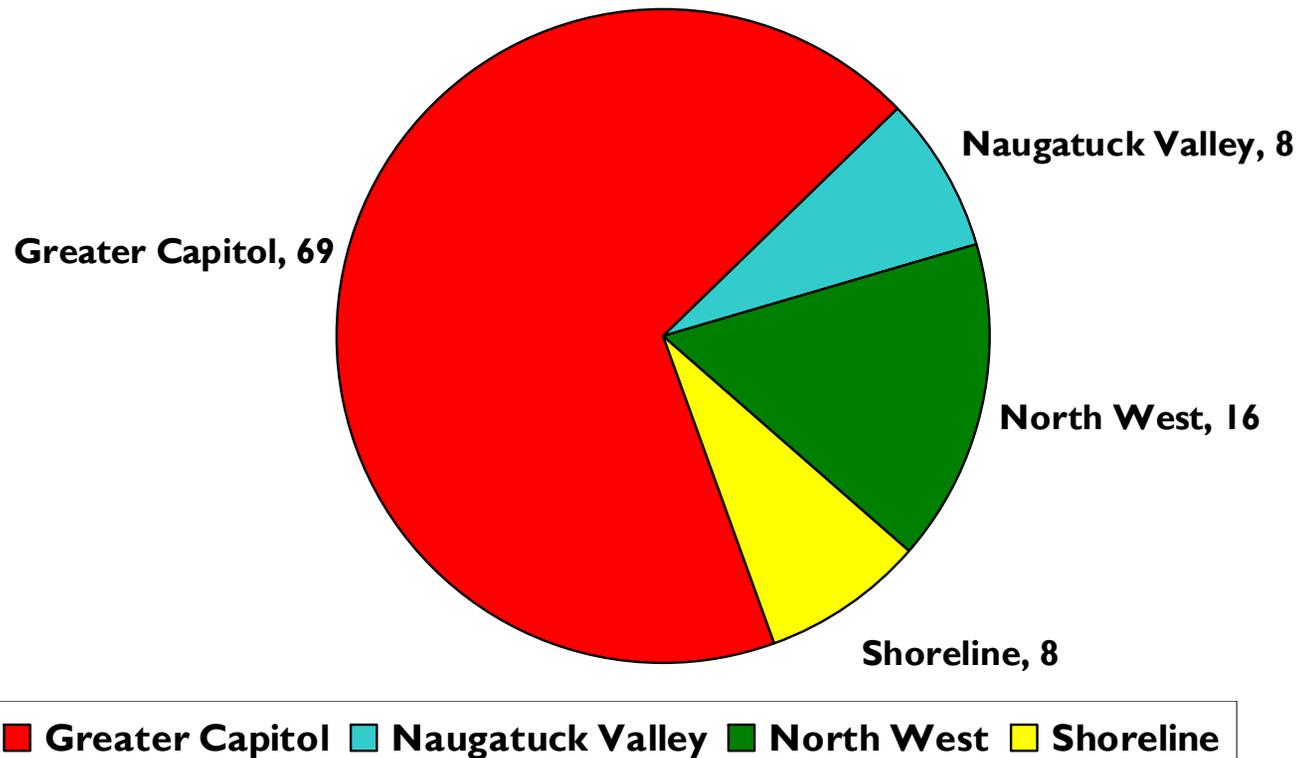
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CCSWA Governance?

- . . . or by minimum commitment of MSW

Votes Based on % of Minimum Commitments



CCSWA Governance?

- Six of nine executive committee members could be from Capitol Region towns
 - Five of nine could be MDC towns



CRRA Governance

- New Board of Directors established by Legislature in 2002
 - Municipal officials of large and small towns
 - Local officials augmented by experience in finance, industry and the environment



CRRA Governance

- Board members:



Michael A. Pace

- Chairman, CRRA Board of Directors
- Appointed as CEO of city or town under 50,000 in population
- **First Selectman, Town of Old Saybrook**



Raymond J. O'Brien

- Vice Chairman, CRRA Board of Directors
- Appointed for experience in environmental field
- **Member, Town Council, Town of New Milford**



Mark A. Lauretti

- Appointed as CEO of city or town under 50,000 in population
- **Mayor, City of Shelton**



Alan J. Desmarais

- Appointed for experience in public finance
- **Director of Finance, Town of Manchester**

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CRRA Governance

- Board members:

- Linda R. Savitsky

- Appointed for experience in public finance
- Career as **municipal finance director**, in OPM municipal finance section



Timothy G. Griswold

- Appointed for experience in energy field
- **First Selectman, Town of Old Lyme**

- Theodore H. Martland

- Appointed for experience in business/industry



Michael J. Jarjura

- Appointed as CEO of city or town over 50,000 in population
- **Mayor, City of Waterbury**



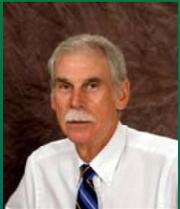
CRRA Governance

- Board members:
 - Nicholas H. Mullane II
 - Appointed as CEO of city or town under 50,000 in population
 - **First Selectman, Town of North Stonington**
 - David B. Damer
 - Appointed for experience in business/industry
 - Long career in environmental policy
 - Vacancy
 - Statute requires **CEO of city or town over 50,000 in population that has full-faith-and-credit contract with CRRA** fill this seat
 - Only Waterbury, West Hartford, Hartford, East Hartford and Manchester qualify
 - » Mayor Currey declined



CRRA Governance

- Board members:



Stephen J. Edwards

- Ad-hoc member representing Bridgeport Project towns
- **Director of Public Works, Town of Westport**



Warren C. Howe Jr.

- Ad-hoc member representing Wallingford Project towns



Geno Zandri Jr.

- Ad-hoc member representing Wallingford Project towns

– Vacancies

- Ad-hoc members representing Mid-Connecticut Project and Southeast Project towns



MDC

- Contract to operate Waste Processing Facility will expire in 2011
 - Operations began in 1987
 - MDC, a water and sewer agency, is functioning as a private business
 - Solid waste is a side business for MDC
 - CGS Sec. 22a-268 requires CRRA to use private industry to operate its facilities



MDC

- MDC now claims CRRA owes \$32m for costs MDC might incur after contract expires
 - CRRA has paid all MDC bills in full on time
 - MDC willing to work out “easy payment plan” if contract is renewed without bidding
 - \$17m/yr contract will be competitively bid
 - MDC has provided no documentation to support this claim
 - CRRA FOI complaint on this issue will be heard March 12



MDC

- *If* this new claim is legitimate, who pays?
 - Eight MDC towns?
 - 49 (or more) CCSWA towns?
 - Costs could be built in to new long-term WPF contract
 - “Easy payment plan”
 - MDC towns benefit by spreading costs to non-MDC towns



What to Expect

- February 25: CRRA Board adopts FY 2011 Mid-Connecticut Project budget, tip fee
- March: CRRA issues RFB for operator contracts
- April: CRRA sends draft MSAs to towns
 - April 30: Comments due
- January: CRRA finalizes contract(s) for trash-to-energy plant operations



For More Information

- Web: <http://www.crra.org>
- Blog: <http://crra-blog.blogspot.com/>
- Twitter: <http://twitter.com/CRRA>
- E-mail: crrainfo@crra.org
- Telephone: 860-757-7700



Your Questions

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