

Presentation to Connecticut Dept of Energy and Environmental Protection

LID and Stormwater General Permit Evaluation

August 2, 2011

Agenda

- 1. Opening (2 minutes)
- 2. Project Overview (2 minutes)
- 3. Role of Stormwater Utilities (5 minutes)
- 4. Investigation of Alternatives (10 minutes)
 - a. Background Data—Identification
 - **b.** General Consensus Building
 - c. Advantages and Disadvantages
 - d. Debating Alternatives
- 5. Selecting Alternatives (Dot Voting) (2 minutes)
- 6. Identifying Preferred Policy Structure (2 minutes)
- 7. Implementation by Partners (2 minutes)
- 8. Discussion
- 9. Adjourn





Project Overview

Project Purpose



- Build low-impact development (LID) into stormwater general permits (SGPs or GPs) and policy:
 - Connecticut Stormwater Quality Manual
 - Connecticut Guidelines for Soil Erosion and Sediment Control
- Partner-driven process, we want to begin to gather ideas at the start of the project





Project Specific Objectives

- Establish LID approach for SGP
- Incorporate performance goals and criteria in SGPs
- Identify mechanisms to give LID priority attention



Elements of a Policy Framework

- Runoff volume as an indicator
- Relationship between runoff volume and pollution control
- Permit limits relative to storm size
- Guidance with performance criteria
- Stormwater utilities



Meeting Schedule

| Meeting | Topics | Date |
|--------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------|
| Partner Workshop 1 | Project Initiation Criteria for alternatives selection Summary of information gathered from other states Summary of information gathered from the Partners Webpage | May 26, 2010 |
| Partner Workshop 2 | Summary of the role stormwater utilities Partner consensus on alternatives for further consideration under Task 4 | July 1, 2010 |
| Partner Workshop 3 | Summary of alternative scenarios | August 31, 2010 |
| Partner Workshop 4 | Write-up of draft LID standards | October 20, 2010 |
| Partner Workshop 5 | Draft Final Report Partner Involvement in Implementation | December 15, 2010 |

 Partner Workshop 6 on July 28 was added to review the final draft guidance documents



Partners

| Potential Partner | Contacts | | |
|----------------------------------------------------|---------------------------|--|--|
| Connecticut Stormwater Program | Chris Stone | | |
| | Nisha Patel | | |
| Nonpoint Source Program | MaryAnn Nusom Haverstock | | |
| | Chris Malik | | |
| | Jessica Morgan | | |
| Aquifer Protection | Rob Hust | | |
| Office of Long Island Sound Program | Cheryl Chase | | |
| | Marybeth Hart | | |
| EPA | Steve Winnett | | |
| | Mark Tedesco | | |
| | Thelma Murphy | | |
| CT Business Industries Association | Eric Brown | | |
| | Chris Ecsedy | | |
| CT Construction Industries Association | Matt Halesey | | |
| Marine Trades Association | Ted Sailer | | |
| | Greg Sharp | | |
| CT Fund for the Environment | Leah Schmaltz | | |
| | Roger Reynolds | | |
| Farmington MLUE/LID grant recipient municipalities | Kim Barbieri (Torrington) | | |
| | Marty Connor (Colebrook) | | |
| | Hiram Peck (Simsbury) | | |
| | Mark Devoe (Plainville) | | |
| Additional Municipalities | Pat Sesto (Wilton) | | |
| Tolland, CT | Linda Farmer | | |
| Greenwich, CT | Denise Savigeau | | |
| Norwalk, CT | Mike Yeosock | | |
| | Alexis Cheritchetti | | |
| Fairfield, CT | Bill Hurley | | |
| South Central Regional Water Authority | John Hudak | | |
| MDC | Louise Guarnaccia | | |
| | Sally Nyron | | |
| | Brian Roach (Aquarion) | | |
| Connecticut Conference of Municipalities | Kachina Walsh-Weaver | | |

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| | Brian Roach (Aquarion) | | |
| CT Fund for the Environment | Leah Schmaltz | | |
| | Roger Reynolds | | |
| Rivers Alliance | Margret Miner | | |
| The Nature Conservancy | Sally Harold | | |
| | Shelly Green | | |
| Green Valley Institute | Susan Westa | | |
| CT Chapter of American Planners Assn. CCAPA | John Pagini | | |



Partners

| Potential Partner | Contacts | | |
|------------------------------------------------|----------------|--|--|
| COG Central Naugatuck Valley | Virginia Mason | | |
| Litchfield Hills Council of Elected Officials | Rick Lynn | | |
| Housatonic Valley CEO | Jon Chew | | |
| Southeastern Connecticut Council of Government | James Butler | | |
| CT Regional Council of Governments | Lia Huang | | |
| SW CT Regional Planning Agency | Floyd Lapp | | |
| | Nicole Davis | | |

Webpage to Transmit Information

http://www.ct.gov/dep/cwp/view.asp?a=2719&q=459488&depNav_GID=1654

Or Google

"CTDEEP stormwater LID evaluation"



#1 May 26, 2010: documents

- Agenda
- CT Partner Interviews Summary Report
- Other States' Summary Report
- Summary of Workshop #1 Including Results of "Criteria" Cardstorming
- Workshop #1 Presentation: Introduction
- Workshop #1 Presentation: LID Overview
- Workshop #1 Presentation: Summary of Partner Interviews

#2 July 1, 2010

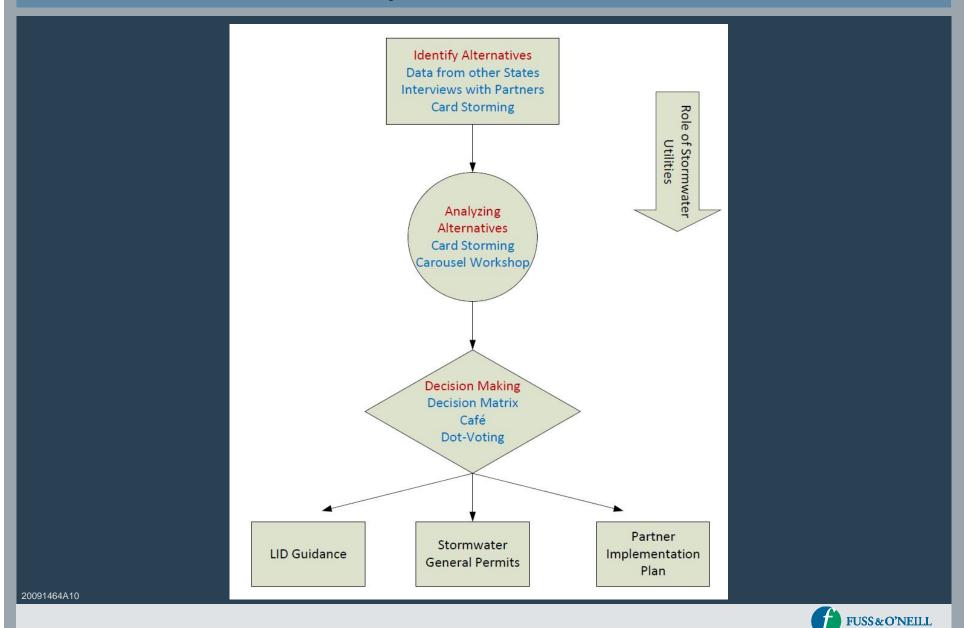
- Agenda
- Potential Low Impact Development Implementation Alternatives
- <u>Evaluating the Role of Stormwater Utility Districts in the Implementation</u> of Low Impact Development
- Carousel Workshop presentation
- Summary of Workshop #2

#3 August 31, 2010

- Agenda
- Technical Memorandum #1: Identification of Approaches for Including Low Impact Development and Pollution Prevention In General Permits
- Technical Memorandum #2: Evaluating the Role of Stormwater Utility
 Districts in the Implementation of Low Impact Development
- Summary #4: Rationale for Selection of Two Alternative Scenarios for Implementation
- Workshop #3 Presentation: Introductions, Meetings, and the Webpage
- Workshop #3 Presentation: Introduction to Cafe Workshop Dot voting
- Workshop #3 Summary of the Meeting



Project Flow Chart





Role of Stormwater Utilities

Background and Purpose

- Stormwater Utilities:
 - Create a regular source of funding
 - Encourage regional (i.e., watershed-based) management
 - LID is site by site in nature
- Potential Benefits and Concerns
- Practicability of Stormwater Utilities







Stormwater Utilities in Other States

Table 1
Features of Seven Stormwater Utility Districts

| | Operation & Maintenance | Capital Improvement (e.g., Retrofits) | Watershed Management & TMDLs | Design Review | Phase 2 Implementation | Technical Assistance | Demonstration Projects | Public Education | Flood Management |
|-----------------------|-------------------------|---------------------------------------------|------------------------------------|---------------|---------------------------|-------------------------|---------------------------|------------------|---------------------|
| Alexandria, VA | • | • | • | • | • | | | • | • |
| Northeast, OH | • | • | • | | • | • | • | • | • |
| Volusia County, FL | • | • | | • | | | | | • |
| Peachtree City, GA | • | • | | | | | | | |
| Symrna, TN | | • | • | | • | | | • | • |
| Newton, MA | • | • | | | | | | • | • |
| S. Burlington, VT | • | • | | • | • | • | | | • |

Regionalization

- Why Regionalize?
 - Economies of scale—Share programs, labor and equipment
 - Watershed as a unit of management



Stormwater Utilities and LID

- How could Stormwater Utilities Enhance LID?
 - Facilitate O&M
 - Fund maintenance services
 - Ensure proper design and placement
 - Locally based technical assistance programs
 - Retrofits for water quality improvement



Partner Concerns about Stormwater Utilities

- Commonly Cited Concerns
 - Bureaucracy
 - New fees look like taxes
 - Controversial basis for fees
 - Politically untenable
 - Public campaign may be needed for support





Identifying Alternatives Background Data

Methods of Data Collection

- Two Basic Methods:
 - Web searches and webpage mining
 - Interviews with stormwater managers and partners



State Information & Interviews

We Collected Information from the Following States:

- Alaska
- Arizona
- California
- Florida
- Idaho
- Maine
- Massachusetts
- Minnesota
- Nevada
- New Mexico

- New Hampshire
- New York
- Oklahoma
- Oregon
- Pennsylvania
- Rhode Island
- Vermont
- Washington
- West Virginia
- Wisconsin



Findings—Performance Stnds

What Types of Performance Standard are used?

| Type of Standard | Examples |
|--------------------------------|-------------------------------------------------------------------------------|
| Runoff Volume | WQV (1", 0.5", 25%, etc.);require or encourage LID |
| Pollution Reduction (linked to | • 80 or 90% TSS |
| volume) | Turbidity |
| | Nutrients |
| | Sensitive sites |
| Performance standard | Area set-aside for LID |
| | MEP and narrative |
| | Imperviousness reduction |

FUSS&O'NEILL

Findings—Giving LID Priority

What Types of Standards are used to Establish Priority?

| Type of Standard | Examples |
|----------------------|---------------------------------------------------------|
| Runoff Volume | Percentage or Fraction of WQV |
| Performance standard | MEP and narrative |
| | Imperviousness reduction requirements |
| | Area set-aside for LID |

Telephone Interviews

- Interviewed 27 partners
- Fuss & O'Neill placed calls
- Interviews were loosely based on an interview questionnaire
- Significant Divergence of Opinion







Consensus Workshop Identifying Alternatives and Decision Criteria

Consensus Workshop

Context

- Purpose
- WorkshopQuestion
- Process
- •Warm-up

•10 minutes

Brainstorm

- Your list
- •Team list
- •Pass up first round

15 minutes

Clustering

- •4 6 pairs
- Pass up round two
- Tag clusters
- •Pass up remaining cards

10 - 15 minutes

Naming

- •Discuss largest cluster
- •3 5 word name
- •Remaining clusters

10 - 20 minutes

Resolution

- •Discuss consensus
- Create a matrix
- Discuss implications
- •10 minutes



Card Storming Results

ATTACHMENT 1 RESULTS OF CARD STORMING FROM JULY 1, 2010 (WORKSHOP 2)

Card Storming Question: What are the features of good LID policy?

Objective Card Storming Aim: Identify criteria [for determinine

alternatives

Experiential Card Storming Aim: Identify similarities [in participants ideas of good LID policy]



- Cost effective options, not regulations
- Enough incentive to achieve success
- Recognize market demands for different development types (LID may not be for all
- Funding for implementation
- Market/demand sensitivity
- Effectiveness can be verified and maintenance is not cost prohibitive



Clear and Understandable

- Clarity
- Uniform statewide (standardized)
- Make any guidance and/or standards simple. Make process certain.
- LID policy at the local level to adopt, enforce, implement



Legal Administrable

- Easy to administer
- Aligning municipal zoning subdivision regulations (with LID)
- Encouragement TPZ, cons[ervation] subdivision regulations
- Available support structure mechanism for contractors/homeowners implementing LID
- Compatible with other regulations and goals that are necessary i.e., ADA, mosquito control, public safety, public health
- Lega
- Oversight from local and state agencies
- Enforceability
- Treats stormwater runoff with the same strict criteria that are required of on-site septic systems
- Quantifiable-measurable for other permit requirements that might duplicate
- Should be expected and standard operating procedure not as the exception



Environmental Benefit

- Manages soil erosion
- Reduction of impervious materials
- Remediates already built areas
- Promotes GW recharge
- Water quality & water quantity (groundwater (in-stream recharge) flow techniques)
- Reduces runoff
- Minimize impervious cover
- Fix impairment
- Resource based design (e.g., soils)
- Allow soil microorganisms to work
- Shift focus from engineering to conservation



Education

- Education component
- Knowledgeable design engineers training, train
- Use good science and knowledgeable people to make decisions
- Public acceptance—meaning willingness to act a local/residential scale
- Greatest behavior change Promote policies (regulatory and/or voluntary) that result in greatest behavior change



- Practical to implement and maintain
- Not burdensome to individuals, easy to comply with
- Maintenance required
- Flexible
 - Consider site constraints
 - Consider project type
- Flevible
- Room for innovation
- Performance based (about objective, not technique)
- Bottom-up site specific approach, <u>not</u> top down.







Carousel Workshop Identifying Advantages and Disadvantages of Alternatives

Carousel Workshop

Nonregulatory



Regulatory



Performance Standards



Pollution Reduction Standards

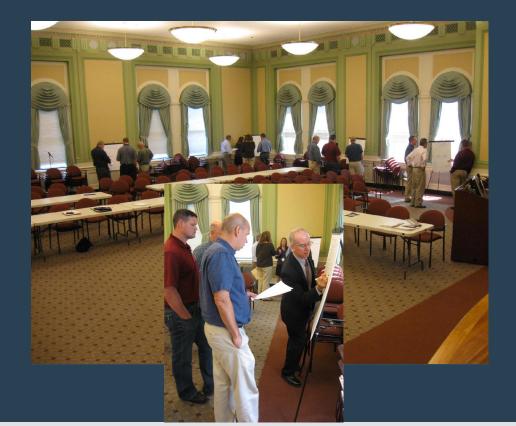


Stormwater Utilities



Additional Alternatives





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Station Setup Name of Alternative



Strengths Benefits Weaknesses Dangers

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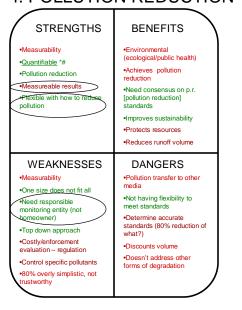


Low Impact Development and Stormwater General Permit Evaluation

1. REGULATORY

STRENGTHS **BENEFITS** Invest in LID where you get the most benefit to fix the biggest problem •No free-rider/fairness •~Quantifiable (e.g., drainage calculations, apply to flood People know clarity/uniformity dard) [Fix what you management Public health – flood mitigation Accountability •Mandatory •Transparency •Quick goal attainment •It will get LID implemented WEAKNESSES **DANGERS** •Lack of experience State/municipal conflict ✓ •Flexibility for industry/towns •Municipal ability to implement/knowledge Problems for implementation at existing facilities (Retrofitting Q's) •If permit – applicant knowledge •Enforcement (staff) is a weakness *Carved into marble •Hard to modify if flaws identified •Difficult to be uniform - urban, •How ensure compliance at local •If not enough flexibility, will get resistance√ Mandatory •Not applicable on every site •Not market viable

4. POLLUTION REDUCTION



2. NON REGULATORY



5. STORMWATER UTILITIES

| STRENGTHS Local authority | BENEFITS and control |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| •Watershed based ✓ | Dedicated "funding" stream for projects |
| •Effectiveness | •Reduction of IC [impervious cover] |
| •Regional partnerships | Could adapt to local geographical conditions |
| Can work if there's an existing organization/group | •Education |
| to piggyback on | *Businesses/owners working together |
| •Removes stormwater from | Accountability |
| politics | Comprehensive approach to water management; interrelationship |
| May work for already | •Raises revue, funds |
| regionalized water and sewer authorities , e.g., MDC | Taxpayer expectations |
| | |
| WEAKNESSES | DANGERS |
| WEAKNESSES •Cost to towns | DANGERS •Political conflicts |
| | |
| •Cost to towns | Political conflicts Public perception – tax** Overlapping authorities – |
| Cost to towns Legal framework | Political conflicts Public perception – tax** |
| Cost to towns Legal framework How measure success? Cost to regulated community✓ | Political conflicts Public perception – tax** Overlapping authorities – Need to coordinate |
| *Cost to towns *Legal framework *How measure success? *Cost to regulated community ✓ and municipality *Existing IC may have a | Political conflicts Public perception – tax** Overlapping authorities – Need to coordinate authorities *CT legislature won't add a new tax Is it voluntary for towns or required that every town |
| Cost to towns Legal framework How measure success? Cost to regulated community and municipality Existing IC may have a disproportionate cost Political will to accept | Political conflicts Public perception – tax** Overlapping authorities – Need to coordinate authorities CT legislature won't add a new tax Is it voluntary for towns or |

3. PERFORMANCE STANDARDS



6. ADDITIONAL ALTERNATIVES

| | •Hybrid of "5" alternatives – current approach does not translate to local level (similar to how wetlands) Bottom up- driven by town. |
|---|---------------------------------------------------------------------------------------------------------------------------------------|
| | •Compliance with water quality standards |
| | •Public participation |
| | •Mandating retrofits |
| | •Educational component/program (officials, public) |
| | •Other non-structural controls (e.g., street sweeping) |
| | •Stricter enforcement |
| | Make all P+Z [planning and zoning] follow same rules for stormwater management |
| | •IC [impervious cover] cap and trade |
| | •Incentivize water reuse (i.e., on water bill) |
| _ | |

Combined Card Storming-Carousel Results

| Type of Approach | Economically Viable | Knowledge-Based, Behavioral Change | Clear and Understandable | Practicable and Flexible | Administrable | Environmentally Beneficial | Other |
|------------------|-----------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------|----------------------------------------------------------------|--------------------------------------|
| | | Strengths Experience People know Mandatory | Strengths Clarity/uniformity | | Strengths No free rider/fairness Helps municipalities justify | | |
| | Benefits Avoids externalizing costs | Benefits Will get LID implemented Ensures most use of LID | Benefits Transparency Consistent standard | | Benefits Quick goal attainment | Benefits Public health-flood mitigation Fixes biggest problems | |
| Regulatory | Weaknesses Bureaucracy/cost Not market viable | Weakness Lack of experience | Weaknesses Difficult to be uniform | Weakness Mandatory Flexibility of industry/towns Compliance at local level Problem to implement at existing facilities Bureaucracy | Weaknesses Enforcement (staff) Municipal ability to implement | | |
| | | Dangers Municipal knowledge Applicant knowledge | Dangers State/municipal conflict | Dangers Not enough flexibility Carved into marble Hard to modify flaws Not applicable on every site | Dangers Limited enforcement State/municipal conflict Municipal ability to implement | | |
| Nonregulatory | Strengths Financial benefit for small contractor/operator | Strengths Behavior change Politically palatable Educates the public and encourages voluntary buy- in Larger buy-in across the board | | Strengths Keeps options open Flexible | | | |
| | Benefits Economic development | Benefits Training and education | | Benefits Experimentation Demonstration projects | | BenefitsEnvironmental benefits will follow | Benefits Variable funding sources |
| | | Weakness Might not be a priority | Weakness People have a choice to opt out Uncertainty for local | Weaknesses Nonmeasureable/predictable | Weaknesses May not be implementable (staff and resources) | | |

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Combined Card Storming-Carousel Results

| Type of Approach | Economically Viable | Knowledge-Based, | Clear and | Practicable and Flexible | Administrable | Environmentally | Other |
|---------------------------------|-------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|---------------------------------------------------------------------------|-------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------|---------------------------------------------|
| Type of Approach | Economically Viable | Behavioral Change | Understandable | Practicable and Flexible | | Beneficial | Other |
| | | | boards and commissions No consistent application of LID | | Funding may be difficult Provides no incentive for meeting regulatory requirements Fails to comply with CWA At odds with current regulations | | |
| | | Dangers Political process Becomes a low priority | Dangers Consistency Free-rider | <u>Dangers</u> Status quo | <u>Dangers</u> Need incentives for developers | | |
| | | | Strengths Local authority and control | | Strengths Piggyback on existing regional groups (e.g., water and sewer authorities like MDC) Removes stormwater from politics | Strengths Watershed based | Strengths Regional Partnerships |
| Stormwater Utility Districts | | Benefits Education Taxpayer expectations | Benefits Local authority and control | Benefits Could adapt to local geographical conditions | Benefits Dedicated funding stream Accountability Raises revenues, funds | Benefits Reduction of impervious cover Comprehensive approach to water management; interrelationship | Benefits Businesses/owners working together |
| | Weaknesses Cost to towns Cost to regulated community Existing IC may have disproportionate cost | Weaknesses Political will to accept regionalization Removes public input | | | Weaknesses Legal framework How to measure success? Regional/town conflicts | | |
| | | Dangers Political conflicts Public perception "tax" CT legislature won't add new tax | <u>Dangers</u> Voluntary or required that every town have/join one? | | Dangers Overlapping authorities need to coordinate Who sets the fee and how? | | |

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Debating Alternatives

Purpose of the Workshop

- Examine your own ideas about how alternatives work together
- Have an open dialog about alternatives
- Leverage collective knowledge
- Lead to innovation and good decision making









Dot Voting Selecting Consensus Alternatives

Purpose of Dot Voting

- Identify alternatives for immediate development
- Determine how alternatives compare with criteria
- Determine how alternatives fit best together when considering criteria





Dot-Voting Results

Table 2 Results of Dot-Voting

| Type of Alternative | Alternative | Economically Viable | Knowledge-Based, Behavioral Change | Clear And Understandable | Practicable And Flexible | Administrable | Environmentally Beneficial |
|------------------------|-------------------------------------------------|------------------------|---------------------------------------|-----------------------------|-----------------------------|---------------|-------------------------------|
| | Update the Manual/Guidelines | | | | | | |
| | Incorporating Standards into the SGP | | | | | | |
| Regulatory | Designer licensing | 3 | 9 | | 1 | 4 | |
| | Impervious surface cap and trade | | | | | | 2 |
| | Adjusted standards for areas of special concern | 6 | 3 | | 14 | 3 | 5 |
| | Training program | 4 | 11 | 7 | 5 | 2 | 6 |
| Nonregulatory | Financial incentives | 18 | | | 2 | | 6 |
| rvontegnatory | Technical assistance | 6 | 2 | 2 | 17 | 2 | 8 |
| | Public education | 4 | 15 | 10 | 2 | | 4 |
| | Stormwater Utility Subcommittee | 15 | 1 | | _ | | 6 |
| | Guidance document | 1 | 3 | 14 | 3 | 2 | 8 |
| Stormwater Utility | Technical and financial assistance program | 6 | 4 | | | 2 | 6 |
| | Public outreach and awareness toolbox | 2 | 9 | 6 | 7 | | 2 |
| | Delegation of regulatory authority | 1 | | | 4 | 1 | |
| New Alternatives as of | LID Cert./Award | 3 | 8 | Se | 2 | 2 | |
| Workshop 3 | Municipal Cert. | 3 | 11 | 4 | | 3 | 1 |
| | | 72 | 76 | 43 | 57 | 18 | 54 |

Observations

- Strong interest in nonregulatory alternatives.
- Compliment of regulatory and nonregulatory alternatives;
 and alternatives within the nonregulatory category.
- Need enabling legislation for the stormwater utility guidance document to work.
- Adjusted standards could be part of the LID manual and SGP.





Workshop 2 Preferred LID Policy Structure

Context for Discussion

- Consider Five "Design" Scenarios
 - Redevelopment or a highly urbanized setting
 - New residential development
 - New industrial or commercial development
 - Development in a sensitive area
 - Roadway projects



Topics for Discussion

- Form of the LID Manual?
 - Stand-alone manual
 - Appendix to Stormwater Manual and Soil Erosion Guidelines
 - Full rewrite of the Stormwater Manual and Soil Erosion Guidelines
- Giving LID Priority?
 - Require a fraction of runoff is managed using LID
 - Require a set-aside area
 - Maximum extent practicable
 - Another idea?
- 3. Incorporating Performance Goals and Criteria in General Permits?
 - LID manual referenced in SGP
 - Incorporate specific LID standards into SGP
 - Incorporate manual reference and LID standards in SGP
 - LID manual, but no reference or standards in SGP
- 4. Adjusted Standards for Areas of Concern?
 - Redevelopment
 - Sensitive areas



Consensus Based on Show-of-Hands

| Topic and options for implementation | Consensus from |
|-------------------------------------------|-------------------|
| | Attendees |
| Incorporating Performance Goals | |
| LID Manual referenced in SGP | 0 |
| Incorporate Specific LID standards in SGP | 0 |
| LID Manual reference and standards in | 16 (all) |
| SGP (Performance) | 194, 5 10, 1940 |
| LID Manual, but no reference in SGP | 0 |
| Adjusted standards for areas of concern | |
| Redevelopment | 7 |
| Sensitive Areas | 15 |
| DOT | 8 |
| Form of Manual | |
| Stand alone | 0 |
| Appendices | 2 |
| Full rewrite | 4 |
| Two-step approach(start with stand-alone | 12 |
| manual, then prepare a full update of the | |
| full Stormwater Quality Manual at a later | |
| time) | |
| Giving LID Priority | |
| Require a fraction of runoff as LID | 7 |
| Require a set aside | 0 |
| Use LID to the maximum extent | 10 |
| practicable | |
| Effective Impervious | 5 |

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Action Planning Partner Involvement in Implementation

Partner Involvement in Implementation

- Commit to scope and outcome
- Key actions
- Calendar
- Coordination
- Resolve



Action Planning Workshop—LID Standards and SGP

Commitment

Compelling, concise statement of our commitment as a group

(10 minutes)

Key Actions

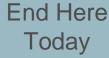
- Card storming
- •Clustering actions into subgroups
- Split up into selfselected subgroups

(20 minutes)

Calendar

- Subgroup lists activities
- Plan activities on a calendar

(45 minutes)



Resolve

- Confirm group resolve
 - Decide next steps



Coordination

- •Full group adjusts calendar
- •Full group decides on coordination, leadership, budget, follow-through

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Public Education

| Item | Who | Time Frame |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------|------------|
| Public Education | | |
| Develop a 1-hour public access program using a meteorologist/weather forecaster to explain the basics of stormwater pollution, who is involved, and what we can do. Focus on Connecticut examples and successes | | ASAP |
| Focus on "What I can do at home" and "What I can do in my community" | | ASAP |
| Develop school curriculum for multiple levels. | | ASAP |
| Use Existing Long Island Sound Study/NEMO information | Connecticut Conservation Districts | ASAP |
| Public outreach articles in local newspapers | Connecticut Conference of Municipalities, Connecticut Bar Association | ASAP |
| Outreach to: Sportsman groups Local land trusts Local chambers of commerce Technical and professional societies | | ASAP |
| Develop general information for libraries, land trusts, utilities, etc. to disseminate (Simple language) | | ASAP |
| Work with water quality retailers to promote LID, etc. | | ASAP |
| Provide power point templates incorporating LID for use by municipalities in educating public on LID measures to be incorporated in regulations. | | ASAP |
| Target to homeowner? Work with commercial/retailers Rain garden installation – easy Native plants Pavers | | ASAP |

Technical Assistance

| Technical Assistance | | |
|----------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------|------------------------|
| Identify key people to provide technical assistance and what that assistance will be. | DEP Conservation Districts NECS CLEAR/NEMO/UConn RPAs USGS DOT | January 2011 |
| Form workgroup – Refine today's [Workshop 5] recommendations; Identify what exists and gaps; evaluate LID practices. | DEP/Conservation Districts | February/March 2011 |



| Training | 8 |
|---------------------------------------------------------------------------------------|------------------------|
| Identify existing resources for training | |
| Update EPA on status/needs | Tie in with Permits |
| Identify funding sources (federal/state/local) | |
| Identify target audiences | |
| | |
| Identify existing training programs that need update/retrofit (e.g., Inland wetlands) | |
| Develop programs for various target audiences | |
| Implement/evaluate programs | |

Stormwater Utilities

| Stormwater Utilities | - MAC 1945 (A MAC 2015 (A MA | | | | | |
|---------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|--|--|--|--|
| Enabling legislation | Legislature, Stakeholders | ASAP (2 nd) | | | | |
| Public education and outreach to municipalities: | | | | | | |
| Move pilot programs forward | New Haven, etc. (Public) | | | | | |
| Engage combined sewer overflow communities with LID and stormwater utilities. | Hartford, Bridgeport, New Haven, etc. (Public) | ASAP (1 st) | | | | |
| Identifying best/most feasible communities | Towns, Public | | | | | |
| Successful stormwater utilities around the country – Educate on success stories | DEP, Stakeholders | | | | | |
| Use as means to comply with regulatory obligations Different types and levels of guidance | DEP | | | | | |



Results and Next Steps

| Action Item | Approximate Completion Timeframe | | |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------|--|--|
| Regulatory | | | |
| Develop a LID guidance for inclusion as an appendix to the existing Stormwater Quality Manual and Soil Erosion and Sediment Control Guideline. | March 2011 | | |
| Step 2—Develop a Full update to the Stormwater Quality Manual and Soil Erosion and Sediment Control Guideline. | 2014 | | |
| Establish adjusted management standards for areas of special concern. | March 2011 | | |
| Nonregulatory | | | |
| Develop a program to provide training, technical assistance, and public education for implementing LID alternatives. | TBD | | |
| Training programs | TBD | | |
| Technical assistance program | TBD | | |
| Public education | TBD | | |
| Stormwater Utilities | 21 | | |
| Conduct legal research to determine legal feasibility of establishing stormwater utility districts through existing regional authorities such as water utilities, wastewater authorities, fire districts, etc. | TBD | | |
| Establish a subcommittee to oversee development of enabling legislation and a stormwater utility district guidance document. TBD | | | |
| Draft stormwater utility district enabling legislation | TBD | | |
| Develop a model stormwater utility district ordinance and guidance manual for utility district development and implementation in Connecticut. TBD | | | |
| Establish fee setting structure. | TBD | | |
| Establish bureaucratic and administrative structure. | TBD | | |
| Establish process to build public understanding and acceptance. | TBD | | |



Presentation to Connecticut Dept of Energy and Environmental Protection

LID Guidelines

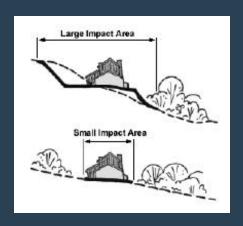
August 2, 2011

LID Appendix to Soil & Sediment Guidelines

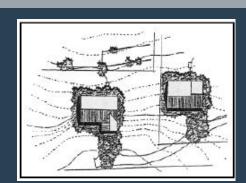
| 1 | Intro | duction to Low Impact Development1 |
|-----|-------|------------------------------------------------------------------|
| | 1.1 | Advantages of LID1 |
| | 1.2 | Four Basic LID Principles3 |
| 2 | Site | Planning and Design Process4 |
| | 2.1 | Step 1 - Define Basic Project Objectives and Goals |
| | 2.2 | Step 2 – Site Evaluation and Analysis |
| | 2.3 | Step 3 - Optimize Conservation of Natural Features at the Larger |
| | | Watershed Scale6 |
| | 2.4 | Step 4 – Minimize Impacts at the Lot Level7 |
| 3 | Desi | gn Standards for Low Impact Development Related to Soil Erosion |
| 330 | | Sediment Control8 |
| | 3.1 | Limits of Clearing and Grading8 |
| | 3.2 | Preserving Natural Areas9 |
| | 3.3 | Avoid Disturbing Long, Steep Slopes |
| | 3.4 | Minimize Siting on Porous and Erodible Soils |

Approaches that Optimize Conservation

- Limits of Clearing and Grading
- Preserving Natural Areas
- Avoid Disturbing Long, Steep Slopes
- Minimize Siting on Porous and Erodible Soils







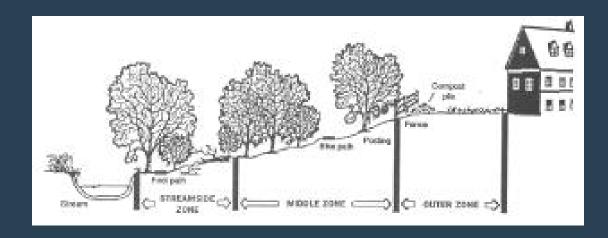
Limits of Clearing and Grading



- Area of building pad and utilities (septic systems and wells) plus 25 feet.
- Area of roadbed and shoulder plus 9 feet.



Preserving Natural Areas Preserving Natural Areas



- No disturbance to preservation areas.
- Clearly show limits of disturbance.
- Preservation areas must be in an easement.
- Preservation area min 10,000 sqft and 50-foot setback from wetlands.
- Create sheet flow, bypass higher flows.
- Maintain in natural unmanaged condition accept for debris removal.

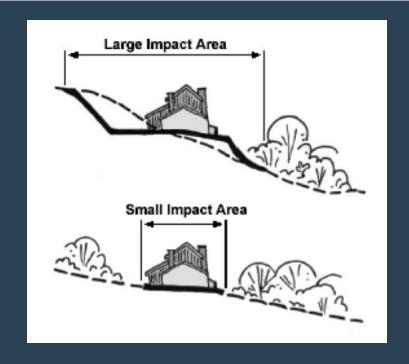


Riparian Buffers

- Jurisdiction setback plus 50 feet.
- Max length of contributing runoff should be no more than 150 feet for pervious areas and 75 feet for impervious areas.
- Minimum length should be not more than 20 feet.



Avoid Disturbing Long, Steep Slopes



Grade

0% - 7%

7% - 15%

over 15%

Slope Length

300 feet

150 feet

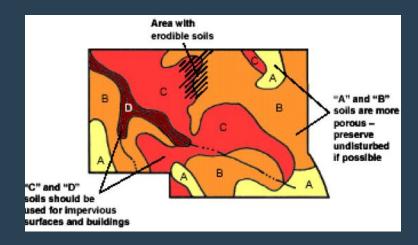
75 feet

Avoid Disturbing Long, Steep Slopes

- No stripping of vegetation on slopes greater than 25%, except for roads/utilities.
- Avoid unnecessary grading on all slopes.
- Avoid inverting cut soils.



Minimize Siting on Porous and Erodible Soils



- Use soil surveys to determine soil types
- Delineate HSG types on site plans
- Whenever possible leave more porous soils (e.g., HSG A and B) undisturbed.
- Locate buildings and impervious surfaces on the least pervious soils.

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LID Appendix to Stormwater Quality Manual

| 1 | Intro | duction | n to Low Impact Development | 1 |
|------|------------|-------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------|
| 2 | LID F | Plannin | g and Design Process | 4 |
| | 2.1 | | Planning Principles | |
| | 2.2 | Site P | lanning and Design Process | 8 |
| | | 2.2.1 | Step 1 – Define Basic Project Objectives and Goals | |
| | | 2.2.2 | Step 2 – Site Evaluation and Analysis | |
| | | 2.2.3 | Step 3 – Optimize Conservation of Natural Features at the Larger | |
| | | | Watershed Scale | 10 |
| | | 2.2.4 | Step 4 – Minimize Impacts at the Lot Level | 11 |
| .303 | | | | |
| 3 (| lice | of Inter | grated Management Practices in Various Settings | 12 |
| 9 | OSC | or mice | grated management i ractices in various octangs | |
| 3 | 3.1 | | rated Management Practices in a Residential Setting | |
| J | | Integr | | |
| J | 3.1 | Integr Integr | rated Management Practices in a Residential Setting | 13 |
| | 3.1 | Integr Integr Comn | rated Management Practices in a Residential Settingrated Management Practices for High Density Industrial, | 13 |
| | 3.1 3.2 | Integr Integr Comn | rated Management Practices in a Residential Setting rated Management Practices for High Density Industrial, nercial and Residential Development | 13 14 15 |
| | 3.1 3.2 | Integr Integr Comn LID R | rated Management Practices in a Residential Setting | 13 14 15 |
| | 3.1 3.2 | Integr Integr Comn LID R 3.3.1 | rated Management Practices in a Residential Setting | 13 14 15 16 |
| | 3.1 3.2 | Integral Integral Communication Research LID Research 3.3.1 3.3.2 | rated Management Practices in a Residential Setting | 13 14 15 16 18 |
| | 3.1 3.2 | Integral Communication Research LID Research 3.3.1 3.3.2 3.3.3 | rated Management Practices in a Residential Setting | 13 14 15 16 18 20 |
| | 3.1 3.2 | Integr Comn LID R 3.3.1 3.3.2 3.3.3 3.3.4 | rated Management Practices in a Residential Setting | 13151618182020 |
| | 3.1 3.2 | Integr Comn LID R 3.3.1 3.3.2 3.3.3 3.3.4 3.3.5 3.3.6 | rated Management Practices in a Residential Setting | 13 14 15 18 18 20 20 |

LID Appendix to Stormwater Quality Manual

| 4 | Desig | n Star | dards for Low Impact Development Controls | 25 |
|----|-------|--------|----------------------------------------------------------|----|
| ** | 4.1 | | aches that Optimize Conservation | |
| | | 4.1.1 | Limits of Clearing and Grading | |
| | | 4.1.2 | Preserving Natural Areas | 27 |
| | 4.2 | Appro | aches that Mimic Natural Water Balance | |
| | 4.3 | Appro | aches to Minimizing and Disconnecting Impervious Surface | 36 |
| | | 4.3.1 | Roadways | 36 |
| | | 4.3.2 | Buildings | |
| | | 4.3.3 | Parking Footprints | 40 |
| | | 4.3.4 | Parking Lot Islands | 42 |
| | | 4.3.5 | Permeable Pavement | 43 |
| | | 4.3.6 | Disconnecting Impervious Areas | 44 |
| | 4.4 | Integr | ated Management Practices at the Source | 48 |
| | | 4.4.1 | Vegetated Filter Strips | 48 |
| | | 4.4.2 | Natural and Vegetated Drainage Ways | |
| | | 4.4.3 | Green Roofs and Facades | |
| | | 4.4.4 | Rain Barrels and Cisterns | 57 |
| | | 4.4.5 | Dry Wells | 59 |
| | | 4.4.6 | Bioretention and Rain Gardens | 60 |
| | | 4.4.7 | Infiltration Trenches | 61 |

Mimic Natural Water Balance



Standards

Time of Concentration

The postdevelopment time of concentration (Tc) should approximate the predevelopment Tc.

Travel Time

The travel time (Tt) throughout individual lots and areas should be approximately constant.

Flow Velocity

Flow velocity in areas that are graded to natural drainage patterns should be kept as low as possible to avoid soil erosion.

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Minimizing and Disconnecting Impervious Surface Roadways

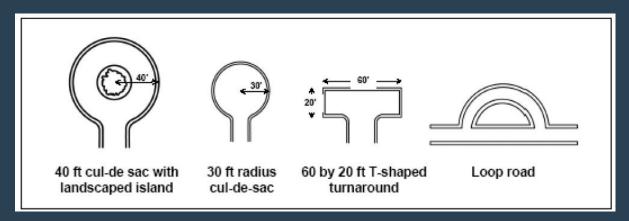


Table 4.2
Roadway Design Standards for Five Street Types

| Design Factor | Lane | Access | Standard Street | Dense Street | Collector |
|-----------------------|---------------|-------------------------|--------------------|----------------------------------------|----------------------|
| ADT | Less than 100 | 100 - 500 | 500 - 1,000 | 100 - 1,000 @ 4 dwell units/acre | 1,000 - 3,000 |
| Width (feet) | 16 | 20 | 26 | 32 | 22 - 28 |
| Extra ROW (feet) | 8 - 16 | 8 - 24 | 20 | 20 | 22 - 28 |
| Off-Street Parking | None | One lane | One lane | Two lane | Emergency shoulders |
| Drainage | Swale | Swale or curb/gutter | Curb/gutter | Curb/gutter | Swale or shoulder |
| Design Speed (MPH) | 15 | 20 | 25 | 25 | 25 |
| Sidewalks | None | One side | One or two side | Two side | One side |
| Frontage Lots | Yes | Yes | Yes | Yes | No |

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Buildings



- Reduce building setbacks to 20 30 feet and driveways to 18 feet wide.
- Reduce frontages to 60 feet.



Parking Footprints

Table 4.3 Recommended Maximum Number of Parking Spaces for Certain Land Uses

| Land Use | Maximum Parking Spaces |
|---------------------|---------------------------------------------|
| Single Family House | 2 per DU ^a |
| Shopping Center | 5 per 1000 ft ² GFA ^b |
| Convenience Store | 3.3 per 1000 ft ² GFA |
| Industrial | 1 per 1000 ft ² GFA |
| Medical Dental | 5.7 per 1000 ft ² GFA |

- Minimize parking stall size.
- Use parking decks.
- Encourage shared parking.





Parking Lot Island

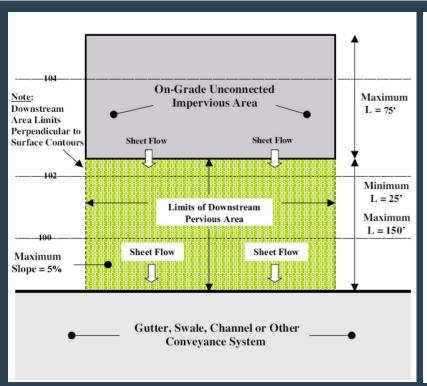


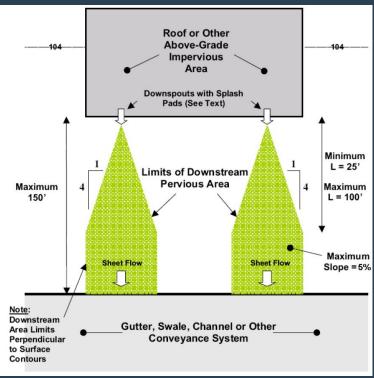
Parking lot islands should:

- a) Be at least 8 feet wide.
- b) Be constructed with sub-surface drainage.
- c) Incorporate compaction resistant soil.



Disconnecting Impervious Surface





Standards

General

- a) Disconnect impervious surfaces to the extent practicable.
- b) Up to the first inch of runoff from an impervious surface may be disconnected to a pervious surface such as a lawn.



Other Management Practices

- Standards refer back to Chapter 4 and Chapter 11.
- Management practices include:
 - Permeable pavement
 - Vegetated filter strips
 - Natural and vegetated drainage ways
 - Green roofs and facades
 - Cisterns and rain barrels
 - Dry wells
 - Bioretention and rain gardens
 - Infiltration trenches

