

Since 1975



# FREEDOM OF INFORMATION



Connecticut Freedom of Information Commission • 18-20 Trinity Street, Suite 100 • Hartford, CT 06106  
Toll free (CT only): (866)374-3617 Tel: (860)566-5682 Fax: (860)566-6474 • www.state.ct.us/foi • email: foi@po.state.ct.us

Virginia Brown,  
Complainant(s)

against

Kevin Lembo, Comptroller, Office of the  
Comptroller, State of Connecticut; and Office of  
the Comptroller, State of Connecticut,  
Respondent(s)

Notice of Rescheduled  
Commission Meeting

Docket #FIC 2016-0118

October 28, 2016

This will notify you that the Freedom of Information Commission has rescheduled the above-captioned matter, which had been noticed to be heard on Wednesday, October 26, 2016 at 2:00 p.m.

The Commission will consider the case at its meeting to be held at the Freedom of Information Commission Hearing Room, 18-20 Trinity Street, 1st floor, Hartford, Connecticut, at **2:00 p.m. on Wednesday, November 16, 2016.**

Any brief, memorandum of law or request for additional time, as referenced in the September 7, 2016 Transmittal of Proposed Final Decision, must be received by the Commission on or before November 9, 2016.

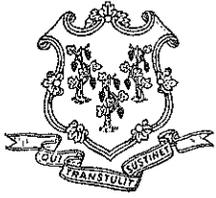
By Order of the Freedom of  
Information Commission

W. Paradis

Acting Clerk of the Commission

Notice to: Virginia Brown  
Assistant Attorney General Philip Miller

2016-10-28/FIC# 2016-0118/ReschedTrans/wrbp/JE/PSP/TAH



**FREEDOM OF INFORMATION COMMISSION  
STATE OF CONNECTICUT**

18-20 Trinity Street, Suite 100  
Hartford, Connecticut 06106

Virginia Brown

Complainant(s)

against

Kevin Lembo, Comptroller, Office of the  
Comptroller, State of Connecticut; and  
Office of the Comptroller, State of  
Connecticut

Respondent(s)

Notice of Rescheduled  
Commission Meeting

Docket #FIC 2016-0118

September 29, 2016

This will notify you that the Freedom of Information Commission has rescheduled the above-captioned matter, which had been noticed to be heard on Thursday, October 13, 2016 at 2 p.m.

The Commission will consider the case at its meeting to be held at the Freedom of Information Commission Hearing Room, 18-20 Trinity Street, 1st floor, Hartford, Connecticut, at **2:00 p.m. on Wednesday, October 26, 2016.**

Any brief, memorandum of law or request for additional time, as referenced in the September 7, 2016 Transmittal of Proposed Final Decision, should be received by the Commission on or before October 14, 2016.

By Order of the Freedom of Information Commission

W. Paradis,  
Acting Clerk of the Commission

Notice to:

Virginia Brown

Assistant Attorney General Philip Miller

Since 1975



# FREEDOM OF INFORMATION



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Virginia Brown,  
Complainant(s)  
against

Notice of Meeting

Docket #FIC 2016-0118

Kevin Lembo, Comptroller, Office of the  
Comptroller, State of Connecticut; and Office of  
the Comptroller, State of Connecticut,  
Respondent(s)

September 7, 2016

## Transmittal of Proposed Final Decision

In accordance with Section 4-179 of the Connecticut General Statutes, the Freedom of Information Commission hereby transmits to you the proposed finding and decision prepared by the hearing officer in the above-captioned matter.

This will notify you that the Commission will consider this matter for disposition at its meeting which will be held in the Freedom of Information Commission Hearing Room, 18-20 Trinity Street, 1st floor, Hartford, Connecticut, at **2 p.m. on Thursday, October 13, 2016**. At that time and place you will be allowed to offer oral argument concerning this proposed finding and order. Oral argument shall be limited to ten (10) minutes. For good cause shown, however, the Commission may increase the period of time for argument. A request for additional time must be made in writing and should be filed with the Commission **ON OR BEFORE September 30, 2016**. Such request **MUST BE (1) copied to all parties, or if the parties are represented, to such representatives, and (2) include a notation indicating such notice to all parties or their representatives.**

Although a brief or memorandum of law is not required, if you decide to submit such a document, an **original and fourteen (14) copies** must be filed **ON OR BEFORE September 30, 2016**. **PLEASE NOTE: Any correspondence, brief or memorandum directed to the Commissioners by any party or representative of any party MUST BE (1) copied to all parties, or if the parties are represented, to such representatives, (2) include a notation indicating such notice to all parties or their representatives and (3) be limited to argument. NO NEW EVIDENCE MAY BE SUBMITTED.**

If you have already filed a brief or memorandum with the hearing officer and wish to have that document distributed to each member of the Commission, it is requested that **fifteen (15) copies** be filed **ON OR BEFORE September 30, 2016**, and that **notice be given to all parties or if the parties are represented, to their representatives, that such previously filed document is being submitted to the Commissioners for review.**

By Order of the Freedom of  
Information Commission

W. Paradis

Acting Clerk of the Commission

Notice to: Virginia Brown  
Assistant Attorney General Philip Miller

2016-09-07/FIC# 2016-0118/Trans/wrbp/JE/PSP/TAH

FREEDOM OF INFORMATION COMMISSION  
OF THE STATE OF CONNECTICUT

In the Matter of a Complaint by

Report of Hearing Officer

Virginia Brown,

Complainant

Docket #FIC 2016-0118

against

Kevin Lembo, Comptroller,  
Office of the State Comptroller; and  
Office of the State Comptroller,  
State of Connecticut,

Respondents

July 27, 2016

The above-captioned matter was heard as a contested case on May 17, 2016, at which time the complainant and the respondents appeared and presented testimony, exhibits and argument on the complaint.

After consideration of the entire record, the following facts are found and conclusions of law are reached:

1. The respondents are public agencies within the meaning of §1-200(1), G.S.
2. By letter dated and filed February 11, 2016, the complainant appealed to this Commission, alleging that the respondents failed to comply with paragraphs 1 through 4 of the Commission's order in Docket #FIC 2015-055; Virginia Brown v. Comptroller, State of Connecticut, Office of the Comptroller; and State of Connecticut, Office of the Comptroller (December 16, 2015).<sup>1</sup> The complainant requested that the Commission issue an order (1) requiring the respondents to immediately comply with the Commission's order; (2) imposing a civil penalty against the named respondent; and (3) requiring the respondents and their staff to

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<sup>1</sup> In her complaint, the complainant did not allege that the respondents failed to comply with paragraph 5 of the Commission's order in Docket #FIC 2015-055, which required the disclosure of certain draft RFPs. Accordingly, such order is not at issue and shall not be further addressed herein.

participate in Freedom of Information training. The docketing letters, which included a copy of the complainant's complaint, were sent by the Commission to the parties on April 1, 2016.

3. The Commission takes administrative notice of its record and final decision in Docket #FIC 2015-055. In particular, the Commission takes administrative notice of paragraphs 1 through 4 of its order, which provide:

1. The respondents shall forthwith undertake a search for the records described in paragraph 26 of the findings, above, and provide copies of any responsive records to the complainant, free of charge. If the respondents do not locate any records responsive to the complainant's request, the respondents shall provide the complainant with an affidavit detailing the results of their search.
2. The respondents shall forthwith undertake a search for monthly status reports prepared by the Disability Unit within the OSC's Retirement Services Division as described in paragraph 27 of the findings, above, and provide copies of such records, if any, to the complainant, free of charge. If the respondents do not locate any records responsive to the complainant's request, the respondents shall provide the complainant with an affidavit detailing the results of their search.
3. The respondents shall forthwith provide the complainant with unredacted copies of IC-2015-055-1 through IC-2015-055-7 and IC-2015-055-14 through IC-2015-055-16 as described in paragraphs 34 and 36 of the findings, above, free of charge.
4. The respondents shall forthwith provide the complainant with the unredacted calendar entries described in paragraphs 51, 52 and 53 of the findings, above, free of charge.

4. It is found that on November 17, 2015, the hearing officer issued his Proposed Final Decision, dated November 14, 2015, in Docket #FIC 2015-055.

5. It is found that upon receiving a copy of the Proposed Final Decision, Assistant Attorney General ("AAG") Josephine Graff, who has represented the respondents in various matters for several years, including at the hearings in Docket #FIC 2015-055, contacted Natalie Braswell, Assistant Comptroller and General Counsel for the Office of the State Comptroller ("OSC"). Attorney Braswell, whose duties include responding to FOI requests, had the OSC's IT Department conduct a search for emails that were responsive to the proposed order, described in paragraph 3, above. Attorney Braswell compiled the located emails and other documents responsive to the proposed order and forwarded such records to AAG Graff. It is also found that on December 16, 2015, Attorney Braswell executed an affidavit detailing her search for the records responsive to the proposed order.

6. It is found that at the Commission's December 16, 2015 regular meeting, the hearing officer proposed several amendments to his Proposed Final Decision which were unanimously adopted by the Commission. The Commissioners unanimously voted to amend the Proposed Final Decision and to approve such decision, as amended. The Notice of Final Decision in Docket #FIC 2015-055 was issued on December 22, 2015.

7. It is found that on or about April 5, 2016, AAG Graff received a copy of the docketing letters in this matter. It is also found that, by two separate emails dated April 5, 2016, AAG Graff forwarded 46 pages of records and Attorney Braswell's Affidavit, described in paragraph 5, above, to the complainant's attorney, in response to the Commission's final order in Docket #FIC 2015-055.

8. The complainant maintains that the respondents failed to immediately provide to the complainant the documents that the Commission ordered to be disclosed in Docket #FIC 2015-055. In addition, she contends that the respondents' failure to comply with the Commission's order warrants the imposition of civil penalties. The Commission notes that the complainant has not alleged that the records provided to her by the respondents are not responsive to the Commission's order.

9. The respondents acknowledge that they failed to provide responsive documents to the complainant in a timely manner, but contend that such failure was inadvertent, and submit that civil penalties are not warranted.

10. At the hearing in this matter, AAG Graff testified that she had intended to hand-deliver to the complainant's attorney the responsive documents and affidavit provided to her by Attorney Braswell at the Commission's December 16, 2015 meeting. AAG Graff testified that she ultimately decided to hold onto the records until she had an opportunity to review the Commission's Final Decision (with amendments) in Docket #FIC 2015-055. AAG Graff also testified that due to the holidays and her work schedule, the earliest that she would have seen the Final Decision was on or about December 28, 2015. AAG Graff testified that after she received the Final Decision, she intended to discuss such decision with Attorney Braswell, but she was on vacation. In addition, AAG Graff testified that she first realized that she had forgotten to provide the complainant with the responsive records when she received copies of the docketing letters on April 5, 2015. Upon realizing her error, she immediately emailed the complainant's attorney copies of such records. She testified that she felt "horrible" and apologized for her mistake.

11. The Commission notes that at no time between the receipt of the Final Decision and the filing of the complaint in this matter did the complainant follow-up with the respondents to inquire about the records that were responsive to the Commission's final order.

12. Nevertheless, it is found that the respondents did not comply with the order described in paragraph 3, above, until April 5, 2016, approximately three months after the issuance of the Final Decision.

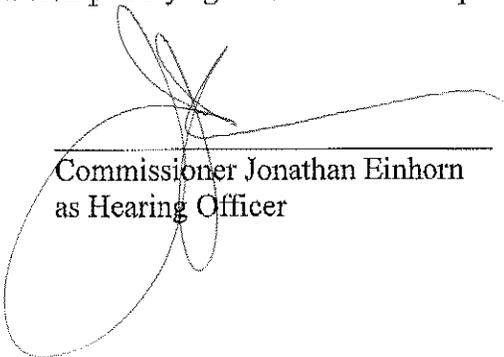
13. It is concluded that the respondents did not comply with the order "forthwith," as directed.

14. With respect to the civil penalty requested by the complainant, §1-206(b)(2), G.S., provides, in relevant part:

upon the finding that a denial of any right created by the Freedom of Information Act was without reasonable grounds and after the custodian or other official directly responsible for the denial has been given an opportunity to be heard at a hearing conducted in accordance with sections 4-176e to 4-184, inclusive, the commission may, in its discretion, impose against the custodian or other official a civil penalty of not less than twenty dollars nor more than one thousand dollars.

15. It is found that the delay in providing the records was neither intentional nor willful, but rather was the result of an honest mistake, for which the respondents have apologized.

Under the facts and circumstances of this case, no order is recommended, and the Commission in its discretion declines to impose a civil penalty against the named respondent.



Commissioner Jonathan Einhorn  
as Hearing Officer