



Connecticut Freedom of Information Commission · 18-20 Trinity Street, Suite 100 · Hartford, CT 06106 Toll free (CT only): (866)374-3617 Tel: (860)566-5682 Fax: (860)566-6474 · www.state.ct.us/foi/ · email: foi@po.state.ct.us

Timothy Townsend, Complainant(s) against

Notice of Meeting

Docket #FIC 2016-0475

Commissioner, State of Connecticut, Department of Correction: and State of Connecticut, Department of Correction, Respondent(s)

May 2, 2017

## Transmittal of Proposed Final Decision

In accordance with Section 4-179 of the Connecticut General Statutes, the Freedom of Information Commission hereby transmits to you the proposed finding and decision prepared by the hearing officer in the above-captioned matter.

This will notify you that the Commission will consider this matter for disposition at its meeting which will be held in the Freedom of Information Commission Hearing Room, 18-20 Trinity Street, Ist floor, Hartford, Connecticut, at 2 p.m. on Wednesday, May 24, 2017. At that time and place you will be allowed to offer oral argument concerning this proposed finding and order. Oral argument shall be limited to ten (10) minutes. For good cause shown, however, the Commission may increase the period of time for argument. A request for additional time must be made in writing and should be filed with the Commission ON OR BEFORE May 12, 2017. Such request MUST BE (1) copied to all parties, or if the parties are represented, to such representatives, and (2) include a notation indicating such notice to all parties or their representatives.

Although a brief or memorandum of law is not required, if you decide to submit such a document, an original and fourteen (14) copies must be filed ON OR BEFORE May 12, 2017. PLEASE NOTE: Any correspondence, brief or memorandum directed to the Commissioners by any party or representative of any party MUST BE (1) copied to all parties, or if the parties are represented, to such representatives, (2) include a notation indicating such notice to all parties or their representatives and (3) be limited to argument. NO NEW EVIDENCE MAY BE SUBMITTED.

If you have already filed a brief or memorandum with the hearing officer and wish to have that document distributed to each member of the Commission, it is requested that fifteen (15) copies be filed ON OR BEFORE May 12, 2017, and that notice be given to all parties or if the parties are represented, to their representatives, that such previously filed document is being submitted to the Commissioners for review.

> By Order of the Freedom of Information Commission

W. Paradis

Acting Clerk of the Commission

Notice to: Timothy Townsend Attorney James Neil

cc: Craig Washington

FIC# 2016-0475/Trans/wrbp/PSP//VDH/2017-05-02

## FREEDOM OF INFORMATION COMMISSION OF THE STATE OF CONNECTICUT

In the Matter of a Complaint by

Report of Hearing Officer

Timothy Townsend,

Complainant

Docket # FIC 2016-0475

against

Commissioner, State of Connecticut, Department of Correction; and State of Connecticut, Department of Correction,

Respondents

May 2, 2017

The above-captioned matter was heard as a contested case on November 9, 2016, at which time the complainant and respondents appeared, stipulated to certain facts and presented testimony, exhibits and argument on the complaint. The complainant, who is incarcerated, appeared via teleconference, pursuant to the January 2004 memorandum of understanding between the Commission and the Department of Correction. See Docket No. CV 03-0826293, Anthony Sinchak v. FOIC, et al., Superior Court, J.D., of Hartford at Hartford, Corrected Order dated January 27, 2004 (Sheldon, J.).

After consideration of the entire record, the following facts are found and conclusions of law are reached:

- 1. The respondents are public agencies within the meaning of §1-200(1), G.S.
- 2. It is found that, on May 25, 2016, the Commission issued a final decision in Docket #FIC 2015-643; Timothy Townsend v. Commissioner, State of Connecticut, Department of Correction; and State of Connecticut, Department of Correction, in which the Commission ordered the respondents to undertake a search for records relating to disciplinary report CRCC-1502012, and provide copies of any responsive records to the complainant, free of charge. In Docket #FIC 2015-643, the records that were ordered to be disclosed pertained to a January 27, 2015 incident and remarks that the complainant made towards respondents' staff which were perceived as threatening. The Commission found that the respondents should have provided, at a minimum, a copy of a disciplinary report and a disciplinary process summary report, both numbered CRCC 1502012.
- 3. It is found that, by letter dated June 15, 2016, the complainant made a request to the respondents for "the documents, and all of them, related to report CRCC 1502012." In the June

15<sup>th</sup> request, the complainant also stated that "[t]he Freedom of Information Commission has already made a final decision in this matter (FIC 2015-643) but I have not received the documents...."

- 4. By letter dated June 27, 2016, and filed on June 30, 2016, the complainant appealed to this Commission, alleging that the respondents violated the Freedom of Information ("FOI") Act by failing to provide him with copies of the records, described in paragraph 3, above.
  - 5. Section 1-200(5), G.S., defines "public records or files" as:

any recorded data or information relating to the conduct of the public's business prepared, owned, used, received or retained by a public agency, or to which a public agency is entitled to receive a copy by law or contract under section 1-218, whether such data or information be handwritten, typed, tape-recorded, printed, photostated, photographed or recorded by any other method.

6. Section 1-210(a), G.S., provides in relevant part that:

Except as otherwise provided by any federal law or state statute, all records maintained or kept on file by any public agency, whether or not such records are required by any law or by any rule or regulation, shall be public records and every person shall have the right to (1) inspect such records promptly during regular office or business hours . . . (3) receive a copy of such records in accordance with section 1-212.

- 7. Section 1-212(a), G.S., provides in relevant part that "[a]ny person applying in writing shall receive, promptly upon request, a plain, facsimile, electronic or certified copy of any public record."
- 8. It is found that the records requested by the complainant are public records within the meaning of §§1-200(5), 1-210(a) and 1-212(a), G.S.
- 9. On April 20, 2017, the hearing officer ordered the respondents to submit copies of the records that were provided to the complainant in response to his June 15<sup>th</sup> request, described in paragraph 3, above.
- 10. By email dated April 27, 2017, the respondents provided the hearing officer with 37 pages of documents including, but not limited to, an incident report (and supplemental pages), numbered CRCC 2015-01-150, concerning an alleged assault on the complainant by a corrections officer on January 21, 2015, and the subsequent investigation. The incident report includes, among other information, information regarding a January 27, 2015 telephone call during which time the complainant made threats towards DOC staff, and the issuance of a Class

<sup>&</sup>lt;sup>1</sup> The documents described in paragraph 10, above, have been marked as Respondents' Exhibit 1.

A Disciplinary Report for such threats. A reference number was not provided for such disciplinary report.

- 11. It is found that the documents submitted to the Commission on April 27, 2017, as described in paragraph 10, above, did not include a disciplinary report, nor any other documents, numbered CRCC 1502012.
- 12. It is concluded that the respondents violated §§1-210(a) and 1-212(a), G.S., as alleged in the complaint.

The following order by the Commission is hereby recommended on the basis of the record concerning the above-captioned complaint:

1. The respondents shall forthwith undertake a search for records responsive to the complainant's request, described in paragraph 3 of the findings, above, and provide copies of any responsive records to the complainant, free of charge. If the respondents do not locate any additional records responsive to the complainant's request, the respondents shall provide the complainant with an affidavit detailing the results of their search.

Paula S. Pearlman as Hearing Officer

FIC/2016-0475/HOR/PSP/05022017