

The Malloy-Wyman Record: A Review Across Five Areas of Policy

January 5, 2011 – January 9, 2019

Executive Summary



State of Connecticut
Office of Governor Dannel P. Malloy

Promoting Economic Development

In his first budget address to the General Assembly, Governor Malloy made it clear that economic development and jobs would be a defining priority for his administration. Over the following eight years, Connecticut pursued a consistent and comprehensive strategy to support both large and small employers, prepare the next generation of Connecticut workers for 21st century jobs, and invest in state infrastructure to the benefit of employers and state residents.

From 2011–2018, Connecticut focused on growth strategies to support its historic core industries — such as advanced manufacturing, insurance, and financial services — while also beginning new investments in burgeoning industries, including healthcare and bioscience, digital media, technology, and tourism. In fact, more than 100 new companies moved into Connecticut, including Charter Communications, NBC Sports, and The Jackson Laboratory. At the same time, the state cemented historic, long-term partnerships with large employers including UTC, Sikorsky, Electric Boat, Cigna, ESPN, Aetna/CVS, and Synchrony. While many of these agreements are still ongoing, their positive impact on the Connecticut economy are already clear.



Private sector jobs

124,200 private sector jobs added since the recession



Unemployment rate

Unemployment rate dropped from 9.3% in December 2010 to 4.4% in June 2018



Fortune 500 companies

Increased the number of Fortune 500 companies in the state from 11 to 17



Job creation & retention

Assisted 2,100 companies in creating and retaining more than 119,000 jobs



September 21, 2016 — Governor Dannel P. Malloy and Lockheed Martin, a global leader in security and aerospace, announced that they had reached an agreement to retain and grow approximately 8,000 jobs at Sikorsky Aircraft until 2032, keep the Sikorsky headquarters in Connecticut, and increase investments in in-state suppliers. Sikorsky, which has been in Connecticut for more than 85 years, was purchased by Lockheed Martin from United Technologies in November 2015.

Enhancing Students' Post-Secondary Education Opportunities



Launched Next Generation Connecticut, a transformative, ten-year, \$1.5 billion investment in UConn targeted at increasing enrollment at the engineering school and encouraging more women to pursue degrees in STEM



Established 8 advanced manufacturing centers at CSCU



Highest per capita number of apprentices in New England with nearly 6,000 apprentices

The University of Connecticut and the Connecticut State Colleges & University (CSCU) systems are important economic drivers for the state, as their students seek higher learning in preparation for 21st century careers, and local businesses depend upon their graduates for a productive workforce. The Malloy administration created the Board of Regents for Higher Education, which brought 17 schools under one umbrella. It also made college affordability and accessibility a key focus and prioritized innovative apprenticeship programs to meet the growing needs of Connecticut's key industries. CSCU increased the number of advanced manufacturing centers from one to eight. And, UConn launched Next Generation Connecticut, a transformative, ten-year, \$1.5 billion investment in UConn targeted at increasing enrollment at the engineering school and encouraging more women to pursue degrees in STEM.

Connecticut has one of the oldest highway systems in the country, one that has been inconsistently maintained and often fallen into disrepair or obsolescence. For the safety of our citizens and the future strength of our economy, Connecticut must reverse this lack of investment in our economic arteries and turn this weakness into a strength. Governor Malloy continuously emphasized the critical importance of investing in infrastructure, laid out a long-term plan for growth, and oversaw the completion of numerous key projects around the state. During his administration, the state launched a visionary 30-year transportation plan and implemented a 5-year-ramp-up investment of \$2.8 billion in the most critical projects across Connecticut.

Let'sGoCT: A Plan for Better Transportation Infrastructure



Opened the Hartford Line in 2018



Launched CTfastrak, which exceeded expectations in year 1 and surpassed 15 million riders in 2018



Completed the Pearl Harbor Memorial Bridge — the largest project in DOT history — ahead of schedule and \$200 million under budget

Governor Malloy transformed Connecticut's energy policy to integrate the reality of climate change into decision making, positioning Connecticut as a national leader in cutting greenhouse gas emissions and significantly growing the clean energy economy. Following Governor Malloy's mantra of "Cleaner, Cheaper, and More Reliable" energy, the state successfully diversified its green energy portfolio, while building significant cost protections for commercial, industrial, and residential consumers. In so doing, the state diversified its energy resources bringing online more rooftop solar, fuel cells, offshore wind and anaerobic digestion. This emphasis led to a thriving green energy jobs sector that has quickly grown to meet demand.

Cleaner, Cheaper, More Reliable Energy



Created the first-in-the-nation CT Green Bank, helping more than 30,000 families and businesses lower energy costs saving more than \$1 billion



Created over 30,000 Connecticut jobs through combined investments in renewable energy and energy efficiency



Led the nation in reducing harmful greenhouse gas emissions and doubled the state's renewable energy goal from 20% by 2020 to 40% by 2030

Agricultural Sustainability



Created the Farmland Restoration Program, providing approximately \$3.9 million to complete more than \$9.5 million in farm projects



Increased Connecticut's agricultural base by more than 1,100 acres since 2011 with another 1,400 acres in the pipeline primed for investment



Protected 90 farms and 9,200 acres through the Farmland Preservation Program

Before Governor Malloy took office, Connecticut lacked the tools to sustain and increase healthy growth in the agricultural sector. Under Malloy's leadership and through the advocacy of farmers across the state, agriculture is not only thriving in Connecticut, but it is leading New England in the growth of new farms.

"This is a significant deal with wide-reaching ramifications. It ensures that great manufacturing jobs — thousands of them — will remain in Connecticut, and that Sikorsky's extraordinary record will continue to flourish for years and years to come right here at home."

— Governor Dannel P. Malloy

Prioritizing Long-Term Fiscal Health

The Malloy administration demonstrated a consistent commitment to balancing budgets, reducing long-term liabilities, and taking on the most pressing fiscal challenges facing Connecticut. From 2011–2018, Connecticut fully funded its required pension payment each and every year in office, and it did so in the face of slow growing or shrinking state revenues.



Executive Branch workers

Employed 3,700 fewer workers in the executive branch in 2017 than in 2010, a 13% reduction



Municipal aid

Municipal aid increased by 28% to more than \$5 billion in Fiscal Year 2019



SEBAC agreements

Secured two historic SEBAC agreements resulting in \$40 billion in savings to the state



Rainy Day Fund

Replenished the Rainy Day Fund, empty in January 2011, projected to have \$2 billion at the end of FY 2019



Pension payments

Paid the full actuarially required pension payment each year from 2011–2018



Governor Dannel P. Malloy addressing agency heads at an All Commissioners Meeting on January 5, 2011. One of Gov. Malloy's first priorities was to reduce the size of government while making it more efficient and responsive to Connecticut residents and businesses. During his tenure, the administration consolidated 81 state agencies into a total of 47 by 2018 while reducing the executive branch workforce to its lowest levels since the 1950's.

Responsible Budgeting



Held state spending growth to an annual rate of 2.6%, well below growth rates under previous administrations



More than \$2 billion left in a replenished Rainy Day Fund



Restructured the state employee pension system, avoiding massive balloon payments in ten years



3,700 fewer workers employed in the executive branch in 2017 than in 2010, a 13% reduction



28% growth in funding to Connecticut towns

In order to confront Connecticut's fiscal challenges, the Malloy-Wyman administration focused on capital investments, increased municipal aid and education funding, new resources for programs to help our neediest residents, and found ways to make government services more cost effective. In addition, the administration paid down long-term liabilities over time, saved costs by reducing staff, reduced future employee benefits, implemented modernized government services, and balanced the budget every year without relying on one-time measures and gimmicks.

Connecticut was an early adopter of offering pension benefits to state employees and local teachers, going back as far as 1939. These pensions reflect the promises the state made to workers — promises the state is obliged to keep. However, for decades the systems were starved by insufficient employer and employee contributions, unrealistic actuarial assumptions, and the underlying assets' under-performance in a volatile marketplace. As a result, Connecticut was left with two of the worst funded pension systems in the country, with an unfunded liability of more than \$20 billion for SERS and more than \$13 billion for TRS. However, thanks in part to critical steps taken by the Malloy-Wyman administration, Connecticut is finally moving in the right direction.

Long-term Fiscal Health: Addressing Pension and Benefits



\$40 billion saved through two historic concession agreements with state employees, including five years of wage freezes, and higher employee contributions for pension, health, and retiree benefits



Funded the full actuarially required pension payment each and every year in office

Government Efficiency and Modernization



81 state agencies consolidated down to 47 by 2018



Nearly \$300 million invested in IT to make state government more efficient and more user-friendly



All state regulations made easily accessible to the public online

The rapidly changing pace of technology provides significant opportunities to transform how government provides services. Connecticut undertook initiatives to modernize the relationship between the state and its employees, Governor Malloy oversaw a major renewal of the technology state agencies rely on to provide responsive, cost-effective services. The state upgraded systems, implemented new technologies, enhanced security, and added new data centers to ensure business continuity.

“In my first budget address in February of 2011, I said the following: I’m not one of those people who dislikes government. In fact, I think government has done great things in the past, and can do great things in the future. But not in the form we found Connecticut’s government in. And then I proposed changes. A lot of changes. Substantive changes. Changes all across state government.”

— Governor Dannel P. Malloy

Reimagining Justice

Less crime means safer neighborhoods. It also means a reduction in state spending. Under Governor Malloy and Lt. Governor Wyman's leadership, Connecticut reimagined its criminal and juvenile justice systems with a focus on prevention and a fair opportunity for a second chance, rather than permanent punishment and stigma.



Violent crime

Violent crime down 19% from 2011–2017



Prison population

The prison population decreased from 18,000 to 13,000



Firearm deaths

5th lowest rate of firearm deaths in the nation



Military-style assault weapons

Banned military-style assault weapons, large capacity magazines, and bump stocks



Investment in school security

Invested \$53 million in school security improvements



Governor Dannel P. Malloy, joined by Department of Correction Commissioner Scott Semple, discusses criminal justice reforms at the opening of a specialized Veterans Unit within the Cybulski Reintegration Center in Enfield on November 9, 2015.

Criminal Justice Reform



Crime at a 50-year low as of 2018, with, violent crime down more than any other state between 2012 and 2016



Repealed the death penalty



Largest reduction in violent crime of any state from 2012 to 2017, while simultaneously seeing a continuous drop in recidivism



Decreased the prison population from 18,000 to 13,000, its lowest level since 1994, closing four prisons and the Connecticut Juvenile Training School



Implemented the nation's first intuitive, searchable Criminal Justice Information System

From 2011 through 2018, the state drastically reduced its prison population while simultaneously reducing recidivism and violent crime by implementing smart criminal justice policy, such as the decriminalization of possession of small amounts of marijuana, eliminating “cash-only” bail, and eliminating “school zone” mandatory minimums for drug possession, which disproportionately targeted people of color. Connecticut also strengthened protections to bring dignity and fairness to incarcerated persons, especially women. If current trends continue beyond 2018, Connecticut is poised to become the first state in the nation to cut its prison and jail population in half.

There is no corner of America left untouched by the plague of gun violence.

On December 14, 2012, Connecticut and the nation lost 26 lives — including 20 children — in a horrific mass shooting at Sandy Hook Elementary School. In

response, state policymakers came together under the leadership of Governor Malloy — buoyed by unprecedented waves of activism from students and other grassroots supporters of gun laws — to pass some of the smartest, toughest, gun safety laws in the country. The state also strengthened protections for victims of domestic violence by prohibiting the possession of a firearm for individuals subject to a temporary restraining order.

Gun Safety Reform



Connecticut ranked fifth lowest firearm death rate — a rate that is less than half of the national average



Banned all military-style assault weapons, large capacity magazines, and bump stocks



Instituted universal background checks



Prohibited the sale of long guns to anyone under age 18



Invested \$53 million in school security improvements across Connecticut

Building More Equitable Communities

The Malloy-Wyman administration believed strongly that government can and should play a role in making sure that every person has access to health care, a high-quality education, an affordable place to live, and other basic services that ensure every person — and especially every child — has a chance to succeed. Most importantly, Governor Malloy and Lt. Governor Wyman understood that these services must be equally accessible, regardless of what town someone lives in, or the color of their skin.

2nd

Preschool enrollment

Second in the nation for preschool enrollment at 66%



High school graduation rate

Improved the high school graduation rate for seven straight years

1st

Ending chronic veteran homelessness

First state in the nation to end chronic veteran homelessness



Uninsured population

Reduced the state's uninsured population to an all-time low of 3.8%



Air pollution

Reduced air pollution from major facilities by 23% from 2011 to 2017



On April 11, 2018, Governor Dannel P. Malloy commemorated the 50th Anniversary of the passage of the Fair Housing Act with members of the Fair Housing Working Group by advocating for passage of legislative proposals that address historical housing segregation. These initiatives promoted housing choice and increased local accountability for meeting housing-related obligations.

Early Childhood Care and Education



2,124 new preschool spaces created across the state



#1 in the nation in percentage of children enrolled in Pre-K

In 2013, Connecticut consolidated all early childhood programs — previously housed across five agencies — under one roof. It was only the second state in the nation to streamline services in this manner, leading to improved programs and greater resources for children. The Malloy administration also made access to high-quality preschool a priority — particularly those from low-income families.

Guided by the belief that education holds the promise for people to reach their inherent potential regardless of their unique life circumstances, the Malloy administration implemented significant policy reforms in pursuit of a public education system that prepares students to succeed in college and 21st century careers. From early childhood through higher education, Connecticut made meaningful and substantial progress to improve public education under Governor Malloy's leadership.

Improving Students' Education Outcomes



Seven straight years of graduation rate improvement



87.9% graduation rate in 2017 represents an all-time high



Closed the black-white graduation gap by 30% between 2011 and 2017



More than \$1 billion invested in educational aid to help more than 200,000 students in chronically underperforming, high-need districts

"In the spirit of Dr. King, and to ensure we continue making progress in the months and years ahead, our state cannot turn a blind eye to the barriers that exist in our society. Access to opportunity through decent, safe, affordable housing should not be a politicized issue — it is a fundamental human right."

— Governor Dannel P. Malloy, April 11, 2018
Remarks on the 50th Anniversary of the passage of the Fair Housing Act

Investing in Housing



Invested \$1.42 billion in housing, leveraging an additional \$2.45 billion from other sources



Added 24,332 units of housing, of which nearly 22,000 are affordable



First state in the nation to end chronic veteran homelessness



Effectively ending chronic homelessness for persons with disabilities

Investments in affordable housing and efforts to prevent and end homelessness ranked consistently among Governor Malloy's highest priorities. Under his leadership, the state made an unprecedented investment in the preservation, rehabilitation, and creation of affordable housing — surpassing the efforts of the previous three administrations combined. Because of this progress, Connecticut is recognized as a national leader for efforts and success in preventing and ending homelessness and for the development of affordable housing.

Governor Malloy and Lieutenant Governor Wyman were champions for access to affordable health care and making Connecticut a healthier place to live, work, and play. Under their leadership, Connecticut expanded access to and improved the quality of health care and took steps to also significantly control the cost of care. In addition, Connecticut met the opioid crisis head-on through the implementation of comprehensive, proven strategies. The state also focused on improving the health of kids with the creation of a universal childhood vaccine program, which led to a drop in cases of whooping cough (down 31 percent) and chicken pox (down 65 percent).

Making Connecticut Healthier



Reduced the state's uninsured population to an all-time low of 3.8%



Established Access Health CT, the most successful state-sponsored health insurance exchange



Expanded Medicaid coverage to an additional 240,000 adults



Transitioned more than 5,100 people out of nursing homes and into community-based care saving more than \$219 million

Under the leadership of Governor Malloy and Commissioner Joette Katz, Connecticut made substantial and meaningful reform of the state's child welfare system. The successful integration of data with actual, real life experiences led to Connecticut's current status as a national leader for child welfare system improvement. In response to the progress and other reforms made, the Annie E. Casey Foundation heralded Connecticut's Department of Children and Families as the "Connecticut Turnaround" in 2015.

Reforming Connecticut's Child Welfare System



10% reduction in the total number of children in care



74% decline in the number of children living in group settings



Doubled the number of youth living with a relative or other person the child knows well



Decreased out-of-state placements from 357 children in 2011 to just 11 children in 2018

Revitalizing Connecticut's Municipalities



Grew municipal aid from nearly \$4 billion per year to more than \$5.1 billion per year



Created the Municipal Accountability Review Board to support and oversee municipalities with distressed finances



Aided transit-oriented development in key corridors to boost local economies, incubate new businesses, and increase accessibility of transit systems



Invested \$206 million in brownfields, revitalizing more than 250 properties in 72 cities and towns, leveraging more than \$3 billion in other funds

Governor Malloy — with over 20 years of experience in Stamford's municipal government — was the first governor to serve as an urban mayor since Governor Thomas Meskill 40 years earlier. This background, along with his commitment to social justice and fairness in a state that has long favored suburban interest over those of central cities, led Governor Malloy to embrace policies that treat the state's urban communities more equitably, understanding their critical role in overall economic development.

Championing Social Progress

Connecticut has a well-earned reputation for fairness. In his 2018 State of the State Address, Governor Malloy said that “no matter your creed or culture, no matter when or how you or your ancestors arrived in this country, fairness is a common sensibility we all hold dear...and here in Connecticut, the pursuit of fairness has been a constant throughout our history.” During his two terms, the Governor built on that tradition by championing initiatives that promoted the fair and equal treatment of all Connecticut residents.

1st

Paid sick leave

Enacted the nation's first statewide paid sick leave policy



Tuition and aid for DREAMers

Granted in-state tuition at public universities for DREAMers and equalized access to institutional aid



Accessibility symbol

Updated International Symbol of Access for People with Disabilities

1st

Transgender inmate rights

Enacted first in the nation presumptive placement for transgender inmates



Female, racial, and ethnic representation

Increased female and racial and ethnic representation within the judicial branch by 10%



Governor Dannel P. Malloy accepting the John F. Kennedy Profile in Courage Award at the JFK Presidential Library and Museum in Boston on May 1, 2016. Governor Malloy received this distinction for welcoming refugees in Connecticut while other states were turning them away.

Fairness in the Workplace



Enacted the nation's first statewide paid sick leave policy



Raised the minimum wage — became the first state in the nation to reach \$10.10



Ended practices that perpetuate wage gaps such as pay secrecy and salary history



Implemented the state Earned Income Tax Credit to support hard working families



“Banned the box” on initial employment applications to ensure offenders receive a second chance

After the Great Recession, the economic gap between the rich and working poor grew further while many historically marginalized groups continued to be subject to harassment, oppression and unequal treatment in the workplace. In response, Governor Malloy fought tirelessly to improve fairness in the workplace by promoting safer working conditions, mandating critical employee protections, closing the gender wage gap, lifting low wage workers out of poverty, and providing formerly incarcerated people with a true second chance by removing barriers to employment. Many of these initiatives became rallying-cries for fairness across the country as other states followed Connecticut's lead.

During the eight years of his administration, Governor Malloy worked hard to ensure that Connecticut remained an inclusive and welcoming state to all. Connecticut has a long history of celebrating the immense value immigrant families bring to the state's communities and the contributions they make to the state's economy. These values were demonstrated throughout the Malloy administration as Connecticut welcomed refugees when others closed their doors, made higher education more accessible to undocumented youth, and created certain safeguards for immigrant communities in the state.

Welcoming Immigrants and Refugees



Governor Malloy received the prestigious JFK Profile in Courage Award for openly welcoming refugees to resettle in Connecticut



Enacted the TRUST Act to foster cooperation between immigrant communities and local law enforcement



Granted in-state tuition at public universities for DREAMers and equalized access to institutional aid



Issued drive-only licenses to undocumented residents

Improving Resiliency and Disaster Relief



Managed eight Presidential-declared Major Disasters



More than \$300 million in federal disaster aid administered



Standardized emergency management across all public and private sectors



Developed the nation's first Cybersecurity Strategy and Cybersecurity Action Plan to better protect the state and its residents from cyber attacks

Governor Malloy successfully managed eight major natural disasters by working with agencies, non-governmental organizations, and other non-profit partners. The Malloy administration continuously worked to ensure that the State of Connecticut is as prepared as possible for natural disasters and other major incidents to support residents as they try to recover from these catastrophes, as well as working with communities as they seek resiliency in their long-term planning.

Throughout his administration, Governor Malloy not only pushed back on attempts to restrict the rights of the LGBTQ community, but also introduced proactive measures to ensure that all residents of Connecticut can live safely and thrive.

Supporting the LGBTQ Community



Prohibited discrimination based on gender identity or expression



Banned the use of "conversion therapy"



Enacted first-in-the-nation legislation ensuring the fair treatment of inmates who are transgender



Issued travel bans for state business to states that enacted discriminatory policies targeting the LGBTQ community



Launched an initiative to recruit LGBTQ foster and adoptive parents

Diversifying Government



10% increase in female and racial and ethnic representation within Connecticut's judicial branch



50% female representation consistently held in the Governor's cabinet



Created cabinet-level role of Governor's Liaison to the Disability Community to give a stronger voice to people with disabilities



Nominated Connecticut's first openly gay state Supreme Court Justice

The Malloy-Wyman administration strongly believed that government should reflect the people it represents — from its agencies, elected officials, and our judiciary. Governor Malloy appointed many “firsts” to the judicial branch, created a new cabinet level position, and increased representation in state agency appointments.

“Americans are returning to the right idea that we should honor our history, who we are, and what we have said and done in the past. And there will be other occasions when we will be called upon do this — whether it’s standing up for transgender individuals or in the face of religious freedom laws that are nothing more than legal permission to discriminate. There will be other challenges to those basic freedoms that we hold dear. But let there be no doubt that there will be other Americans who will stand-up and say: ‘Not in my land. Not in my country. Not in my city. Not in my state.’ And we may in fact be drowned out from time to time, but we will return. Because America is a good place.”

— Governor Dannel P. Malloy
John F. Kennedy Presidential Library and Museum in Boston, May 1, 2016