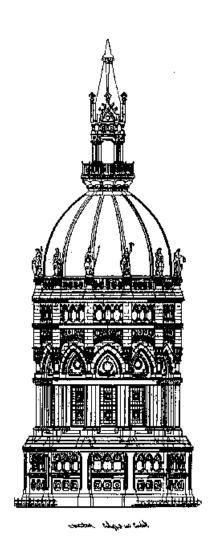
# STATE MANDATES ON MUNICIPALITIES: ACTIONS IN 2012



a report by the

# CONNECTICUT ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS

www.ct.gov/opm/aci

June, 2012

#### ADVISORY COMISSION ON INTERGOVERNMENTAL RELATIONS

# **Commission Membership**

#### **Officers**

W. David LeVasseur, Chair Designee of the Secretary of the Office of Policy & Management

Alice V. Meyer, Vice-Chair Designee of the House Minority Leader

#### **Members**

Hon. Steve Cassano Designee of Senate President Pro Tempore

Hon. Frank Nicastro Designee of Speaker of the House of Representatives

James O'Leary Designee of Senate Minority Leader
Ron Harris Designee of Commissioner of Education

Robert Kaliszewski Designee of Commissioner Environmental Protection

Catherine Smith Commissioner of Economic and Community Dev., or Designee

Hon. Leo Paul First Selectman of Litchfield Joyce Stille Administrative Officer of Bolton

Hon. Ryan Bingham Mayor of Torrington

Scott Shanley General Manager of Manchester

Hon. Scott Jackson Mayor of Hamden

Mark Allaben Connecticut Association of Boards of Education

Virginia Seccombe, Ed.D.

Connecticut Association of Public School Superintendents

Connecticut Association of Regional Planning Organizations

Mark Paquette

Public Member, appointed by Senate President Pro Tempore

Public Member, appointed by Senate Minority Leader

Michael Stupinski

Public Member, appointed by House Minority Leader

James Finley Connecticut Conference of Municipalities
Hon. Barbara Henry Designee of the Council of Small Towns

#### Vacancies

Public Member, appointed by Governor

Public Member, appointed by Speaker of the House of Representatives

Municipal Official, town of 60,000 or more, nominated by CCM and appointed by the Governor

#### Staff

Bruce Wittchen Office of Policy & Management

#### ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS



450 Capitol Ave., Ms#54SLP Hartford, CT 06106-1379 Phone (860) 418-6385

June, 2012

To the Leaders of the Connecticut General Assembly:

In accordance with Connecticut General Statutes § 2-32c, enclosed herewith is a listing of each state mandate on municipalities enacted by the General Assembly since the 2011 report.

The statutory definition of mandate utilized in this listing includes actions that require a local government to create, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues. Specifically excluded are legislation enacted to comply with federal mandates and state actions that are necessary to comply with court orders.

The list of bills was developed by ACIR staff and relied in part on the efforts of the Office of Legislative Research, the Office of Fiscal Analysis, the Connecticut Conference of Municipalities and the Connecticut Association of Boards of Education. We believe that we have identified all relevant legislation, but we welcome input on any additional mandates. We have identified one public act that we believe will have a moderate impact on municipalities and twenty-one that likely can be absorbed without additional appropriation but which have minimal fiscal impact. We have included an additional three public acts that have the impact of a mandate, but are directed at all entities, not specifically at municipalities.

The Connecticut General Assembly continues to review existing mandates and eliminate or reduce them when possible. As a result, we have included a section to the ACIR report that identifies these "unmandating" actions and have identified fourteen public acts that contain mandate reductions.

In addition to the listing of the bills as required in the statute, we have provided several additional pieces of information to assist the General Assembly.

Mandate Description - A short explanation of those portions of the bill which meet the mandate definition.

Committee(s) Reviewing Bill - A listing, beginning with the Committee of Cognizance, of all committees which considered the bill.

OFA Fiscal Impact Statement - We have included the statements, if any, used by the OFA to characterize the municipal fiscal impact of the mandate.

There is one final caveat that we urge legislators to consider in reviewing new mandates both in general and in each specific case. Each mandate contains its own set of issues and problems for local officials. In some cases, the costs are large and/or the requirements are very significant in and of themselves. In other cases, however, the single issue may involve relatively little money or relatively little time, but when combined with many other requirements placed on the same people (and system), there is a cumulative effect that has a substantial impact. This cumulative effect is often a significant hidden burden on municipalities and municipal officials.

The Commission urges the General Assembly to consider the impact of state mandates on local governments as being directly connected to the relationship between the State and its cities and towns. Each mandate that is unfunded or only partially funded is a direct addition to the burden of the property tax, as well as a reduction in local discretionary authority. State mandates represent decisions on local priorities being made in Hartford and, to the extent they are unfunded or underfunded, made by a state body which is separate from the local body that will have to raise the necessary funds. Similar consideration should be also be given to enacting mandates that are funded at the onset, but whose funding may subsequently be reduced or discontinued in future years.

If there are any questions regarding the enclosed report, the ACIR will provide additional information as requested.

Sincerely yours,

W. David LeVasseur Chairman

# **TABLE OF CONTENTS**

I	State Mandate Definition	ii
II	Public Acts Included in Listing	1
III	New State Mandates Minimal Mandates Mandates Not Specifically Directed Toward Municipalities	4 6 14
V	New State Mandate Reductions	16
Appendix A	Legislation Listed by Legislative Committee	20
Appendix B	Statute Mandating the ACIR Report	24

# State Mandate Definition Connecticut General Statutes

Sec. 2-32b(a)(2). (a) As used in this section:

- (1) "Local government" means any political subdivision of the state having power to make appropriations or to levy taxes, including any town, city or borough, consolidated town and city or consolidated town and borough, any village, any school, sewer, fire, water or lighting district, metropolitan district, any municipal district, any beach or improvement association, and any other district or association created by any special act or pursuant to chapter 105, or any other municipal corporation having the power to issue bonds;
- (2) "State mandate" means any constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues, excluding any order issued by a state court and any legislation necessary to comply with a federal mandate;
- (3) "Local government organization and structure mandate" means a state mandate concerning such matters as: (A) The form of local government and the adoption and revision of statutes on the organization of local government; (B) the establishment of districts, councils of governments, or other forms and structures for interlocal cooperation and coordination; (C) the holding of local elections; (D) the designation of public officers, and their duties, powers and responsibilities and (E) the prescription of administrative practices and procedures for local governing bodies:
- (4) "Due process mandate" means a state mandate concerning such matters as: (A) The administration of justice; (B) notification and conduct of public hearings; (C) procedures for administrative and judicial review of actions taken by local governing bodies and (D) protection of the public from malfeasance, misfeasance, or nonfeasance by local government officials;
- (5) "Benefit spillover" means the process of accrual of social or other benefits from a governmental service to jurisdictions adjacent to or beyond the jurisdiction providing the service;
- (6) "Service mandate" means a state mandate as to creation or expansion of governmental services or delivery standards therefor and those applicable to services having substantial benefit spillover and consequently being wider than local concern. For purposes of this section, applicable services include but are not limited to elementary and secondary education, community colleges, public health, hospitals, public assistance, air pollution control, water pollution control and solid waste treatment and disposal. A state mandate that expands the

duties of a public official by requiring the provision of additional services is a "service mandate" rather than a "local government organization and structure mandate":

- (7) "Interlocal equity mandate" means a state mandate requiring local governments to act so as to benefit other local governments or to refrain from acting to avoid injury to, or conflict with neighboring jurisdictions, including such matters as land use regulations, tax assessment procedures for equalization purposes and environmental standards;
- (8) "Tax exemption mandate" means a state mandate that exempts privately owned property or other specified items from the local tax base;
- (9) "Personnel mandate" means a state mandate concerning or affecting local government: (A) Salaries and wages; (B) employee qualifications and training except when any civil service commission, professional licensing board, or personnel board or agency established by state law sets and administers standards relative to merit-based recruitment or candidates for employment or conducts and grades examinations and rates candidates in order of their relative excellence for purposes of making appointments or promotions to positions in the competitive division of the classified service of the public employer served by such commission, board or agency; (C) hours, location of employment, and other working conditions and (D) fringe benefits including insurance, health, medical care, retirement and other benefits.

# **PUBLIC ACTS INCLUDED IN LISTING**

PUBLIC ACT NO.	BILL NO.		PAGE
		<u>MANDATES</u>	
<u>12-116</u>	SB 458	An Act Concerning Educational Reform	4
		MINIMAL MANDATES	
11-01 (Oct. SS)	HB 6801	An Act Promoting Economic Growth and Job Creation in the State	6
12-26	HB 5314		6
<u>12-40</u>	SB 40	An Act Concerning College Readiness and Completion	6
<u>12-43</u>	SB 150	An Act Concerning Family and Medical Leave Benefits for Certain Municipal Employees	7
<u>12-44</u>	SB 205	An Act Concerning Insurance Coverage for the Birth-to-Three Program	7
<u>12-49</u>	HB 5250	An Act Concerning the Appointment of Primary Polling Place Officials	7
<u>12-56</u> <u>12-71</u>	HB 5024 SB 156	An Act Concerning Voting Rights An Act Concerning Sibling Visitation for Children in the Care and Custody of the Commissioner of Children and Families	8 8
<u>12-101</u>	SB 376	An Act Concerning the Coastal Management Act and Shoreline Flood and Erosion Control Structures	8
<u>12-111</u>	HB 5501		9
<u>12-114</u> <u>12-126</u>	HB 5548 HB 5233	An Act Concerning Domestic Violence An Act Concerning Workers' Compensation for Firefighters	9 10
<u>12-131</u>	HB 5328	An Act Establishing a Fine Art Secured Lending License	10
<u>12-146</u>	HB 5319	An Act Concerning Persons Aggrieved by Decisions of Municipal Land Use Boards and the Penalties for Violating Municipal Blight Ordinances	10
<u>12-148</u>	SB 23	An Act Enhancing Emergency Preparedness and Response	11
<u>12-161</u>	HB 5106	An Act Concerning the Private Rental Investment Mortgage and Equity Program	11

<u>12-173</u>	HB 5353	An Act Concerning Individualized Education Programs and Other Issues Relating to Special Education	11
<u>12-183</u>	HB 5342	An Act Concerning Revisions to the State's Brownfield Remediation and Development Statutes	12
<u>12-198</u>	HB 5348	An Act Concerning the Administration of Medicine to Students with Diabetes, the Duties of School Medical Advisors, the Availability of CPR and AED Training Materials for Boards of Education and Physical Exercise During the School Day	12
12-1 (June SS)	HB 6001	An Act Implementing Provisions of the State Budget for the Fiscal Year Beginning July 1, 2012	13
12-2 (June SS)	SB 501	An Act Implementing Certain Provisions Concerning Government Administration	13
	MANDAT	ES NOT SPECIFICALLY DIRECTED AT	<u>.</u>
		<u>MUNICIPALITIES</u>	
<u>12-88</u>	HB 5347	An Act Concerning the Reporting of Children Placed in Seclusion	14
<u>12-171</u> <u>12-190</u>	HB 5355 SB 98	An Act Concerning Museum Property An Act Concerning Deductibles for Screening Colonoscopies and Screening Sigmoidoscopies	14 14
	<u>NEV</u>	V STATE MANDATE REDUCTIONS	
<u>12-3</u>	HB 5303	An Act Concerning the Exemption from Disclosure of Certain Addresses Under the Freedom of Information Act	16
<u>12-16</u>	HB 5096	An Act Concerning the Firearms Evidence Databank	16
<u>12-24</u>	HB 5225	An Act Concerning Security Deposits of Senior Citizens and Persons with Disabilities in Public Housing	16
12-27	HB 5315	An Act Authorizing Planning Commissions to Notify Regional Planning Agencies of Subdivision Applications by Electronic Mail	16
<u>12-47</u>	SB 263	An Act Concerning Liability of Zoning Enforcement Officers	17
<u>12-72</u>	SB 195	An Act Concerning the Storage of Stolen Property by Law Enforcement Agencies and the Payment for Property Received by Precious Metals or Stones Dealers	17
12-116	SB 458	An Act Concerning Educational Reform	17

<u>12-119</u>	SB 234	An Act Concerning Certain Social Services	17
		Programs	
12-132	HB 5170	An Act Streamlining Traffic Safety Evaluations	18
<u>12-146</u>	HB 5319	An Act Concerning Persons Aggrieved by Decisions	18
		of Municipal Land Use Boards and the Penalties for	
		Violating Municipal Blight Ordinances	
<u>12-150</u>	SB 97	An Act Concerning Guidelines for Health Insurance	18
		Coverage for Breast Magnetic Resonance Imaging	
<u>12-153</u>	SB 354	An Act Concerning the Enhanced Emergency 9-1-1	18
		Program	
12-163	HB 5241	An Act Concerning Delayed Birth Registration	19
12-182	HB 5320	An Act Concerning Bonds and Other Surety for	19
		Approved Site Plans and Subdivisions	

# **NEW STATE MANDATES**

PA 12-116 (HB 458) An Act Concerning Educational Reform

### **Mandate Description**

Sec. 6 requires boards of education to require employees having certain educator certificates to take the practice version of the reading instruction examination and report the results as specified. Sec. 14 requires a board of education to provide information relating to its technical high schools, regional agricultural science and technology education centers, interdistrict magnet schools, charter schools, alternative high schools and interdistrict student attendance programs on the board's web site. Sec. 15 requires a board of education to implement a uniform system of accounting, to be developed by the Dept. of Education, beginning with the fiscal year ending June 30, 2015. Sec. 23 expands the requirement for creating a school governance council and specifies the council's and the Board of Education's responsibilities. Sec. 29, subsequently modified by Sec. 19, 20, 21 & 22 of SB 501, specifies school boards' responsibilities for funding charter schools located within their district, including extra costs of educating special education students who live in their districts and attend charter schools. Sec. 34 Requires the board of education for a town designated as an alliance district to follow specified procedures to apply to the Dept. of Education for payment of funds withheld in accordance with this section and requires an annual report of expenditures if such funds are received. Sec. 39, subsequently modified by Sec. 138 of SB 12-501 requires a board of education to provide and document professional development training to certified employees as specified in this section. Sec. 51. subsequently modified by Sec. 23 of SB 12-501 expands an existing mandate by also requiring Board of Education to annually report to the Dept. of Education on the status of the implementation of teacher evaluations. Sec. 54 requires each board of education to conduct training programs for all evaluators and orientation for all teachers regarding the provisions of the teacher evaluation and support program. Sec. 56 requires that the in-service training specified in this section also include information regarding the teacher evaluation and support program. 57 (10-151) Requires performance evaluations be considered in teacher termination proceedings, but otherwise streamlines the process. Sec. 64 Specifies that a board of education receiving an increase in funds pursuant to this section cannot use that increase to supplant local funding. Sec. 90 Requires a board of education identified by the Dept. of Education as disproportionately and inappropriately identifying minority students as requiring special education services

because of a reading deficiency to submit an annual report on the board's plan to reduce the misidentification of minority students by improving assessments and interventions.

# Committee(s) Reviewing Bill

**Emergency Certification** 

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE

# **MINIMAL MANDATES**

PA 11-01 (HB 6801)
An Act Promoting Economic Growth and Job Creation in the

(Oct. Spec. Session) State

### **Mandate Description**

Sec. 33 requires local and regional boards of education to inform students and parents of the availability of vocational, technical and technological education and of agricultural science and technology education at regional schools.

# Committee(s) Reviewing Bill

**Emergency Certification** 

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported, "no fiscal impact".

PA 12-26 (HB 5314) An Act Concerning the Jeopardy Collection of Taxes

### **Mandate Description**

Sec. 1 creates mandate by requiring a tax collector who commences a jeopardy tax collection proceeding to provide written notice to the chief elected official or chief executive officer of the municipality and to the taxpayer. The notice must include a detailed explanation supporting the tax collector's determination that the collection of the tax would be jeopardized if delayed.

### Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reports that, "The bill requires tax collectors to provide certain written notices. To the extent to which notices are printed and mailed, the approximate cost to municipalities would be less than \$1,000."

PA 12-40 (SB 40) An Act Concerning College Readiness and Completion

## **Mandate Description**

Sec. 2 requires public high schools to align their curricula with public institution of higher education by no later than the start of the fall semester of 2016 so that completion of the high school mathematics and language arts curricula will indicate readiness for college level work.

# Committee(s) Reviewing Bill

Higher Education - Committee of Cognizance

**Appropriations** 

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported, "It is not anticipated that this requirement would result in an additional cost to local and regional school districts as an existing staff member would be designated to coordinate this requirement..

PA 12-43 (SB 150)

An Act Concerning Family and Medical Leave Benefits for Certain Municipal Employees

### **Mandate Description**

Sec. 1 expands the mandate for Family & Medical Leave Act coverage for municipal employees and provides school paraprofessionals with eligibility for leave to serve as an organ or bone marrow donor with certain limitations as specified in this section.

# Committee(s) Reviewing Bill

Labor – Committee of Cognizance Planning & Development Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

"STATE MANDATE - Potential Cost"

PA 12-44 (SB 205)

An Act Concerning Insurance Coverage for the Birth-to-Three Program

### **Mandate Description**

Sec. 2 expands the existing the mandate by also prohibiting a payment under this section from adversely affecting the availability of health insurance; from being a reason for rescinding or canceling the such policy; and from being treated differently than other claim experience for purposes of premium rating.

#### Committee(s) Reviewing Bill

Insurance – Committee of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

"None"

PA 12-49 (HB 5250)

An Act Concerning the Appointment of Primary Polling Place Officials

#### **Mandate Description**

Sec. 1 expands the existing mandate by requiring registrars of voters to train each prospective primary poll worker to perform in the poll worker's designated position.

# Committee(s) Reviewing Bill

Government Admin. and Elections – Committee of Cognizance Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Potential Cost

### PA 12-56 (HB 5024) An Act Concerning Voting Rights

### **Mandate Description**

Sec. 1 requires registrars to designate locations for election day registration and, as necessary, staff those locations and follow other procedures as specified.

# Committee(s) Reviewing Bill

Government Admin. and Elections – Committee of Cognizance Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Potential Cost

#### PA 12-71 (SB 156)

An Act Concerning Sibling Visitation for Children in the Care and Custody of the Commissioner of Children and Families

## **Mandate Description**

Sec. 6 requires a public entity, prior to entering into a design-build contract for new construction or renovation of a public school costing ten million dollars or more, to determine if the use of a project labor agreement would be in the public's interest.

# Committee(s) Reviewing Bill

Children - Committee of Cognizance

**Human Services** 

**Appropriations** 

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not identify a fiscal impact on municipalities.

#### PA 12-101 (SB 376)

An Act Concerning the Coastal Management Act and Shoreline Flood and Erosion Control Structures

#### **Mandate Description**

Sec. 1 expands the existing mandate by requiring that, if a municipal commission denies an application for a shoreline flood or erosion control structure because a less damaging alternative or

mitigation measure might be feasible, the commission must propose, in writing, the types of alternatives to be considered.

# Committee(s) Reviewing Bill

Environment – Committee of Cognizance

Planning & Development

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Potential cost

PA 12-111 (HB 5501) An Act Concerning Eyewitness Identification Procedures

### **Mandate Description**

Sec. 1 expands the existing mandate by requiring procedures adopted by a municipal police department for conducting of photo and live lineups to be in accordance with policies and guidelines as specified in this section. Sec. 2 requires a police basic or review training program conducted or administered by a municipal police department to provide training in the administration of these eyewitness identification procedures.

# **Committee(s) Reviewing Bill**

Judiciary – Committee of Cognizance Public Safety and Security

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

# PA 12-114 (HB 5548) An Act Concerning Domestic Violence

#### **Mandate Description**

Sec. 8 requires a law enforcement agency receiving a complaint regarding a violation of a restraining order, protective order, standing criminal protective order or foreign order of protection as specified in this section to accept the complaint and take specified actions. Sec. 19 expands an existing mandate by requiring a department's guidelines to meet the standards set forth in the model law enforcement policy on family violence.

# Committee(s) Reviewing Bill

Judiciary - Committee of Cognizance

Public Safety & Security

Government Administration & Elections

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

# PA 12-126 (HB 5233) An Act Concerning Workers' Compensation for Firefighters

### **Mandate Description**

Sec. 1 expands the existing mandate by providing workers' compensation coverage for firefighters diagnosed with post-traumatic stress disorder originating from witnessing the death of another firefighter while engaged in the line of duty. Sec. 2 expands the existing mandate by requiring workers' compensation coverage to include counseling for mental and emotional impairments for firefighters diagnosed with post-traumatic stress disorder originating from witnessing the death of another firefighter while engaged in the line of duty.

# Committee(s) Reviewing Bill

Labor – Committee of Cognizance Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Cost

# PA 12-131 (HB 5328) An Act Establishing a Fine Art Secured Lending License

#### **Mandate Description**

Sec. 2 requires a municipality to approve or deny an application for a person to be a fine art secured lender in accordance with this section follow specified procedures.

# Committee(s) Reviewing Bill

General Law – Committee of Cognizance Judiciary

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Revenue Gain

#### PA 12-146 (HB 5319)

An Act Concerning Persons Aggrieved by Decisions of Municipal Land Use Boards and the Penalties for Violating Municipal Blight Ordinances

#### **Mandate Description**

Sec. 2 requires a municipality to give written notice of any violation and provide the opportunity to remediate the conditions.

# Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance Judiciary

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Potential Revenue Gain and Potential Savings.

# PA 12-148 (SB 23) An Act Enhancing Emergency Preparedness and Response

### **Mandate Description**

Sec. 6 requires municipal utility plans for post-emergency restoration of service include provisions as specified in this.

# Committee(s) Reviewing Bill

Energy & Technology – Committee of Cognizance

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

# PA 12-161 (HB 5106) An Act Concerning the Private Rental Investment Mortgage

and Equity Program

### **Mandate Description**

Sec. 7 requires municipalities seeking to dissolve a redevelopment agency that has received state assistance to request DECD approval and DECD can impose conditions for such approval.

# Committee(s) Reviewing Bill

Commerce – Committee of Cognizance Housing

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

# PA 12-173 (HB 5353) An Act Concerning Individualized Education Programs and Other Issues Relating to Special Education

#### **Mandate Description**

Sec. 1 requires a board of education, if requested, to provide the results of assessments and evaluations used in the determination of a child's eligibility for special education at least three school days before the referral planning and placement team meeting at which such results will be discussed for the first time and, if requested, to provide an opportunity to meet with a member of the team prior to that meeting, for the sole purpose of discussing the planning and placement team process and any concerns regarding the child. Sec. 5 requires a board of education providing special education programs or services for a child in a private school to comply with the Individuals with Disabilities Education Act. Sec. 11 requires the individualized education program for any child identified as deaf or hearing impaired to include a language and communication plan as specified in this section.

#### Committee(s) Reviewing Bill

Education – Committee of Cognizance

### **Appropriations**

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Potential Cost

PA 12-183 (HB 5342)

An Act Concerning Revisions to the State's Brownfield Remediation and Development Statutes

#### **Mandate Description**

Sec. 9 requires a municipality seeking consideration for the brownfield remediation and revitalization program established pursuant to this section to nominate a site on a form prescribed by DECD and include all information specified in this section.

### Committee(s) Reviewing Bill

Commerce – Committee of Cognizance Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Revenue Gain

#### PA 12-198 (HB 5348)

An Act Concerning the Administration of Medicine to Students with Diabetes, the Duties of School Medical Advisors, the Availability of CPR and AED Training Materials for Boards of Education and Physical Exercise During the School Day

#### **Mandate Description**

Sec. 4 adds training in cardiopulmonary resuscitation and the use of automatic external defibrillators to the list of training specified in this section. Sec. 6 requires schools to develop individualized glycogen storage disease action plans as necessary.

### Committee(s) Reviewing Bill

Education – Committee of Cognizance Public Health Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Cost and Potential Savings

PA 12-1 (HB 6001) (June Spec. Sess.) An Act Implementing Provisions of the State Budget for the Fiscal Year Beginning July 1, 2012

### **Mandate Description**

Sec. 96 requires a board of education to enter into an agreement with a school-based health center receiving DPH funding to establish minimum standards for communications between the health center and school nurses or nurse practitioners. Sec. 129 requires a municipality to include the form specified in Sec. 49-8a with any statement sent to a homeowner regarding an arrearage owed by the homeowner for public sewer or water services or for property taxes. Sec. 144 requires municipal police departments to collect and report specified traffic stop data using a standardized method and form. Sec. 182 requires a municipality waiving its right to receive a zone adoption payment pursuant to section 8-13p to provide a written notice of its intent. Sec. 225 requires boards of education to develop a plan to align Connecticut's common core state standards with college level programs at Connecticut public institutions of higher education, in collaboration with the Board of Regents for Higher Education and the Board of Trustees for The University of Connecticut.

# Committee(s) Reviewing Bill

**Emergency Certification** 

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

PA 12-2 (SB 501) (June Spec. Sess.) An Act Implementing Certain Provisions Concerning Government Administration

#### **Mandate Description**

Sec. 155 requires a municipality receiving electric utility data under this section to demonstrate that it has appropriate procedures to protect the confidentiality of the information.

# Committee(s) Reviewing Bill

**Emergency Certification** 

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

# MANDATES NOT SPECIFICALLY DIRECTED AT MUNICIPALITIES

PA 12-88 (HB 5347)
An Act Concerning the Reporting of Children Placed in

Seclusion

### **Mandate Description**

Sec. 1 expands existing mandate to require a board of education, institution or facility that provides direct care, education or supervision of persons at risk or provides special education to record each instance of the use of physical restraint or seclusion, the nature of the emergency that necessitated its use and provide that information to the state board of education.

# Committee(s) Reviewing Bill

Children – Committee of Cognizance Education Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Cost

PA 12-171 (HB 5355) An Act Concerning Museum Property

# **Mandate Description**

Sec. 2 requires a museum, including one operated by a municipality, that accepts the loan of property to provide a written copy of this act to the owner. Sec. 4 requires a museum to maintain a record of loaned property in accordance with this section and with regulations adopted by the State Librarian. Sec. 5 requires that a museum, prior to taking ownership of loaned property in accordance with this act, provide notices as specified in this section.

#### Committee(s) Reviewing Bill

Education – Committee of Cognizance Judiciary

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Potential Savings and Potential Cost

PA 12-190 (SB 98)

An Act Concerning Deductibles for Screening Colonoscopies and Screening Sigmoidoscopies

#### **Mandate Description**

Sec. 2 expands existing mandate by prohibiting a group insurance policy from requiring an additional deductible for a procedure that a

physician initially undertakes as a screening colonoscopy or a screening sigmoidoscopy.

# Committee(s) Reviewing Bill

Insurance – Committee of Cognizance Appropriations

# Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

STATE MANDATE - Cost

# STATE MANDATE REDUCTIONS

PA 12-3 (HB 5303)

An Act Concerning the Exemption from Disclosure of Certain

Addresses Under the Freedom of Information Act

### **Mandate Reduction Description**

Sec. 2 reduces existing mandate by allowing a municipality receiving a request for public records to release certain lists that include the residential address of a person covered by this section without redaction and to only require the redaction of such an address from documents if that person has requested that his or her address be kept confidential.

# Committee(s) Reviewing Bill

**Emergency Certification** 

PA 12-16 (HB 5096) An Act Concerning the Firearms Evidence Databank

# **Mandate Reduction Description**

Sec. 1 reduces existing mandate by allowing a police department to request state police fire guns and collect ammunition as required by this section and, instead of requiring a police department to submit to the laboratory all handguns that comes into police custody as the result of a criminal investigation, gives the police department the option to do so.

# Committee(s) Reviewing Bill

Public Safety & Security

PA 12-24 (HB 5225)

An Act Concerning Security Deposits of Senior Citizens and Persons with Disabilities in Public Housing

### **Mandate Reduction Description**

Sec. 1 reduces existing mandate by allowing housing authorities reimbursing a security deposit to pay an interest rate based on commercial banks' savings account interest rates instead of the higher rate previously specified by statute.

# Committee(s) Reviewing Bill

Housing – Committee of Cognizance

PA 12-27 (HB 5315)

An Act Authorizing Planning Commissions to Notify Regional Planning Agencies of Subdivision Applications by Electronic

Mail

### **Mandate Reduction Description**

Sec. 1 reduces existing mandate by allowing the written notice to a regional planning organization to be sent by email instead of by certified mail.

# Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance

PA 12-47 (SB 263) An Act Concerning Liability of Zoning Enforcement Officers

### **Mandate Reduction Description**

Sec. 1 eliminates a provision that made a zoning enforcement officer who issues a citation pursuant to an ordinance adopted under this section liable for treble damages in any civil action if the court finds that such citation was issued frivolously or without probable cause.

# Committee(s) Reviewing Bill

Planning and Development – Committee of Cognizance Judiciary

### PA 12-72 (SB 195)

An Act Concerning the Storage of Stolen Property by Law Enforcement Agencies and the Payment for Property Received by Precious Metals or Stones Dealers

### **Mandate Reduction Description**

Sec. 1 reduces mandate for police departments to file an inventory of property seized in connection with a criminal arrest or pursuant to a search warrant.

### Committee(s) Reviewing Bill

Public Safety & Security – Committee of Cognizance Planning & Development

#### PA 12-116 (SB 458) An Act Concerning Educational Reform

#### **Mandate Reduction Description**

Sec. 62 allows a school district that achieves savings through intradistrict efficiencies or through regional collaboration or cooperative arrangements to reduce the school budget by one-half of those savings, but not more than one-half of one per cent of the budget for the fiscal year ending June 30, 2012.

### Committee(s) Reviewing Bill

**Emergency Certification** 

### PA 12-119 (SB 234) An Act Concerning Certain Social Services Programs

#### **Mandate Reduction Description**

Sec. 3 eliminates the requirement that a municipality's agent for elderly persons submit annual reports to the municipality's chief

elected official, chief executive officer, legislative body and committee or commission on aging.

# Committee(s) Reviewing Bill

Human Services – Committee of Cognizance Planning and Development Government Administration and Elections

PA 12-132 (HB 5170) An Act Streamlining Traffic Safety Evaluations

### **Mandate Reduction Description**

Sec. 12 reduces municipalities' costs for traffic control devices at private railroad crossings.

# Committee(s) Reviewing Bill

Transportation – Committee of Cognizance

#### PA 12-146 (HB 5319)

An Act Concerning Persons Aggrieved by Decisions of Municipal Land Use Boards and the Penalties for Violating Municipal Blight Ordinances

# **Mandate Reduction Description**

Sec. 1 reduces the existing mandate by only allowing appeals by owners of neighboring property that is in CT.

# Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance Judiciary

#### PA 12-150 (SB 97)

An Act Concerning Guidelines for Health Insurance Coverage for Breast Magnetic Resonance Imaging

#### **Mandate Reduction Description**

Sec. 2 reduces mandate by removing requirement for coverage of MRI in specified circumstance while retaining requirement for coverage of MRI in accordance with American Cancer Society guidelines.

# Committee(s) Reviewing Bill

Insurance – Committee of Cognizance Appropriations

### PA 12-153 (SB 354)

An Act Concerning the Enhanced Emergency 9-1-1 Program

#### **Mandate Reduction Description**

Sec. 8 repeals the existing fee.

#### Committee(s) Reviewing Bill

Finance – Committee of Cognizance Public Safety & Security

# PA 12-163 (HB 5241) An Act Concerning Delayed Birth Registration

### **Mandate Reduction Description**

Sec. 1 eliminates the mandate for a municipal registrar of vital records to receive an affidavit under oath as specified in this section.

## Committee(s) Reviewing Bill

Public Health – Committee of Cognizance Judiciary

PA 12-182 (HB 5320)

An Act Concerning Bonds and Other Surety for Approved Site Plans and Subdivisions

### **Mandate Reduction Description**

Sec. 1 allows municipalities to require that developers provide a stronger financial guarantee. Sec. 2 allows municipalities to require that developers provide a stronger financial guarantee.

# Committee(s) Reviewing Bill

Planning & Development - Committee of Cognizance

# Appendix A

#### MANDATE LEGISLATION LISTED BY LEGISLATIVE COMMITTEE

#### Children

PA 12-71 (SB 156)
An Act Concerning Sibling Visitation for Children in the Care and Custody of the Commissioner of

Children and Families

PA 12-88 (HB 5347) An Act Concerning the Reporting of Children Placed

in Seclusion

#### Commerce

PA 12-161 (HB 5106) An Act Concerning the Private Rental Investment

Mortgage and Equity Program

PA 12-183 (HB 5342) An Act Concerning Revisions to the State's Brownfield

Remediation and Development Statutes

#### **Education Committee**

PA 12-173 (HB 5353) An Act Concerning Individualized Education

Programs and Other Issues Relating to Special

Education

PA 12-198 (HB 5348) An Act Concerning the Administration of Medicine to

Students with Diabetes, the Duties of School Medical Advisors, the Availability of CPR and AED Training Materials for Boards of Education and Physical

Exercise During the School Day

PA 12-171 (HB 5355) An Act Concerning Museum Property

#### **Emergency Certification**

PA 11-01 (HB 6801) An Act Promoting Economic Growth and Job Creation

(Oct. Spec. Session) in the State

PA 12-3 (HB 5303) An Act Concerning the Exemption from Disclosure of

Certain Addresses Under the Freedom of Information

Act

PA 12-116 (HB 458)	An Act Concerning Educational Reform
PA 12-1 (HB 6001) (June Spec. Sess.)	An Act Implementing Provisions of the State Budget for the Fiscal Year Beginning July 1, 2012
PA 12-2 (SB 501) (June Spec. Sess.)	An Act Implementing Certain Provisions Concerning Government Administration

# **Energy & Technology**

PA 12-148 (SB 23) An Act Enhancing Emergency Preparedness and Response

#### **Environment Committee**

PA 12-101 (SB 376)
An Act Concerning the Coastal Management Act and Shoreline Flood and Erosion Control Structures

# Finance, Revenue and Bonding

PA 12-153 (SB 354)	An Act Concerning the Enhanced Emergency 9-1-1
	Program

#### **General Law**

PA 12-131 (HB 5328) An Act Establishing a Fine Art Secured Lending License

### **Government Administration and Elections Committee**

PA 12-49 (HB 5250)

An Act Concerning the Appointment of Primary Polling Place Officials

PA 12-49 (HB 5250)

An Act Concerning the Appointment of Primary Polling Place Officials

PA 12-56 (HB 5024)

An Act Concerning Voting Rights

# **Higher Education and Employment Advancement Committee**

PA 12-40 (SB 40)
An Act Concerning College Readiness and Completion

# Housing

PA 12-24 (HB 5225) An Act Concerning Security Deposits of Senior

Citizens and Persons with Disabilities in Public

Housing

#### **Human Services**

PA 12-44 (SB 205) An Act Concerning Insurance Coverage for the Birth-

to-Three Program

PA 12-119 (SB 234) An Act Concerning Certain Social Services Programs

#### **Insurance and Real Estate Committee**

PA 12-150 (SB 97) An Act Concerning Guidelines for Health Insurance

Coverage for Breast Magnetic Resonance Imaging

PA 12-190 (SB 98) An Act Concerning Deductibles for Screening

Colonoscopies and Screening Sigmoidoscopies

# **Judiciary Committee**

PA 12-111 (HB 5501) An Act Concerning Eyewitness Identification

**Procedures** 

PA 12-114 (HB 5548) An Act Concerning Domestic Violence

#### **Labor and Public Employees Committee**

PA 12-43 (SB 150) An Act Concerning Family and Medical Leave

Benefits for Certain Municipal Employees

PA 12-126 (HB 5233) An Act Concerning Workers' Compensation for

Firefighters

#### **Planning and Development Committee**

PA 12-26 (HB 5314) An Act Concerning the Jeopardy Collection of Taxes

PA 12-27 (HB 5315) An Act Authorizing Planning Commissions to Notify

Regional Planning Agencies of Subdivision

Applications by Electronic Mail

PA 12-47 (SB 263)	An Act Concerning Liability of Zoning Enforcement Officers
PA 12-146 (HB 5319)	An Act Concerning Persons Aggrieved by Decisions of Municipal Land Use Boards and the Penalties for Violating Municipal Blight Ordinances
PA 12-182 (HB 5320)	An Act Concerning Bonds and Other Surety for Approved Site Plans and Subdivisions
Public Health Committee	
PA 12-163 (HB 5241)	An Act Concerning Delayed Birth Registration
Public Safety and Security	
PA 12-16 (HB 5096)	An Act Concerning the Firearms Evidence Databank
PA 12-72 (SB 195)	An Act Concerning the Storage of Stolen Property by Law Enforcement Agencies and the Payment for Property Received by Precious Metals or Stones Dealers
Transportation Committee	
PA 12-132 (HB 5170)	An Act Streamlining Traffic Safety Evaluations

### Appendix B

Sec. 2-32c. Submission to General Assembly of list of state mandates. Not more than ninety days after adjournment of any regular or special session of the General Assembly or September first immediately following adjournment of a regular session, whichever is sooner, the Connecticut Advisory Commission on Intergovernmental Relations, established pursuant to section 2-79a, shall submit to the speaker of the House of Representatives, the president pro tempore of the Senate, the majority leader of the House of Representatives and the minority leader of the Senate a report which lists each state mandate enacted during said regular or special session of the General Assembly. Within five days of receipt of the report, the speaker and the president pro tempore shall submit the report to the Secretary of the Office of Policy and Management and refer each state mandate to the joint standing committee or select committee of the General Assembly having cognizance of the subject matter of the mandate. The secretary shall provide notice of the report to the chief elected official of each municipality.