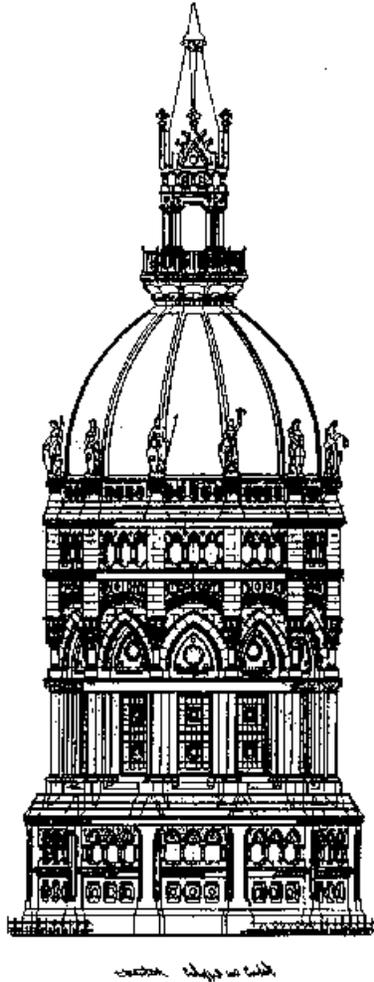


STATE MANDATES ON MUNICIPALITIES: ACTIONS IN 2013



a report by the
**CONNECTICUT ADVISORY COMMISSION ON
INTERGOVERNMENTAL RELATIONS**

www.ct.gov/opm/acir

September, 2013

ADVISORY COMISSION ON INTERGOVERNMENTAL RELATIONS

Commission Membership

Officers

W. David LeVasseur, Chair Designee of Secretary of Office of Policy & Management

Members

Hon. Steve Cassano	Designee of Senate President Pro Tempore
Hon. Frank Nicaastro	Designee of Speaker of the House of Representatives
James O'Leary	Designee of Senate Minority Leader
Lisa Roy	Designee of House Minority Leader
James Watson	Designee of Commissioner of Economic and Community Development
Sarah Hemingway	Designee of Commissioner of Education
Robert Kaliszewski	Designee of Commissioner of Energy and Environmental Protection
Hon. Leo Paul	First Selectman of Litchfield
Joyce Stille	Administrative Officer of Bolton
Scott Shanley	Town Manager of Manchester
Hon. Scott Jackson	Mayor of Hamden
Hon. Ryan Bingham	Mayor of Torrington
Frederick Baruzzi	Connecticut Association of Public School Superintendents
Linda Krause	Connecticut Association of Regional Planning Organizations
Mark Paquette	Public Member, appointed by Senate President Pro Tempore
Carl Amento	Public Member, appointed by Speaker of House of Representatives
John T. Finkle	Public Member, appointed by Senate Minority Leader
Michael Stupinski	Public Member, appointed by House Minority Leader
James Finley	Connecticut Conference of Municipalities
Hon. Barbara Henry	Designee of the Council of Small Towns

Vacancies

Public Member, appointed by Governor
Municipal Official, town of 60,000 or more, nominated by CCM and appointed by Governor
Local Public Education Official, nominated by Connecticut Association of Boards of Education

Staff

Bruce Wittchen Office of Policy & Management



ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS

450 Capitol Ave., Ms#54SLP

Hartford, CT 06106-1379

Phone (860) 418-6385

September, 2013

To the Leaders of the Connecticut General Assembly:

In accordance with Connecticut General Statutes [§ 2-32c](#), enclosed herewith is a listing of each state mandate on municipalities enacted by the [General Assembly](#) since the ACIR's [2012 report](#). This report encompasses public acts arising from the General Assembly's December, 2012 Special Session and 2013 Regular Session.

The statutory definition of mandate utilized in this listing includes actions that require a local government to create, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues. Specifically excluded are legislation enacted to comply with federal mandates and state actions that are necessary to comply with court orders.

In 2013, the legislature adopted twenty-five bills that the ACIR considered to be mandates. That is three more than in 2012 but sixteen fewer than in 2011. There also were five mandates that are not specifically directed at municipalities, which is two more than in 2012 but eleven fewer than in 2011.

Unlike previous years, the ACIR is not attempting to distinguish between mandates and minimal mandates. Minimal mandates were considered to be those that, individually, can likely be absorbed without additional appropriation but do have some minimal fiscal impact. Mandates do not affect all towns equally and it can be difficult to predict the potential impact of a new mandates, so identifying a new mandate as being only minimal can misrepresent the actual impact on some towns.

A long-standing objective of the Commission is to encourage mandate reductions that can lead to administrative and/or fiscal relief for municipalities. During the 2013 session, the legislature enacted eleven mandate reductions, which is three fewer than in 2012 and five fewer than in 2011. 2011 had the greatest number of reductions since ACIR began collecting this information.

The list of bills was developed by ACIR staff and relied in part on the efforts of the [Office of Legislative Research](#), the [Office of Fiscal Analysis](#), the [Connecticut Conference of Municipalities](#) and the [Connecticut Association of Boards of Education](#). We believe that we have identified all relevant legislation, but we welcome input on any additional mandates.

In addition to the listing of the bills as required in the statute, we have provided several additional pieces of information to assist the General Assembly.

Mandate Description - a short explanation of those portions of the bill which meet the mandate definition.

Committee(s) Reviewing Bill - A listing, beginning with the Committee of Cognizance, of all committees which considered the bill.

OFA Fiscal Impact Statement - We have included the statements, if any, used by the OFA to characterize the municipal fiscal impact of the mandate.

The Commission urges the General Assembly to consider the impact of state mandates on local governments as being directly connected to the relationship between the State and its cities and towns. Each mandate that is unfunded or only partially funded is a direct addition to the burden of the property tax, as well as a reduction in local discretionary authority. State mandates represent decisions on local priorities being made in Hartford and, to the extent they are unfunded or underfunded, made by a state body which is separate from the local body that will have to raise the necessary funds. Similar consideration should be also be given when enacting mandates that are funded at the onset, but whose funding might be reduced or discontinued in future years.

Every mandate imposes a burden on local officials. The burden of a specific mandate might be large, in and of itself, and the legislature's Office of Fiscal Analysis, as well as municipalities, school districts and organizations representing them call attention to such mandates during the legislative session. Many mandates, on the other hand, impose only a small burden individually and, therefore, attract little attention as focus is drawn to larger concerns. Multiple small mandates, however, can have a substantial cumulative impact, creating a hidden burden on municipalities and municipal officials.

If there are any questions regarding the enclosed report, the ACIR will provide additional information as requested.

Sincerely yours,

W. David LeVasseur
Chairman

TABLE OF CONTENTS

I	State Mandate Definition	ii
II	Public Acts Included in Listing	iv
III	New State Mandates Mandates Not Specifically Directed Toward Municipalities	1 11
IV	New State Mandate Reductions	13
Appendix A	Legislation Listed by Legislative Committee	16
Appendix B	Statute Mandating the ACIR Report	20

State Mandate Definition

[Connecticut General Statutes Sec. 2-32b](#). *State mandates to local governments. Definitions. Cost estimate required. Procedures re bills creating or enlarging mandates.*

(a) As used in this section:

(1) "Local government" means any political subdivision of the state having power to make appropriations or to levy taxes, including any town, city or borough, consolidated town and city or consolidated town and borough, any village, any school, sewer, fire, water or lighting district, metropolitan district, any municipal district, any beach or improvement association, and any other district or association created by any special act or pursuant to chapter 105, or any other municipal corporation having the power to issue bonds;

(2) "State mandate" means any constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues, excluding any order issued by a state court and any legislation necessary to comply with a federal mandate;

(3) "Local government organization and structure mandate" means a state mandate concerning such matters as: (A) The form of local government and the adoption and revision of statutes on the organization of local government; (B) the establishment of districts, councils of governments, or other forms and structures for interlocal cooperation and coordination; (C) the holding of local elections; (D) the designation of public officers, and their duties, powers and responsibilities and (E) the prescription of administrative practices and procedures for local governing bodies;

(4) "Due process mandate" means a state mandate concerning such matters as: (A) The administration of justice; (B) notification and conduct of public hearings; (C) procedures for administrative and judicial review of actions taken by local governing bodies and (D) protection of the public from malfeasance, misfeasance, or nonfeasance by local government officials;

(5) "Benefit spillover" means the process of accrual of social or other benefits from a governmental service to jurisdictions adjacent to or beyond the jurisdiction providing the service;

(6) "Service mandate" means a state mandate as to creation or expansion of governmental services or delivery standards therefor and those applicable to services having substantial benefit spillover and consequently being wider than local concern. For purposes of this section, applicable services include but are not limited to elementary and secondary education, community colleges, public health, hospitals, public assistance, air pollution control, water pollution control

and solid waste treatment and disposal. A state mandate that expands the duties of a public official by requiring the provision of additional services is a "service mandate" rather than a "local government organization and structure mandate";

(7) "Interlocal equity mandate" means a state mandate requiring local governments to act so as to benefit other local governments or to refrain from acting to avoid injury to, or conflict with neighboring jurisdictions, including such matters as land use regulations, tax assessment procedures for equalization purposes and environmental standards;

(8) "Tax exemption mandate" means a state mandate that exempts privately owned property or other specified items from the local tax base;

(9) "Personnel mandate" means a state mandate concerning or affecting local government: (A) Salaries and wages; (B) employee qualifications and training except when any civil service commission, professional licensing board, or personnel board or agency established by state law sets and administers standards relative to merit-based recruitment or candidates for employment or conducts and grades examinations and rates candidates in order of their relative excellence for purposes of making appointments or promotions to positions in the competitive division of the classified service of the public employer served by such commission, board or agency; (C) hours, location of employment, and other working conditions and (D) fringe benefits including insurance, health, medical care, retirement and other benefits.

PUBLIC ACTS INCLUDED IN LISTING

PUBLIC ACT NO.	BILL NO.		PAGE
<u>MANDATES</u>			
<u>13-3</u>	SB 1160	An Act Concerning Gun Violence Prevention and Children's Safety	<u>1</u>
<u>13-34</u>	HB 5388	An Act Requiring Cities and Towns to Designate a Veterans' Service Contact Person	<u>1</u>
<u>13-41</u>	HB 6383	An Act Concerning Hiring Standards For Athletic Directors	<u>2</u>
<u>13-61</u>	SB 203	An Act Concerning Property Tax Exemptions For Renewable Energy Sources	<u>2</u>
<u>13-64</u>	SB 1002	An Act Concerning Community Schools	<u>2</u>
<u>13-75</u>	SB 1143	An Act Concerning Traffic Stop Information	<u>2</u>
<u>13-80</u>	SB 898	An Act Concerning Changes to Certain Statutes Affecting the Department of Emergency Services and Public Protection	<u>3</u>
<u>13-93</u>	HB 5278	An Act Authorizing Firefighters to Conduct Charitable Fundraising Boot Drives on State Highways	<u>3</u>
<u>13-122</u>	HB 6624	An Act Concerning Minor Revisions to the Education Statutes	<u>3</u>
<u>13-155</u>	HB 6659	An Act Concerning Civil Immigration Detainers	<u>4</u>
<u>13-161</u>	HB 5113	An Act Concerning Pool Safety at Public Schools	<u>4</u>
<u>13-173</u>	HB 6525	An Act Concerning Childhood Obesity and Physical Exercise in Schools	<u>5</u>
<u>13-179</u>	SB 1012	An Act Concerning the Permitting of Certain Coastal Structures by the Department of Energy and Environmental Protection	<u>5</u>
<u>13-188</u>	SB 1099	An Act Concerning School Safety	<u>5</u>
<u>13-203</u>	HB 6538	An Act Concerning Arborists and Tree Wardens	<u>6</u>
<u>13-224</u>	SB 383	An Act Establishing a Municipal Option to Provide an Additional Property Tax Exemption for One Hundred Per Cent Disabled Veterans	<u>6</u>
<u>13-245</u>	SB 1097	An Act Concerning Revisions to the Education Reform Act of 2012	<u>6</u>

13-246	HB 5718	An Act Concerning Municipal Authority to Provide Tax Abatements to Encourage Residential Development and Establishing the Rentschler Field Improvement District in the Town of East Hartford	7
13-247	HB 6706	An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2015 Concerning General Government	7
13-263	HB 5598	An Act Concerning the Department of Administrative Services and the Disposition of Surplus State Property, Short Term Emergency Leases, the Definition of Executive Session and Duplicative Statements of Financial Interest	8
13-273	HB 6329	An Act Concerning Dissection Choice	8
13-277	SB 975	An Act Concerning Revisions to the Transportation Statutes and the Designation of Roads and Bridges in Honor or in Memory of Persons and Organizations	8
13-282	SB 1040	An Act Concerning Counterfeit and Nonfunctional Airbags and Unlawful Parking in Spaces Reserved for Persons with Disabilities	9
13-296	HB 6635	An Act Concerning Amended Election Returns	9
13-298	HB 6360	An Act Concerning Implementation of Connecticut's Comprehensive Energy Strategy and Various Revisions to the Energy Statutes	10

MANDATES NOT SPECIFICALLY DIRECTED AT MUNICIPALITIES

13-117	SB 387	An Act Increasing the Minimum Fair Wage	11
13-197	HB 6441	An Act Concerning the Dam Safety Program and Mosquito Control	11
13-208	HB 6644	An Act Concerning Various Revisions to the Public Health Statutes	11
13-247	HB 6706	An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2015 Concerning General Government	12
13-307	HB 6546	An Act Concerning Copayments for Physical Therapy Services	12

NEW STATE MANDATE REDUCTIONS

<u>13-42</u>	HB 6437	An Act Concerning a Mattress Stewardship Program	<u>13</u>
<u>13-71</u>	SB 692	An Act Concerning Requirements For Competitive Bidding For the Award of Contracts or Purchase of Property by Municipalities	<u>13</u>
<u>13-78</u>	SB 807	An Act Concerning Water Infrastructure and Conservation, Municipal Reporting Requirements and Unpaid Utility Accounts at Multi-Family Dwellings	<u>13</u>
<u>13-141</u>	HB 6452	An Act Concerning the Requirement for Electronic Filing of Quarterly Unemployment Tax Returns	<u>14</u>
<u>13-209</u>	HB 6653	An Act Concerning Department of Energy and Environmental Protection Regulatory Streamlining to Assist Municipalities	<u>14</u>
<u>13-222</u>	SB 461	An Act Conferring Corporate Powers on Certain Municipal Stormwater Authorities	<u>14</u>
<u>13-245</u>	SB 1097	An Act Concerning Revisions to the Education Reform Act of 2012	<u>14</u>
<u>13-260</u>	HB 5289	An Act Concerning the Timing of Certain Special Municipal Elections	<u>15</u>
<u>13-276</u>	SB 965	An Act Concerning Changes to Municipal Revenue Collection Statutes	<u>15</u>
<u>13-295</u>	HB 6630	An Act Concerning the Delivery of Absentee Ballots by the Town Clerks	<u>15</u>
<u>13-299</u>	HB 6363	An Act Streamlining State Government and Increasing Effectiveness	<u>15</u>

NEW STATE MANDATES

PA 13-03 (SB 1160)

An Act Concerning Gun Violence Prevention and Children's Safety

Mandate Description

Sec. 19 requires a local police dept. to notify DESPP as prescribed regarding a registrant's compliance with the personal appearance requirement of this subsection. Sec 87 requires each local and regional board of education to develop and implement a school security and safety plan as specified, establish a school security and safety committee as specified and annually submit school security and safety plans to the Department of Emergency Services and Public Protection.

Committee(s) Reviewing Bill

Emergency Certification

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reported that local and regional school districts may incur minimal cost increases if new standards for school safety and security greatly exceed those currently in place.

PA 13-34 (HB 5388)

An Act Requiring Cities and Towns to Designate a Veterans' Service Contact Person

Mandate Description

Sec. 2 creates mandate in CGS 27-135 by requiring a municipality that has not established a local veterans' advisory committee pursuant to this section and does not otherwise provide funding for a veterans' service officer to designate a city or town employee to serve as a veterans' service contact person to carry out duties as described.

Committee(s) Reviewing Bill

Veterans' Affairs – Committee of Cognizance
Planning & Development

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA reports that "There is a potential cost, expected to be minimal, to municipalities associated with any mileage reimbursement or paid leave they may offer to employees that attend the annual training course."

[PA 13-41 \(HB 6383\)](#)

An Act Concerning Hiring Standards For Athletic Directors

Mandate Description

Sec. 1 specifies minimum qualifications for athletic directors hired by a local or regional board of education and specifies responsibilities for athletic directors.

Committee(s) Reviewing Bill

Education – Committee of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“None”

[PA 13-61 \(SB 203\)](#)

An Act Concerning Property Tax Exemptions For Renewable Energy Sources

Mandate Description

Sec. 1 expands the definition of renewable/alternative energy sources eligible for the property tax exemption in Subdivision 57 of CGS Sec. 12-81.

Committee(s) Reviewing Bill

Energy & Technology – Committee of Cognizance
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

"STATE MANDATE - Grand List Reduction"

[PA 13-64 \(SB 1002\)](#)

An Act Concerning Community Schools

Mandate Description

Sec. 1 requires a local or regional board of education to take specified actions in designating a community school and establishes annual reporting requirements.

Committee(s) Reviewing Bill

Education – Committee of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“Potential Net Cost”

[PA 13-75 \(SB 1143\)](#)

An Act Concerning Traffic Stop Information

Mandate Description

Sec. 1 expands the traffic stop information collection requirements of CGS Sec. 54-1m.

Committee(s) Reviewing Bill

Judiciary – Committee of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“None”

PA 13-80 (SB 898)

An Act Concerning Changes to Certain Statutes Affecting the Department of Emergency Services and Public Protection

Mandate Description

Sec. 3 creates a mandate in CGS 29-12a requiring a local police department having the capability to electronically capture the fingerprints of arrested persons and of persons requesting a criminal history records to submit such fingerprints to the State Police Bureau of Identification electronically.

Committee(s) Reviewing Bill

Public Safety & Security – Committee of Cognizance
Human Service

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“none”

PA 13-93 (HB 5278)

An Act Authorizing Firefighters to Conduct Charitable Fundraising Boot Drives on State Highways

Mandate Description

Sec. 1 requires the Office of the State Traffic Administration to issue a special event permit to allow fire department members to collect donations on a state highway, subject to limitations, but such a permit might require the municipality to provide a police escort

Committee(s) Reviewing Bill

Public Safety – Committee of Cognizance
Transportation

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA says there is a potential cost, noting the potential requirement for a police escort.

PA 13-122 (HB 6624)

An Act Concerning Minor Revisions to the Education Statutes

Mandate Description

Sec. 3 creates a mandate in CGS 10-10b requiring each local and regional board of education to include a student's state-assigned

student identifier on all official student documents. Sec. 8 expands the existing mandate in CGS 10-145d by requiring a person who is a licensed marital and family therapist and employed by a local or regional board of education as a marital and family therapist to provide services to students, families and parents or guardians of students. Sec. 12 creates a new mandate requiring a local or regional board of education offering an alternative school program to provide specified information for a Dept. of Education study.

Committee(s) Reviewing Bill

Education – Committee of Cognizance
Finance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

[PA 13-155 \(HB 6659\)](#)

An Act Concerning Civil Immigration Detainers

Mandate Description

Sec. 1 requires a police officer to notify the United States Immigration and Customs Enforcement as specified upon determining whether an individual subject to a civil immigration detainer is to be detained or released.

Committee(s) Reviewing Bill

Judiciary – Committee of Cognizance
Public Safety & Security

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

[PA 13-161 \(HB 5113\)](#)

An Act Concerning Pool Safety at Public Schools

Mandate Description

Sec. 1 establishes qualifications required for "qualified" swimming coaches, instructors and lifeguards, requires a public school pool to be monitored for swimmers in distress and requires a local or regional board of education with a school swimming pool to adopt and annually review a school swimming pool safety).

Committee(s) Reviewing Bill

Public Safety and Security – Committee of Cognizance
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

State Mandate - Potential Minimal Cost

[PA 13-173 \(HB 6525\)](#)

An Act Concerning Childhood Obesity and Physical Exercise in Schools

Mandate Description

Sec. 2 expands mandate in 10-221o by requiring school boards to adopt a policy prohibiting an employee from preventing a student from participating in physical exercise as a form of punishment.

Sec. 3 creates new mandate requiring school boards to adopt a policy prohibiting an employee from requiring a student participate in physical exercise as a form of punishment.

Committee(s) Reviewing Bill

Children – Committee of Cognizance
Education
Public Health

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities

[PA 13-179 \(SB 1012\)](#)

An Act Concerning the Permitting of Certain Coastal Structures by the Department of Energy and Environmental Protection

Mandate Description

Sec. 6 requires a municipality preparing a municipal evacuation plan or hazard mitigation plan to consider sea level change scenarios published by the National Oceanic and Atmospheric Administration.

Committee(s) Reviewing Bill

Environment – Committee of Cognizance
Planning & Development

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Various Municipalities - Potential Cost.

[PA 13-188 \(SB 1099\)](#)

An Act Concerning School Safety

Mandate Description

Sec. 1. requires a municipality or local or regional board of education employing a person to provide security services in a public school to employ a current or retired police officer if such person is to possess a firearm.

Committee(s) Reviewing Bill

Education – Committee of Cognizance
Public Safety and Security

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

PA 13-203 (HB 6538) An Act Concerning Arborists and Tree Wardens

Mandate Description

Sec. 9 requires a new or reappointed tree warden to complete coursework as specified.

Committee(s) Reviewing Bill

Environment – Committee of Cognizance
Finance
Planning & Development
Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Potential Cost.

PA 13-224 (HB 383) An Act Establishing a Municipal Option to Provide an Additional Property Tax Exemption for One Hundred Per Cent Disabled Veterans

Mandate Description

Sec. 1 expands the existing mandate of CGS 12-81g by expanding eligibility for the tax exemption.

Committee(s) Reviewing Bill

Veterans' Affairs – Committee of Cognizance
Planning & Development
Finance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Potential Cost

PA 13-245 (SB 1097) An Act Concerning Revisions to the Education Reform Act of 2012

Note: this act also includes a mandate reduction described on [pg 14](#)

Mandate Description

Sec. 1 expands the mandate of CGS 10-151b requiring local or regional boards of education to develop a teacher evaluation and support program, evaluate teachers and provide reports as specified. Sec. 8 expands the existing mandate of 10-151h

requiring local and regional boards of education to train evaluators and provide orientation for all current and new teachers regarding the teacher evaluation and support program.

Committee(s) Reviewing Bill

Education – Committee of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

To the extent that a local and regional school district did not receive adequate support or training, the district could incur various costs

PA 13-246 (HB 5718)

An Act Concerning Municipal Authority to Provide Tax Abatements to Encourage Residential Development and Establishing the Rentschler Field Improvement District in the Town of East Hartford

Mandate Description

Sec. 3 requires East Hartford to take specified actions in response to petitions regarding the potential Rentschler Field Improvement District.

Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance
Finance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

Cost and Potential Grand List Reduction

PA 13-247 (HB 6706)

An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2015 Concerning General Government

Note: this act also includes a mandate described on [pg 12](#)

Mandate Description

Sec. 257 requires municipalities, by 6/30/2015, to implement the uniform system of accounting for municipal revenues to be developed in accordance with this section to increase transparency regarding municipal expenditures and to meet the state's benchmarking goals.

Committee(s) Reviewing Bill

Emergency Certification

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“There is a potentially significant cost to municipalities associated with developing a Uniform Chart of Accounts (OCA), which will vary based on each municipality's financing systems and IT

capabilities. PA 11-57 authorizes \$6 million in bond funds to be used for the development of the UCOA; it is unclear if these bond funds could be used to reimburse municipalities for the cost of developing the benchmarking system, or if the funds are sufficient to cover the cost of developing a UCOA.”

PA 13-263 (HB 5598)

An Act Concerning the Department of Administrative Services and the Disposition of Surplus State Property, Short Term Emergency Leases, the Definition of Executive Session and Duplicative Statements of Financial Interest

Mandate Description

Sec. 1 requires the legislative body of a municipality interested in acquiring state land deemed to be surplus in accordance with this section to vote to accept such conveyance and the municipality to deliver a resolution, verified by the municipal clerk, to the Commissioner of Administrative Services.

Committee(s) Reviewing Bill

Government Administration and Elections – Comm. Of Cognizance
Planning & Development

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

PA 13-273 (HB 6329)

An Act Concerning Dissection Choice

Mandate Description

Sec. 1 requires a local or regional school district to provide an alternative assignment for a student excused from participating in or observing an animal dissection as part of classroom instruction.

Committee(s) Reviewing Bill

Children – Comm. Of Cognizance
Education

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“Potential Net Cost”

PA 13-277 (SB 975)

An Act Concerning Revisions to the Transportation Statutes and the Designation of Roads and Bridges in Honor or in Memory of Persons and Organizations

Mandate Description

Sec. 58 establishes that the Connecticut Airport Authority cannot be required to pay any amount representing taxes or assessments levied by any municipality and instead will pay the amounts specified in Section 59 of this act. Sec 59 requires that any real property improvements completed at Bradley International Airport on or after October 1, 2012 shall be deemed to be included in the annual tax payments prescribed in this section..

Committee(s) Reviewing Bill

Transportation – Comm. Of Cognizance
Judiciary
Insurance
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“Payments are set at FY 13 levels... As PILOT payments are based on the assessed value of property, which can fluctuate from year to year, this precludes any future changes in PILOT payments related to changes in the assessed value of Bradley Airport land.”

[PA 13-282 \(SB 1040\)](#)

An Act Concerning Counterfeit and Nonfunctional Airbags and Unlawful Parking in Spaces Reserved for Persons with Disabilities

Mandate Description

Sec. 3 requires a municipal police officer who observes a motor vehicle parked in violation of this subsection to issue a written warning or a summons, expanding the existing mandate of CGS 14-253a.

Committee(s) Reviewing Bill

Transportation – Committee Of Cognizance
Judiciary

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

[PA 13-296 \(HB 6635\)](#)

An Act Concerning Amended Election Returns

Mandate Description

Sec. 1 requires the head moderator, registrars of voters and town clerk for each town divided into voting districts to meet as specified to identify errors in returns and the head moderator to correct such errors as specified, expanding the existing mandate of CGS 9-322a.

Committee(s) Reviewing Bill

Government Administration and Elections – Comm. Of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

PA 13-298 (HB 6360)

An Act Concerning Implementation of Connecticut's Comprehensive Energy Strategy and Various Revisions to the Energy Statutes

Mandate Description

Sec. 39 requires a municipality that owns, operates or leases certain energy sources to meet specified criteria in order to independently distribute electricity generated from such source across a public highway or street.

Committee(s) Reviewing Bill

Energy & Technology – Committee Of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities.

MANDATES NOT SPECIFICALLY DIRECTED AT MUNICIPALITIES

PA 13-117 (SB 387)

An Act Increasing the Minimum Fair Wage

Mandate Description

Sec. 1 increases the existing mandate of CGS 31-58 by increasing the minimum wage.

Committee(s) Reviewing Bill

Labor and Public Employees – Committee of Cognizance
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“STATE MANDATE – Cost”

PA 13-197 (HB 6441)

An Act Concerning the Dam Safety Program and Mosquito Control

Mandate Description

Sec. 3 expands the existing mandate of CGS 22a-404, requiring the owner of a regulated dam to have a professional engineer inspect work on the dam and the owner to submit specified information to DEEP. Sec. 4 expands the existing mandate of CGS 22a-409, requiring the owner to register and inspect a dam as specified. Sec. 5 creates a mandate requiring the owner of a dam to develop and implement an emergency action plan as specified.

Committee(s) Reviewing Bill

Environment – Committee of Cognizance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities

PA 13-208 (HB 6644)

An Act Concerning Various Revisions to the Public Health Statutes

Mandate Description

Sec. 7 creates a mandate in CGS 19a-496 requiring an institution, including one operated by a municipality, that has received a written notice of noncompliance to submit a plan of correction including specified items. Sec. 62 expands existing mandate in CGS 22a-403 requires a corporation or municipality to submit a permit application with specified information to DEEP before constructing or repairing a dam and, if constructing a dam for a public drinking water supply, to also notify DPH.

Committee(s) Reviewing Bill

Public Health – Committee of Cognizance
Finance

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

OFA did not see any fiscal impact on municipalities

PA 13-247 (HB 6706)

An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2015 Concerning General Government

Note: this act also includes a mandate discussed on [pg 1](#)

Mandate Description

Sec. 192 requires each local and regional board of education, regional educational service center and the governing authority for each state charter school to make information available online regarding its aggregate spending on salaries, employee benefits, instructional supplies, educational media supplies, instructional equipment, regular education tuition, special education tuition, purchased services and other expenditures.

Committee(s) Reviewing Bill

Emergency Certification

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“This is not anticipated to result in a fiscal impact to the state or municipalities as schools have this information available.”

PA 13-307 (HB 6546)

An Act Concerning Copayments for Physical Therapy Services

Mandate Description

Sec. 2 prohibits a group health insurance policy from imposing copayments exceeding thirty dollars per visit for in-network physical therapy services rendered by a physical therapist.

Committee(s) Reviewing Bill

Insurance – Committee of Cognizance
Appropriations

Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)

“STATE MANDATE - Potential Cost”

STATE MANDATE REDUCTIONS

PA 13-42 (HB 6437)

An Act Concerning a Mattress Stewardship Program

Mandate Reduction Description

Sec. 2 initiates a mattress stewardship program and fee intended to minimize public sector involvement in the management of discarded mattresses, reducing the burden of the A-mandate in CGS 22a-220.

Committee(s) Reviewing Bill

Environment
Judiciary

PA 13-71 (SB 692)

An Act Concerning Requirements For Competitive Bidding For the Award of Contracts or Purchase of Property by Municipalities

Mandate Reduction Description

Sec. 1 reduces the mandate in CGS 7-148v by increasing the threshold beyond which competitive bidding cannot be exempted from \$7,500 to \$25,000.

Committee(s) Reviewing Bill

Planning & Development

PA 13-78 (SB 807)

An Act Concerning Water Infrastructure and Conservation, Municipal Reporting Requirements and Unpaid Utility Accounts at Multi-Family Dwellings

Mandate Reduction Description

Sec. 5 reduces mandate in CGS 16-29 by eliminating requirement for a municipal water utility to complete the report required of other municipal utilities.

Committee(s) Reviewing Bill

Energy & Technology – Committee of Cognizance

[PA 13-141 \(HB 6452\)](#) An Act Concerning the Requirement for Electronic Filing of Quarterly Unemployment Tax Returns

Mandate Reduction Description

Sec. 1 reduces mandate in CGS 31-225a by authorizing employers having fewer than 250 employees to file forms electronically unless filing electronically would be an undue hardship.

Committee(s) Reviewing Bill

Labor and Public Employees – Committee of Cognizance

[PA 13-209 \(HB 6653\)](#) An Act Concerning Department of Energy and Environmental Protection Regulatory Streamlining to Assist Municipalities

Mandate Reduction Description

Sec. 20 repeals the mandate in CGS 22a-213a requiring generators of biomedical waste to submit specified information to DEEP.

Committee(s) Reviewing Bill

Environment – Committee of Cognizance
Planning and Development

[PA 13-222 \(SB 461\)](#) An Act Conferring Corporate Powers on Certain Municipal Stormwater Authorities

Mandate Reduction Description

Sec. 2 authorizes a municipal stormwater authority created pursuant to 22a-498 to collect interest on charges not paid within 30 days and for such charges to constitute a lien upon the real estate against which such charge was levied and such lien to be continued, recorded and released in the same manner as property tax liens.

Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance
Judiciary

[PA 13-245 \(SB 1097\)](#) An Act Concerning Revisions to the Education Reform Act of 2012

Note: this act also includes a mandate discussed on [pg 7](#)

Mandate Reduction Description

Sec. 13 reduces the mandate in CGS 10-145r by reducing frequency of the required survey of specified board of education employees from annual to biannual.

Committee(s) Reviewing Bill

Education

[PA 13-260 \(HB 5289\)](#)

An Act Concerning the Timing of Certain Special Municipal Elections

Mandate Reduction Description

Sec. 1 reduces the mandate in CGS 9-164 by allowing a special election to be combined with a general election if the deadline for the special election is not more than 30 days before the general election.

Committee(s) Reviewing Bill

Government Administration and Elections – Comm. of Cognizance

[PA 13-276 \(SB 965\)](#)

An Act Concerning Changes to Municipal Revenue Collection Statutes

Mandate Reduction Description

Sec. 43 repeals CGS 12-180, eliminating a B-mandate requiring tax collector to keep up to date all undischarged tax liens by the addition of all new certificates and the removal of all discharged liens.

Committee(s) Reviewing Bill

Planning & Development – Committee of Cognizance
Finance

[PA 13-295 \(HB 6630\)](#)

An Act Concerning the Delivery of Absentee Ballots by the Town Clerks

Mandate Reduction Description

Sec. 1 reduces the mandate in CGA 9-140c by allowing a town clerk to deliver ballots to a registrar of voters later than previously required by this section as specified.

Committee(s) Reviewing Bill

Government Administration and Elections – Comm. of Cognizance

[PA 13-299 \(HB 6363\)](#)

An Act Streamlining State Government and Increasing Effectiveness

Mandate Reduction Description

Sec. 95 repeals CGS 32-208 and its tax exemption for the Lower Fairfield County Convention Center Authority.

Committee(s) Reviewing Bill

Government Administration and Elections – Comm. of Cognizance
Planning & Development

Appendix A

MANDATE LEGISLATION LISTED BY LEGISLATIVE COMMITTEE

Children

[PA 13-173 \(HB 6525\)](#) An Act Concerning Childhood Obesity and Physical Exercise in Schools

[PA 13-273 \(HB 6329\)](#) An Act Concerning Dissection Choice

Education Committee

[PA 13-41 \(HB 6383\)](#) An Act Concerning Hiring Standards For Athletic Directors

[PA 13-64 \(SB 1002\)](#) An Act Concerning Community Schools

[PA 13-122 \(HB 6624\)](#) An Act Concerning Minor Revisions to the Education Statutes

[PA 13-188 \(SB 1099\)](#) An Act Concerning School Safety

[PA 13-245 \(SB 1097\)](#)
(mandates) An Act Concerning Revisions to the Education Reform Act of 2012

[PA 13-245 \(SB 1097\)](#)
(mandate reduction) An Act Concerning Revisions to the Education Reform Act of 2012

Emergency Certification

[PA 13-03 \(SB 1160\)](#) An Act Concerning Gun Violence Prevention and Children's Safety

[PA 13-247 \(HB 6706\)](#)
(mandates) An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2015 Concerning General Government

[PA 13-247 \(HB 6706\)](#)
(mandates not specifically directed at municipalities) An Act Implementing Provisions of the State Budget for the Biennium Ending June 30, 2015 Concerning General Government

Energy & Technology

- [PA 13-61 \(SB 203\)](#) An Act Concerning Property Tax Exemptions For Renewable Energy Sources
- [PA 13-78 \(SB 807\)](#) An Act Concerning Water Infrastructure and Conservation, Municipal Reporting Requirements and Unpaid Utility Accounts at Multi-Family Dwellings
- [PA 13-298 \(HB 6360\)](#) An Act Concerning Implementation of Connecticut's Comprehensive Energy Strategy and Various Revisions to the Energy Statutes

Environment Committee

- [PA 13-42 \(HB 6437\)](#) An Act Concerning a Mattress Stewardship Program
- [PA 13-179 \(SB 1012\)](#) An Act Concerning the Permitting of Certain Coastal Structures by the Department of Energy and Environmental Protection
- [PA 13-197 \(HB 6441\)](#) An Act Concerning the Dam Safety Program and Mosquito Control
- [PA 13-203 \(HB 6538\)](#) An Act Concerning Arborists and Tree Wardens
- [PA 13-209 \(HB 6653\)](#) An Act Concerning Department of Energy and Environmental Protection Regulatory Streamlining to Assist Municipalities

Government Administration and Elections Committee

- [PA 13-260 \(HB 5289\)](#) An Act Concerning the Timing of Certain Special Municipal Elections
- [PA 13-263 \(HB 5598\)](#) An Act Concerning the Department of Administrative Services and the Disposition of Surplus State Property, Short Term Emergency Leases, the Definition of Executive Session and Duplicative Statements of Financial Interest
- [PA 13-295 \(HB 6630\)](#) An Act Concerning the Delivery of Absentee Ballots by the Town Clerks

[PA 13-296 \(HB 6635\)](#) An Act Concerning Amended Election Returns

[PA 13-299 \(HB 6363\)](#) An Act Streamlining State Government and Increasing Effectiveness

Insurance and Real Estate Committee

[PA 13-155 \(HB 6659\)](#) An Act Concerning Civil Immigration Detainers

[PA 13-307 \(HB 6546\)](#) An Act Concerning Copayments for Physical Therapy Services

Judiciary Committee

[PA 13-75 \(SB 1143\)](#) An Act Concerning Eyewitness Identification Procedures

Labor and Public Employees Committee

[PA 13-117 \(SB 387\)](#) An Act Increasing the Minimum Fair Wage

[PA 13-141 \(HB 6452\)](#) An Act Concerning the Requirement for Electronic Filing of Quarterly Unemployment Tax Returns

Planning and Development Committee

[PA 13-71 \(SB 692\)](#) An Act Concerning Requirements For Competitive Bidding For the Award of Contracts or Purchase of Property by Municipalities

[PA 13-222 \(SB 461\)](#) An Act Conferring Corporate Powers on Certain Municipal Stormwater Authorities

[PA 13-246 \(HB 5718\)](#) An Act Concerning Municipal Authority to Provide Tax Abatements to Encourage Residential Development and Establishing the Rentschler Field Improvement District in the Town of East Hartford

[PA 13-276 \(SB 965\)](#) An Act Concerning Changes to Municipal Revenue Collection Statutes

Public Health Committee

[PA 13-208 \(HB 6644\)](#)

An Act Concerning Various Revisions to the Public Health Statutes

Public Safety and Security

[PA 13-80 \(SB 898\)](#)

An Act Concerning Changes to Certain Statutes Affecting the Department of Emergency Services and Public Protection

[PA 13-93 \(HB 5278\)](#)

An Act Authorizing Firefighters to Conduct Charitable Fundraising Boot Drives on State Highways

[PA 13-161 \(HB 5113\)](#)

An Act Concerning Pool Safety at Public Schools

Transportation Committee

[PA 13-277 \(SB 975\)](#)

An Act Concerning Revisions to the Transportation Statutes and the Designation of Roads and Bridges in Honor or in Memory of Persons and Organizations

[PA 13-282 \(SB 1040\)](#)

An Act Concerning Counterfeit and Nonfunctional Airbags and Unlawful Parking in Spaces Reserved for Persons with Disabilities

Veterans' Affairs

[PA 13-34 \(HB 5388\)](#)

An Act Requiring Cities and Towns to Designate a Veterans' Service Contact Person

[PA 13-224 \(SB 383\)](#)

An Act Establishing a Municipal Option to Provide an Additional Property Tax Exemption for One Hundred Per Cent Disabled Veterans

Appendix B

Sec. 2-32c. **Submission to General Assembly of list of state mandates.** Not more than ninety days after adjournment of any regular or special session of the General Assembly or September first immediately following adjournment of a regular session, whichever is sooner, the Connecticut Advisory Commission on Intergovernmental Relations, established pursuant to section 2-79a, shall submit to the speaker of the House of Representatives, the president pro tempore of the Senate, the majority leader of the House of Representatives, the majority leader of the Senate, the minority leader of the House of Representatives and the minority leader of the Senate a report which lists each state mandate enacted during said regular or special session of the General Assembly. Within five days of receipt of the report, the speaker and the president pro tempore shall submit the report to the Secretary of the Office of Policy and Management and refer each state mandate to the joint standing committee or select committee of the General Assembly having cognizance of the subject matter of the mandate. The secretary shall provide notice of the report to the chief elected official of each municipality.