

### STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT

September 20, 2013

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the State's General Fund for fiscal year 2014 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. Consistent with Executive Order No. 1, issued January 5, 2011, these projections reflect the state's estimated year-end balance in accordance with Generally Accepted Accounting Principles (GAAP).

#### **General Fund**

The adopted budget reflects a \$4.4 million balance from operations. We currently estimate that both revenues and expenditures will be consistent with the adopted budget. However, we are concerned about several issues which could impact the state's economy and budget.

As noted last month, Medicaid expenditure trends will need to be monitored closely given the savings expectations built into the enacted budget for this program. Implementation of the Affordable Care Act in January 2014 could also impact health care expenditures in the Department of Social Services as well as other health care agencies, to the extent that actual costs deviate from the projections used in constructing the budget.

Additionally, several claims against the state have either been settled or are likely to be finalized this fiscal year, impacting expenditure requirements in the Comptroller's Adjudicated Claims account as well as the Department of Administrative Services' Insurance and Risk Management account. Our estimate of the state's current exposure on these issues is approximately \$14 million, but with more than three quarters of the fiscal year remaining it is premature for us to determine whether there may be additional settlement actions, offsetting adjustments, or the exact timing of any required payments.

Finally, the possibility of a federal government shutdown or default in October appears to be growing. No budget is in place for the upcoming federal fiscal year, and action will be required to adjust the federal debt ceiling. The U.S. House of Representatives appears ready to tie these essential actions to repeal of the Affordable Care Act. In the increasingly likely event that the federal government fails to reach an agreement to avoid a shutdown or default, there could be a significant impact on both state operations (especially staff and programs that rely on federal funding), and on the national and state economy and by extension on state

revenues. My office has begun contingency planning to address the effects of such an outcome and to ensure that the state budget remains in balance.

We will continue to evaluate the effects of all of these issues and will adjust future projections accordingly.

### **Special Transportation Fund**

Estimated revenues and expenditures remain unchanged relative to the adopted budget. We anticipate the fund balance on June 30, 2014 to be \$165.1 million.

As always, it is important to note that while these projections are the best that can be made at this time, estimates may need to be adjusted as the year progresses to reflect changes in the economy, expenditure patterns, and/or other factors.

Sincerely,

Benjamin Barnes

Secretary

# State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2014 As of August 31, 2013 (In Millions)

General Fund		4.4
Balance from Operations - Adopted Budget		\$ 4.4
Revenues		
No Changes	0.0	0.0
Expenditures		
Additional Requirements	0.0	
Estimated Lapses	0.0	
Miscellaneous Adjustments/Rounding	0.0	0.0
Estimated Balance from Operations - June 30, 2014		\$ 4.4
Special Transportation Fund		
Fund Balance as of June 30, 2013		\$ 164.6
Balance from Operations - Adopted Budget		0.5
Revenues		
No Changes	0.0	0.0
Expenditures		
Additional Requirements	0.0	
Estimated Lapses	0.0	
Miscellaneous Adjustments/Rounding	0.0	 0.0
Estimated Fund Balance - June 30, 2014		\$ 165.1

#### State of Connecticut General Fund

### Statement of Revenues, Expenditures, and Results of Operations

Projected to June 30, 2014 As of August 31, 2013 (In Millions)

	General Assembly Budget Plan		Revised Estimates OPM		Over/ Under)
REVENUE		_		_	
Taxes	\$ 15,517.5	\$	15,517.5	\$	-
Less: Refunds	(1,183.5)		(1,183.5)		-
Taxes - Net	\$ 14,334.0	<b>Þ</b>	14,334.0	\$	=
Other Revenue	1,153.7		1,153.7		-
Other Sources <sup>1.</sup>	1,705.4		1,705.4		-
TOTAL Revenue	\$ 17,193.1	\$	17,193.1	\$	-
EVDENDITUDES					
EXPENDITURES 1.2	<b>*</b> 4 <b>7</b> 004 4			•	
Initial Current Year Appropriations 1, 2.	\$ 17,361.4	\$	17,361.4	\$	- 
Prior Year Appropriations Continued to FY 2014 3.			112.4	-	112.4
TOTAL Initial and Continued Appropriations Appropriation Adjustments	\$ 17,361.4	\$	17,473.8	\$	112.4
TOTAL Adjusted Appropriations	\$ 17,361.4	\$	17,473.8	\$	112.4
Net Additional Expenditure Requirements Estimated Appropriations Lapsed Estimated Appropriations to be Continued to FY 2015	(172.6)		- (172.6) -		- - -
TOTAL Estimated Expenditures	\$ 17,188.7	\$	17,301.1	\$	112.4
Net Change in Fund Balances - Continuing Appropriations Miscellaneous Adjustments	-		(112.4)		(112.4)
Net Change in Unassigned Fund Balance - 6/30/2014	\$ 4.4	\$	4.4	\$	-

<sup>1.</sup> Note that, in a departure from the budgets enacted in previous years, the adopted budget "net appropriates" the Medicaid account in the Department of Social Services. This change in practice makes Connecticut's budget treatment of Medicaid consistent with the budgets of other states. A total of \$2,768.7 million was removed from both budgeted revenues and appropriations to accomplish this transition.

<sup>2.</sup> P.A. 13-184, as amended by P.A. 13-247.

<sup>3.</sup> P.A. 13-184, as amended by P.A. 13-247, and other statutory provisions.

# State of Connecticut General Fund Revenue Estimates Projected to June 30, 2014 As of August 31, 2013 (In Millions)

<b>\</b>					
	Α	General ssembly dget Plan	Revised Estimates <u>OPM</u>		/er/ der)
TAXES			e.		
Personal Income	\$	8,808.8	\$ 8,808.8	\$	_
Sales and Use		4,044.0	4,044.0		-
Corporation		723.5	723.5		-
Public Service Corporations		279.6	279.6		-
Inheritance and Estate		173.2	173.2		-
Insurance Companies		271.2	271.2		_
Cigarettes		390.4	390.4		-
Real Estate Conveyance		143.8	143.8		-
Oil Companies		36.8	36.8		-
Electric Generation		17.5	17.5		-
Alcoholic Beverages		59.8	59.8		-
Admissions and Dues		37.0	37.0		-
Health Provider Tax		512.0	512.0		-
Miscellaneous		19.9	19.9		_
TOTAL - TAXES	\$	15,517.5	\$15,517.5	\$	-
Less: Refunds of Taxes		(1,073.5)	(1,073.5)		-
Earned Income Tax Credit		(104.5)	(104.5)		-
R & D Credit Exchange		(5.5)	(5.5)		
TOTAL - TAXES - NET	\$	14,334.0	\$14,334.0	\$	-
OTHER REVENUE					
Transfers - Special Revenue	\$	313.9	\$ 313.9	\$	_
Indian Gaming Payments	•	285.3	285.3	•	_
Licenses, Permits, Fees		301.2	301.2		
Sales of Commodities and Services		38.2	38.2		_
Rents, Fines, Escheats		114.5	114.5		_
Investment Income		1.3	1.3		-
Miscellaneous		169.1	169.1		-
Refunds of Payments		(69.8)	(69.8)		-
TOTAL - OTHER REVENUE	\$	1,153.7	\$ 1,153.7	\$	-
OTHER SOURCES	•	4 040 7	e 10107	•	
Federal Grants	\$	1,312.7	\$ 1,312.7	\$	-
Transfer from Tobacco Settlement Fund		107.0	107.0		-
Transfers to Other Funds	_	285.7	285.7	•	
TOTAL - OTHER SOURCES	\$	1,705.4	\$ 1,705.4	\$	-
TOTAL - GENERAL FUND REVENUE	\$	17,193.1	\$17,193.1	\$	-

### State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2014 As of August 31, 2013

No Additional Requirements	\$	-
Total	\$	

Statement 4 September 20, 2013

## State of Connecticut General Fund Estimated Lapses Projected to June 30, 2014 As of August 31, 2013

Unallocated Lapse	\$ 91,676,192
Unallocated Lapse - Legislative	3,028,105
Unallocated Lapse - Judicial	7,400,672
General Other Expenses Reductions - Legislative	140,000
General Other Expenses Reductions - Executive	3,312,000
General Other Expenses Reductions - Judicial	548,000
General Lapse - Legislative	56,251
General Lapse - Executive	13,785,503
General Lapse - Judicial	401,946
GAAP Lapse	5,500,000
Transfer GAAP Funding	40,000,000
Statewide Hiring Reduction - Legislative	190,309
Statewide Hiring Reduction - Executive	5,478,184
Statewide Hiring Reduction - Judicial	1,128,261
Total	 172,645,423

State of Connecticut 2013-14 General Fund Summary of Operations Per Letter to the Comptroller (In Millions)

						•							
	Budget Plan <sup>1.</sup>	July 2013	August 2013	September 2013	October 2013	November 2013	December 2013	January 2014	February 2014	March 2014	April 2014	May 2014	June 2014
REVENUE	\$17,193.1	\$ 17,193.1	\$17,193.1										
Appropriations	17,361.4	17,361.4	17,361.4										
Additional Requirements	0.0	0.0	0.0										
Less: Estimated Lapses	(172.6)	(172.6)	(172.6)										
TOTAL - Estimated Expenditures	17,188.7	17,188.7	17,188.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	4. 4.	4.4	4.4										
Misc. Adjustments/Rounding	0.0	0.0	0.0										
Est. Balance from Operations - 6/30/14	\$4.4	\$4.4	\$4.4	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 13-184, as amended by P.A. 13-247.

### State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2014 As of August 31, 2013 (In Millions)

	General Assembly Budget Plan <sup>1</sup>	Revised Estimates <u>OPM</u>	ver/ nder)
Fund Balance as of June 30, 2013 <sup>2.</sup>	\$ 165.9	\$ 164.6	\$ (1.3)
REVENUE Taxes	\$ 962.0	\$ 962.0	\$ - -
Less: Refunds of Taxes	(6.5)	(6.5)	
Taxes - Net	955.5	955.5	-
Other Revenue TOTAL - Revenue	288.2 \$1,243.7	288.2 \$1,243.7	\$ -
EXPENDITURES Appropriations	\$ 1,254.2	\$1,254.2	\$ -
Net Additional Requirements	<b>-</b> ,	-	-
Less: Estimated Lapses	(11.0)	(11.0)	_
TOTAL - Expenditures	\$ 1,243.2	\$1,243.2	\$ -
Balance from Operations Miscellaneous Adjustments	\$ 0.5 	\$ 0.5 	\$ -
Estimated Fund Balance - June 30, 2014	<u>\$ 166.4</u>	<u>\$ 165.1</u>	\$ (1.3)

<sup>1.</sup> P.A. 13-184.

<sup>2.</sup> Budget plan as estimated by the Office of Policy and Management. Revised estimates per the Comptroller's September 3, 2013 letter.

### State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2014 As of August 31, 2013 (In Millions)

	As	eneral sembly get Plan	Es	evised timates <u>OPM</u>	ver/ nder)
TAXES					
Motor Fuels	\$	502.9	\$	502.9	\$ -
Oil Companies		380.7		380.7	-
Sales Tax DMV		78.4		78.4	-
TOTAL - TAXES	-	962.0		962.0	-
Less: Refunds of Taxes		(6.5)		(6.5)	_
TOTAL - TAXES - NET	\$	955.5	\$	955.5	\$ -
OTHER REVENUE					
Motor Vehicle Receipts	\$	234.0	\$	234.0	\$ -
Licenses, Permits, Fees		138.5		138.5	-
Interest Income		3.8		3.8	-
Federal Grants		13.1		13.1	-
Transfers (To)/From Other Funds		(98.0)		(98.0)	-
Refunds of Payments		(3.2)		(3.2)	-
TOTAL - OTHER REVENUE	\$	288.2	\$	288.2	\$ -
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	1,243.7	\$	1,243.7	\$ _

### Statement 3T September 20, 2013

## State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2014 As of August 31, 2013

No Additional Requirements	\$ 
Total	\$ _

### Statement 4T September 20, 2013

State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2014 As of August 31, 2013

Unallocated Lapse

\$ 11,000,000

Total

\$ 11,000,000

State of Connecticut 2013-14 Special Transportation Fund Summary of Operations Per Letter to the Comptroller (In Millions)

	Budget Plan <sup>1.</sup>	July 2013	August 2013	September 2013	October 2013	November December 2013 2013	December 2013	January 2014	February 2014	March 2014	April 2014	May 2014	June 2014
Beginning Balance <sup>2.</sup>	\$ 165.9	\$ 165.9	\$ 164.6										
Revenue	1,243.7	1,243.7	1,243.7										
Total Available	1,409.6	1,409.6	1,408.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Appropriations	1,243.2	1,243.2	1,243.2										
Additional Requirements	0.0	0.0	0.0										
Less: Estimated Lapses	(11.0)	(11.0)	(11.0)										
TOTAL - Estimated Expenditures	1,232.2	1,232.2	1,232.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	0.5	0.5	0.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Compt's Misc. Adjustments/Rounding	0.0	0.0	0.0										
Estimated Balance 6/30/14	\$166.4	\$166.4	\$165.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 13-184.

<sup>2.</sup> Budget Plan and the month of July as estimated by the Office of Policy and Management. August and thereafter per the Comptroller's September 3, 2013 letter.