



STATE OF CONNECTICUT

OFFICE OF POLICY AND MANAGEMENT

October 20, 2010

The Honorable Nancy Wyman
State Comptroller
55 Elm Street
Hartford, Connecticut 06106

Dear Comptroller Wyman:

The following information on the State's General Fund for fiscal year 2010-11 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. Estimates are as of September 30, 2010.

We are currently projecting a minor General Fund surplus of \$0.3 million, an improvement of \$45.6 million from last month. This improvement is attributable to an increase in projected revenues to reflect the October consensus revenue forecast which are offset by an increase in forecasted expenditures.

Revenues this month reflect a consensus between this Office and the Office of Fiscal Analysis pursuant to Public Act 09-214. General Fund revenues are being revised upward by \$69.3 million from the September 20th Letter. The largest changes include the Estate Tax, up \$40 million due to strong collections in the month of September, and Federal Grants, up \$50.1 million due to a larger projected deficiency described more fully below. All other changes net to a negative \$20.8 million.

For this month's forecast, we are projecting expenditures to exceed appropriations by \$177.3 million, an increase of \$23.7 million over last month's estimate. Much of this increase reflects additional requirements projected for the Low Income Adults (LIA) population under Medicaid. As a result of stronger than forecast caseload and utilization growth for the LIA program, we are anticipating a deficiency of \$23.1 million in DMHAS' General Assistance Managed Care account. The LIA program is also a significant factor in the upward revision in this month's projected DSS - Medicaid deficit from \$125 million last month to \$177.9 million this month. As noted above, the revenue impact of these changes in projected expenditures is reflected in the consensus revenue forecast for Federal Grants.

In addition, we continue to project a number of deficiencies arising out of difficulties in fully achieving budgeted savings for contracts and in Other Expenses and Other Current Expense accounts. A shortfall is anticipated in the Department of Public Works in the amount of \$6.4 million as a result of deficiencies in the Other Expenses, Management Services, and Rents and Moving Expenses accounts. The projected Other Expenses deficiency in the Department of Mental Health and Addiction Services is reduced from last month to \$5.3 million due to estimated expenditure reductions. As noted above, the forecast Medicaid shortfall at DSS has increased by \$52.9 million. Partially offsetting this increase are lapses totaling \$20.4 million in a variety of accounts. DSS' projected Other Expenses deficiency is unchanged at \$15 million. We are projecting deficiencies totaling \$8.4 million in the Department of Public Safety's Other Expenses and Fleet Services accounts, as well as \$12 million in the Department of Correction's Other Expenses account as a result of the implementation of budgeted holdbacks. We also continue to forecast deficiencies in two Judicial branch agencies. The Public Defender Services Commission is anticipated to end the year with a \$2.1 million deficiency: \$0.2 million in Other Expenses, \$0.2 million in the Special Public Defenders-Contractual account, \$1.0 million in the Special Public Defenders - Noncontractual account, and \$0.7 million in the Expert Witnesses

account. A \$2.6 million shortfall is estimated in the Child Protection Commission's Contracted Attorneys account, an increase of \$0.85 million over last month. Finally, we also estimate a \$1.0 million deficiency in the Department of Administrative Services' Workers Compensation Claims account.

Offsetting these deficiencies are forecast lapses in the Office of the Treasurer's debt service accounts: \$23.6 million in Debt Service and \$2.9 million in UConn 2000 Debt Service as a result of premiums, interest savings, and settlement monies that will reduce debt service requirements this year. The Department of Children and Families is expected to lapse \$7.5 million in Personal Services. Finally, \$25 million is available in OPM's Reserve for Salary Adjustment account, primarily as a result of funds for FY 2010 non-bargaining unit salary increases which were not implemented and that carried-forward into FY 2011 pursuant to Sec. 32 of Public Act 09-3, June Spec. Sess.

Additionally, we continue to believe that achievement of \$50 million in savings for Enhancing Agency Outcomes is unrealistic given that the Legislature has not provided or endorsed a plan for accomplishing this lapse over the remaining eight months of the fiscal year. Also, we continue to estimate \$40 million in unbudgeted adjustments to the resources of the General Fund, primarily for refunds of escheated property.

It should be noted that our projections for the General Fund assume no state resources are required to continue benefits under the Connecticut Energy Assistance Program should federal funding be exhausted before the winter heating season concludes. As you know, on September 22, 2010, the legislature modified the LIHEAP block grant allocation plan to reflect continuation of last year's benefit levels despite the potential for reduced federal funding this program year. Also, while we project that the FY 2011 General Fund budget is essentially in balance, we note that this balance relies on significant sources of revenue that will not be available in FY 2012, including the planned issuance of Economic Recovery Revenue Bonds, utilization of the FY 2010 surplus, utilization of the remainder of the Budget Reserve Fund, and the final year of enhanced federal stimulus funding.

In the Special Transportation Fund, revenues also reflect the consensus process mentioned above and are being revised upward by \$0.7 million. Expenditure projections remain unchanged from last month. An annual operating surplus of \$5.4 million is projected, and we anticipate the fund balance at June 30, 2011 to be \$110.8 million.

It is important to note that while these projections are the best that can be made at this time, estimates may have to be adjusted to reflect changes in the economy, expenditure patterns and/or other factors as the year progresses.

Sincerely,

A handwritten signature in cursive script that reads "Brenda L. Sisco".

Brenda L. Sisco
Acting Secretary

Summary
October 20, 2010

State of Connecticut
Summary of Changes
General Fund and Special Transportation Fund
Projected to June 30, 2011
As of September 30, 2010
(In Millions)

General Fund

Balance - September 20, 2010		\$	(45.3)
Revenues			0.0
Inheritance & Estate	40.0		
Federal Grants	50.1		
All Other	<u>(20.8)</u>		69.3
Expenditures			
Additional Requirements	(62.2)		
Estimated Lapses	38.6		
Miscellaneous Adjustments/Rounding	<u>(0.1)</u>		<u>(23.7)</u>
Balance - October 20, 2010		\$	<u>0.3</u>

Special Transportation Fund

Carry Forward FY 2009-10 Surplus		\$	105.4
Balance - September 20, 2010			4.7
Revenues			0.0
Motor Fuels Tax	1.0		
All Other	<u>(0.3)</u>		0.7
Expenditures - No Change			<u>0.0</u>
Balance - October 20, 2010		\$	<u>110.8</u>

State of Connecticut
General Fund
Statement of Revenues, Expenditures, and Results of Operations
Projected to June 30, 2011
As of September 30, 2010
(In Millions)

	General Assembly <u>Budget Plan</u> ^{1.}	Revised Estimates <u>OPM</u>	Over/ <u>(Under)</u>
REVENUE			
Taxes	\$11,941.5	\$12,263.5	\$322.0
Less: Refunds	(1,019.8)	(979.6)	40.2
Taxes - Net	<u>10,921.7</u>	<u>\$11,283.9</u>	<u>362.2</u>
Other Revenue	1,202.7	1,206.3	3.6
Other Sources	5,543.0	5,444.6	(98.4)
TOTAL Revenue	<u>\$17,667.4</u>	<u>\$17,934.8</u>	<u>\$267.4</u>
EXPENDITURES			
Appropriations	\$17,963.5	\$17,963.5	\$0.0
Net Additional Requirements	0.0	233.4	233.4
Less: Estimated Lapses	(296.3)	(302.4)	(6.1)
TOTAL Expenditures	<u>\$17,667.2</u>	<u>\$17,894.5</u>	<u>\$227.3</u>
Balance from Operations	\$0.2	\$40.3	\$40.1
Miscellaneous Adjustments	<u>0.0</u>	<u>(40.0)</u>	<u>(40.0)</u>
Estimated Balance 6/30/11	<u>\$0.2</u>	<u>\$0.3</u>	<u>\$0.1</u>

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

State of Connecticut
General Fund
Revenue Estimates
Projected to June 30, 2011
As of September 30, 2010
(In Millions)

TAXES	
Personal Income	\$6,810.0
Sales and Use	3,314.4
Corporation	660.5
Public Service Corporations	273.3
Inheritance and Estate	139.0
Insurance Companies	227.9
Cigarettes	402.5
Real Estate Conveyance	101.0
Oil Companies	109.7
Alcoholic Beverages	48.7
Admissions and Dues	35.1
Miscellaneous	141.4
TOTAL - TAXES	<u>\$12,263.5</u>
Less: Refunds of Taxes	(970.0)
R & D Credit Exchange	<u>(9.6)</u>
TOTAL - TAXES - NET	<u>\$11,283.9</u>
OTHER REVENUE	
Transfers - Special Revenue	\$291.0
Indian Gaming Payments	366.8
Licenses, Permits, Fees	241.5
Sales of Commodities and Services	35.8
Rents, Fines, Escheats	107.7
Investment Income	3.5
Miscellaneous	161.3
Refunds of Payments	<u>(1.3)</u>
TOTAL - OTHER REVENUE	<u>\$1,206.3</u>
OTHER SOURCES	
Federal Grants	\$4,157.0
Transfers to the Resources of the General Fund	1,354.1
Transfer from Tobacco Settlement Fund	102.9
Transfers to Other Funds	<u>(169.4)</u>
TOTAL - OTHER SOURCES	<u>\$5,444.6</u>
TOTAL - GENERAL FUND REVENUE	\$17,934.8

State of Connecticut - General Fund
Appropriation Adjustments - Net Additional Requirements
Projected to June 30, 2011
As of September 30, 2010

Department of Public Works	\$6,400,000
Department of Public Safety	8,400,000
Department of Mental Health & Addiction Services	28,400,000
Department of Social Services	172,500,000
Department of Correction	12,000,000
Public Defender Services Commission	2,100,000
Commission on Child Protection	2,600,000
DAS-Worker's Compensation Claims	1,000,000
Total	<u>\$233,400,000</u>

State of Connecticut
General Fund
Estimated Lapses
Projected to June 30, 2011
As of September 30, 2010

Reduce Outside Consultant Contracts-Legislative	\$ 492,305
General Personal Services Reduction-Legislative	476,000
General Other Expenses Reduction-Legislative	374,000
Legislative Unallocated Lapse	2,700,000
Reduce OE to FY 2007 Levels-Legislative	1,111,306
Personal Services Reductions-Legislative	1,205,311
DOIT Lapse-Legislative	25,175
Management Lapse- Legislative	903,521
Reduce Outside Consultant Contracts-Executive	91,874,920
General Personal Services Reduction-Executive	11,538,800
General Other Expenses Reduction-Executive	9,066,200
Reduce OE to FY 2007 Levels-Executive	30,888,694
General Personal Services Reduction-Judicial	1,985,200
General Other Expenses Reduction-Judicial	1,559,800
Reduce Outside Consultant Contracts-Judicial	2,632,775
Enhance Agency Outcomes	0
Estimated Unallocated Lapses	89,510,000
Department of Children and Families	7,500,000
Office of the State Treasurer - Debt Service	23,600,000
OPM - Reserve for Salary Adjustment	25,000,000
Total	<u><u>\$302,444,007</u></u>

State of Connecticut
2010-11 General Fund
Summary of Operations Per Letter to the Comptroller
(In Millions)

	Budget Plan ¹	July 2010	August 2010	September 2010	October 2010	November 2010	December 2010	January 2011	February 2011	March 2011	April 2011	May 2011	June 2011
REVENUE	\$17,667.4	\$17,865.5	\$17,865.5	\$17,934.8									
Appropriations	17,963.5	17,963.5	17,963.5	17,963.5									
Additional Requirements	0.0	171.7	171.2	233.4									
Less: Estimated Lapses	(296.3)	(246.3)	(263.8)	(302.4)									
TOTAL - Estimated Expenditures	17,667.2	17,888.9	17,870.8	17,894.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	0.2	(23.4)	(5.3)	40.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Compt.'s Misc. Adjustments/Rounding	0.0	(40.0)	(40.0)	(40.0)									
Estimated Balance 6/30/11	\$0.2	(\$63.4)	(\$45.3)	\$0.3	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

State of Connecticut
Special Transportation Fund
Analysis of Budget Plan
Projected to June 30, 2011
As of September 30, 2010
(In Millions)

	General Assembly <u>Budget Plan</u> ^{1.}	Revised Estimates <u>OPM</u>	Over/ <u>(Under)</u>
Surplus Carried Forward from 2009-10 ^{2.}	\$101.2	\$105.4	\$4.2
REVENUE			
Taxes	\$720.3	\$723.8	\$3.5
Less: Refunds of Taxes	<u>(6.9)</u>	<u>(7.2)</u>	<u>(0.3)</u>
Taxes - Net	713.4	716.6	3.2
Other Revenue	<u>466.6</u>	<u>465.7</u>	<u>(0.9)</u>
TOTAL - Revenue	<u>\$1,180.0</u>	<u>\$1,182.3</u>	<u>\$2.3</u>
EXPENDITURES			
Appropriations	\$1,187.9	\$1,187.9	\$0.0
Additional Appropriations	0.0	0.0	0.0
Less: Estimated Lapses	<u>(11.0)</u>	<u>(11.0)</u>	<u>0.0</u>
TOTAL - Expenditures	<u>\$1,176.9</u>	<u>\$1,176.9</u>	<u>\$0.0</u>
Balance from Operations	\$3.1	\$5.4	\$2.3
Miscellaneous Adjustments	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Estimated Balance 6/30/11	<u>\$104.3</u>	<u>\$110.8</u>	<u>\$6.5</u>

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

2. Budget Plan as estimated by the Office of Policy and Management. Revised Estimates per the Comptroller's September 1, 2010 Letter.

Statement 2T
October 20, 2010

State of Connecticut
Special Transportation Fund
Revenue Estimates
Projected to June 30, 2011
As of September 30, 2010
(In Millions)

TAXES	
Motor Fuels	\$490.7
Oil Companies	165.3
Sales Tax DMV	67.8
TOTAL - TAXES	<u>723.8</u>
Less: Refunds of Taxes	<u>(7.2)</u>
TOTAL - TAXES - NET	\$716.6
OTHER REVENUE	
Motor Vehicle Receipts	\$224.7
Licenses, Permits, Fees	137.1
Interest Income	15.0
Federal Grants	5.8
Transfers (To)/From Other Funds	85.8
Refunds of Payments	<u>(2.7)</u>
TOTAL - OTHER REVENUE	<u>\$465.7</u>
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$1,182.3

Statement 3T
October 20, 2010

State of Connecticut
Special Transportation Fund
Appropriation Adjustments - Net Additional Requirements
Projected to June 30, 2011
As of September 30, 2010

No Additional Requirements	<u>\$0</u>
Total	\$0

Statement 4T
October 20, 2010

State of Connecticut
Special Transportation Fund
Estimated Lapses
Projected to June 30, 2011
As of September 30, 2010

Unallocated Lapse	\$11,000,000
Total	<u>\$11,000,000</u>

State of Connecticut
2010-11 Special Transportation Fund
Summary of Operations Per Letter to the Comptroller
(In Millions)

	Budget Plan ¹	July 2010	August 2010	September 2010	October 2010	November 2010	December 2010	January 2011	February 2011	March 2011	April 2011	May 2011	June 2011
Beginning Balance ²	\$101.2	\$101.2	\$105.4	\$105.4									
Revenue	<u>1,180.0</u>	<u>1,181.6</u>	<u>1,181.6</u>	<u>1,182.3</u>									
Total Available	1,281.2	1,282.8	1,287.0	1,287.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Appropriations	1,187.9	1,187.9	1,187.9	1,187.9									
Additional Requirements	0.0	0.0	0.0	0.0									
Less: Estimated Lapses	<u>(11.0)</u>	<u>(11.0)</u>	<u>(11.0)</u>	<u>(11.0)</u>									
TOTAL - Estimated Expenditures	1,176.9	1,176.9	1,176.9	1,176.9	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	3.1	4.7	4.7	5.4	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Compt's Misc. Adjustments/Rounding	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Estimated Balance 6/30/11	\$104.3	\$105.9	\$110.1	\$110.8	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

2. Budget Plan and the month of July as estimated by the Office of Policy and Management. August and thereafter per the Comptroller's September 1, 2010 Letter.