



STATE OF CONNECTICUT  
OFFICE OF POLICY AND MANAGEMENT

January 20, 2011

The Honorable Kevin Lembo  
State Comptroller  
55 Elm Street  
Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the State's General Fund for fiscal year 2010-11 is provided in accordance with Section 466 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. It should be noted that these projections reflect the state's current modified cash basis of accounting.

**General Fund**

We are currently projecting a General Fund balance of \$57.2 million, up \$56.0 million from last month's estimate. Revenues this month reflect the January 14<sup>th</sup> consensus forecast agreed to by this office and the Office of Fiscal Analysis pursuant to Section 2-36c of the Connecticut General Statutes. Expenditure estimates are as of December 31, 2010. While we are projecting a balance for FY 2011 in the General Fund, we note that this projection relies on significant sources of non-recurring revenue, including the planned issuance of Economic Recovery Revenue Bonds, utilization of the FY 2010 surplus, utilization of the remainder of the Budget Reserve Fund, and the final year of enhanced federal stimulus funding. Also, it should be noted that, per Sec. 511 of Public Act 09-3, June Special Session, any balance at year end must be used to redeem any outstanding Economic Recovery Notes issued to finance the FY 2009 deficit.

**Revenues**

As a result of the consensus forecast, General Fund revenues have been revised upward by \$118.6 million from our December 20<sup>th</sup> letter. The most significant change is in the projection for the Income Tax, up \$83.5 million, due to improved collections year to date which has also served to raise our estimate of remaining payments to be received during the balance of the fiscal year. The Inheritance & Estate tax estimate has increased by \$17.9 million as collections continue to outpace our monthly targets. Escheat revenue has also increased by \$15.3 million due to increased liquidation of abandoned property by the Treasurer's Office. Estimates of Federal Grant revenue have been revised upward by a net \$6.3 million this month, although some of the subcomponents have been revised significantly. Medicaid revenue has increased by \$47.2 million to reflect higher expenditure levels as a result of the service expansion to low-income adults. This increase is partially offset by a reduction of \$37.0 million based on the assumption that Congress will not pass Medicare recovery legislation

this year, and by all other Federal Grant changes which net to a negative \$3.9 million. After consideration of the items enumerated above, all other General Fund revenue changes this month net to a negative \$4.4 million.

### Expenditures

This month, we are projecting that expenditures will exceed appropriations by \$227.8 million: \$315.7 million in deficient accounts offset by \$87.9 million in projected lapses beyond those required by the budget. This is an increase of \$62.6 million over last month's estimates, which is primarily attributable to increased expenditures in the Department of Social Services and Department of Mental Health and Addiction Services for the Medicaid Low Income Adult population.

As noted in prior forecasts, a number of deficiencies are related to difficulties in fully achieving budgeted savings for contracts and Other Expenses. These include \$6.2 million in the Department of Public Works' Other Expenses, Management Services, and Rents and Moving Expenses accounts; \$7.95 million in the Department of Public Safety's Other Expenses and Fleet Services accounts; \$11 million in the Department of Correction's Other Expenses account; \$5.3 million in the Department of Mental Health and Addiction Services' Other Expenses account; \$20 million in the Department of Social Services' Other Expenses account; \$0.6 million in the Department of Administrative Services' Workers' Compensation Administrator account; and \$0.28 million in the Department of Agriculture's Other Expenses account.

As mentioned above, we continue to forecast additional requirements for the Low Income Adults (LIA) population under Medicaid. As a result of stronger than forecast caseload and utilization growth for this program, we are anticipating a deficiency of \$56.4 million in DMHAS' General Assistance Managed Care account. Expansion under the LIA program, growth in other components of Medicaid caseload and overly aggressive budgeted savings targets for the Medicaid program are expected to result in a projected \$201.0 million net deficiency in DSS' Medicaid account after accounting for offsetting lapses.

A \$1.0 million deficiency is forecast in the Department of Administrative Services' Workers Compensation Claims account, and \$1.85 million in the Teachers' Retirement Board due to payments for identity theft insurance for its members resulting from an unintentional release of pension information in November 2009. As in prior months, deficiencies continue to be anticipated in two Judicial branch agencies. The Public Defender Services Commission is anticipated to end the year with a \$1.4 million deficiency: a net \$0.6 million in the Special Public Defenders accounts, and \$0.8 million in the Expert Witnesses account. A \$2.7 million shortfall is estimated in the Child Protection Commission's Contracted Attorneys account.

Partially offsetting these deficiencies are a number of forecast lapses. The Office of the Treasurer's Debt Service accounts will lapse \$38.5 million. The Department of Children and Families is expected to lapse \$10.0 million in its Personal Services account, and \$2.0 million in its Board & Care – Foster account. An additional \$60 million is available in OPM's Reserve for Salary Adjustment account, primarily as a result of funds for FY 2010 non-bargaining unit salary increases which were not implemented and that carried-forward into FY 2011 pursuant to Sec. 32 of Public Act 09-3, June Special Session, and similar increases budgeted for FY 2011 that are not expected to take place. A number of agencies are expected to lapse Personal Services funding, including \$0.8 million in the Auditors of Public Accounts, \$0.25 million in the Office of the State Treasurer, \$1.0 million in the

Department of Revenue Services, \$0.2 million in the Department of Veterans' Affairs, \$0.5 million in the Office of the Attorney General, \$0.3 million in the Department of Consumer Protection, and \$0.3 million in the Commission on Human Rights and Opportunities. In addition, \$0.3 million is expected to lapse in the Elections Enforcement Commission due to expenditure requirements that are below budgeted levels for administration of the Citizens' Election Fund. Lapses totaling \$1.85 million are forecast in the Department of Environmental Protection as a result of reduced expenditure demands in the Emergency Spill Response and Clean Air accounts. The Department of Developmental Services will lapse a net of \$9.1 million, including \$1.8 million in the Community Residential Services account due to somewhat slower transitions under the Money Follows the Person initiative compared to budgeted levels, and \$7.3 million in one-time savings in the Employment and Day Services and Voluntary Services accounts due to a conversion of payments made by their fiscal intermediary from a quarterly to a monthly basis. The fringe benefit accounts budgeted under the Office of the State Comptroller are anticipated to lapse \$5.0 million due to lower-than-budgeted employer Social Security tax requirements. Finally, while we are not anticipating achievement of \$50 million in savings for Enhancing Agency Outcomes, we remain confident that the overall budgeted lapse target will be met this fiscal year.

It should be noted that our projections continue to assume no state resources will be provided to continue benefits under the Connecticut Energy Assistance Program should federal funding be exhausted. While the federal government has not adopted a budget and continues to operate under a continuing resolution, the funding awarded to Connecticut to date is expected to cover much of the heating season.

### **Special Transportation Fund**

In the Special Transportation Fund, revenues also reflect the consensus process mentioned above and are being revised downward by \$5.6 million, primarily due to a \$3.4 million reduction in License, Permit, and Fee revenue. Partially offsetting this reduction is a \$3.0 million increase in projected lapses for the Office of the Treasurer's Debt Service account, and an estimated \$0.8 million lapse in the Department of Motor Vehicles' Other Expenses account. An annual operating balance of \$0.1 million is projected, and we anticipate the fund balance on June 30, 2011 to be \$105.5 million.

It is important to note that while these projections are the best that can be made at this time, estimates may have to be adjusted to reflect changes in the economy, expenditure patterns and/or other factors as the year progresses.

Sincerely,

A handwritten signature in blue ink, appearing to read "Benjamin Barnes".

Benjamin Barnes  
Secretary

Summary  
January 20, 2011

State of Connecticut  
Summary of Changes  
General Fund and Special Transportation Fund  
Projected to June 30, 2011  
As of December 31, 2010  
(In Millions)

**General Fund**

Balance - December 20, 2010		\$	1.2
Revenues			
Personal Income Tax	83.5		
Inheritance and Estate	17.9		
All Other	17.2		118.6
			<hr/>
Expenditures			
Additional Requirements	(62.7)		
Estimated Lapses	0.0		
Miscellaneous Adjustments/Rounding	0.1		(62.6)
			<hr/>
Balance - January 20, 2011		\$	57.2
Reserved Balance <sup>1</sup> :			<hr/> (57.2)
			<hr/>
Estimated Balance - June 30, 2011		\$	-

1. Applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

**Special Transportation Fund**

Carry Forward FY 2009-10 Surplus		\$	105.4
Balance - December 20, 2010			1.9
Revenues			0.0
Licenses, Permits and Fees	(3.4)		
All Other	(2.2)		(5.6)
			<hr/>
Expenditures			
Estimated Lapses	3.8		3.8
			<hr/>
Balance - January 20, 2011		\$	105.5

State of Connecticut  
General Fund  
Statement of Revenues, Expenditures, and Results of Operations  
Projected to June 30, 2011  
As of December 31, 2010  
(In Millions)

	General Assembly <u>Budget Plan</u> <sup>1.</sup>	Revised Estimates <u>OPM</u>	Over/ <u>(Under)</u>
<b>REVENUE</b>			
Taxes	\$11,941.5	\$12,364.8	\$423.3
Less: Refunds	<u>(\$1,019.8)</u>	<u>(\$979.1)</u>	<u>\$40.7</u>
Taxes - Net	\$10,921.7	\$11,385.7	\$464.0
Other Revenue	\$1,202.7	\$1,222.0	\$19.3
Other Sources	<u>\$5,543.0</u>	<u>\$5,454.5</u>	<u>(\$88.5)</u>
TOTAL Revenue	\$17,667.4	\$18,062.2	\$394.8
<b>EXPENDITURES</b>			
Appropriations	\$17,963.5	\$17,963.5	\$0.0
Net Additional Requirements	\$0.0	\$315.7	\$315.7
Less: Estimated Lapses	<u>(\$296.3)</u>	<u>(\$334.2)</u>	<u>(\$37.9)</u>
TOTAL Expenditures	\$17,667.2	\$17,945.0	\$277.8
Balance from Operations	\$0.2	\$117.2	\$117.0
Miscellaneous Adjustments	<u>\$0.0</u>	<u>(\$60.0)</u>	<u>(\$60.0)</u>
Estimated Balance 6/30/11	\$0.2	\$57.2	\$57.0
Reserved Balance <sup>2.</sup>	<u>(\$0.2)</u>	<u>(\$57.2)</u>	<u>(\$57.0)</u>
Estimated Balance - June 30, 2011	\$0.0	\$0.0	\$0.0

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

2. Applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

State of Connecticut  
General Fund  
Revenue Estimates  
Projected to June 30, 2011  
As of December 31, 2010  
(In Millions)

TAXES	
Personal Income	\$6,893.5
Sales and Use	3,308.9
Corporation	660.5
Public Service Corporations	276.1
Inheritance and Estate	171.9
Insurance Companies	220.7
Cigarettes	409.8
Real Estate Conveyance	88.3
Oil Companies	113.1
Alcoholic Beverages	48.7
Admissions and Dues	35.1
Miscellaneous	138.2
TOTAL - TAXES	<u>\$12,364.8</u>
Less: Refunds of Taxes	(970.0)
R & D Credit Exchange	(9.1)
TOTAL - TAXES - NET	<u>\$11,385.7</u>
OTHER REVENUE	
Transfers - Special Revenue	\$291.0
Indian Gaming Payments	365.0
Licenses, Permits, Fees	241.5
Sales of Commodities and Services	35.8
Rents, Fines, Escheats	126.5
Investment Income	1.5
Miscellaneous	162.2
Refunds of Payments	(1.5)
TOTAL - OTHER REVENUE	<u>\$1,222.0</u>
OTHER SOURCES	
Federal Grants	\$4,166.6
Transfers to the Resources of the General Fund	1,354.1
Transfer from Tobacco Settlement Fund	103.2
Transfers to Other Funds	(169.4)
TOTAL - OTHER SOURCES	<u>\$5,454.5</u>
TOTAL - GENERAL FUND REVENUE	\$18,062.2

State of Connecticut - General Fund  
Appropriation Adjustments - Net Additional Requirements  
Projected to June 30, 2011  
As of December 31, 2010

Department of Administrative Services	\$600,000
Department of Public Works	6,200,000
Department of Agriculture	280,000
Department of Public Safety	7,950,000
Department of Mental Health & Addiction Services	61,700,000
Department of Social Services	221,000,000
Teachers' Retirement Board	1,850,000
Department of Correction	11,000,000
Public Defender Services Commission	1,400,000
Commission on Child Protection	2,700,000
DAS-Worker's Compensation Claims	1,000,000
Total	<u>\$315,680,000</u>

State of Connecticut  
General Fund  
Estimated Lapses  
Projected to June 30, 2011  
As of December 31, 2010

Reduce Outside Consultant Contracts-Legislative	\$ 492,305
General Personal Services Reduction-Legislative	476,000
General Other Expenses Reduction-Legislative	374,000
Legislative Unallocated Lapse	1,900,000
Auditors of Public Accounts	800,000
Reduce OE to FY 2007 Levels-Legislative	1,111,306
Personal Services Reductions-Legislative	1,205,311
DOIT Lapse-Legislative	25,175
Management Lapse- Legislative	903,521
Reduce Outside Consultant Contracts-Executive	91,874,920
General Personal Services Reduction-Executive	11,538,800
General Other Expenses Reduction-Executive	9,066,200
Reduce OE to FY 2007 Levels-Executive	30,888,694
General Personal Services Reduction-Judicial	1,985,200
General Other Expenses Reduction-Judicial	1,559,800
Reduce Outside Consultant Contracts-Judicial	2,632,775
Enhance Agency Outcomes	0
Estimated Unallocated Lapses	48,250,000
Elections Enforcement Commission	300,000
Office of the State Treasurer	250,000
Department of Revenue Services	1,000,000
Department of Veterans' Affairs	200,000
Office of the Attorney General	500,000
Department of Consumer Protection	300,000
Commission on Human Rights and Opportunities	300,000
Department of Environmental Protection	1,850,000
Department of Develomental Services	9,100,000
Department of Children and Families	12,000,000
Office of the State Treasurer - Debt Service	38,280,000
OSC - Fringe Benefits	5,000,000
OPM - Reserve for Salary Adjustment	60,000,000
Total	<u>\$334,164,007</u>

State of Connecticut  
2010-11 General Fund  
Summary of Operations Per Letter to the Comptroller  
(In Millions)

	Budget Plan <sup>1</sup>	July 2010	August 2010	September 2010	October 2010	November 2010	December 2010	January 2011	February 2011	March 2011	April 2011	May 2011	June 2011
REVENUE	\$17,667.4	\$17,865.5	\$17,865.5	\$17,934.8	\$17,934.8	\$17,943.6	\$18,062.2						
Appropriations	17,963.5	17,963.5	17,963.5	17,963.5	17,963.5	17,963.5	17,963.5						
Additional Requirements	0.0	171.7	171.2	233.4	233.4	253.3	315.7						
Less: Estimated Lapses	(296.3)	(246.3)	(263.8)	(302.4)	(302.4)	(334.4)	(334.2)						
TOTAL - Estimated Expenditures	17,667.2	17,888.9	17,870.8	17,894.5	17,894.5	17,882.4	17,945.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	0.2	(23.4)	(5.3)	40.3	40.3	61.2	117.2	0.0	0.0	0.0	0.0	0.0	0.0
Compt.'s Misc. Adjustments/Rounding	0.0	(40.0)	(40.0)	(40.0)	(40.0)	(60.0)	(60.0)						
Estimated Balance 6/30/11 <sup>2</sup>	\$0.2	(\$63.4)	(\$45.3)	\$0.3	\$0.3	\$1.2	\$57.2	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

2. Balance to be applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

State of Connecticut  
Special Transportation Fund  
Analysis of Budget Plan  
Projected to June 30, 2011  
As of December 31, 2010  
(In Millions)

	General Assembly <u>Budget Plan</u> <sup>1.</sup>	Revised Estimates <u>OPM</u>	Over/ <u>(Under)</u>
Surplus Carried Forward from 2009-10 <sup>2.</sup>	\$101.2	\$105.4	\$4.2
<b>REVENUE</b>			
Taxes	\$720.3	\$723.8	\$3.5
Less: Refunds of Taxes	<u>(6.9)</u>	<u>(7.2)</u>	<u>(0.3)</u>
Taxes - Net	713.4	716.6	3.2
Other Revenue	<u>466.6</u>	<u>456.6</u>	<u>(10.0)</u>
TOTAL - Revenue	\$1,180.0	\$1,173.2	( <b>\$6.8</b> )
<b>EXPENDITURES</b>			
Appropriations	\$1,187.9	\$1,187.9	\$0.0
Additional Appropriations	0.0	0.0	0.0
Less: Estimated Lapses	<u>(11.0)</u>	<u>(14.8)</u>	<u>(3.8)</u>
TOTAL - Expenditures	\$1,176.9	\$1,173.1	( <b>\$3.8</b> )
Balance from Operations	\$3.1	\$0.1	( <b>\$3.0</b> )
Miscellaneous Adjustments	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Estimated Balance 6/30/11	<u>\$104.3</u>	<u>\$105.5</u>	<u>\$1.2</u>

1. P.A. 10-179 as amended by P.A. 10-1, JSS and P.A. 10-2, JSS

2. Budget Plan as estimated by the Office of Policy and Management. Revised Estimates per the Comptroller's September 1, 2010 Letter.

Statement 2T  
January 20, 2011

State of Connecticut  
Special Transportation Fund  
Revenue Estimates  
Projected to June 30, 2011  
As of December 31, 2010  
(In Millions)

TAXES	
Motor Fuels	\$490.7
Oil Companies	165.3
Sales Tax DMV	67.8
TOTAL - TAXES	<u>723.8</u>
Less: Refunds of Taxes	<u>(7.2)</u>
TOTAL - TAXES - NET	\$716.6
OTHER REVENUE	
Motor Vehicle Receipts	\$221.9
Licenses, Permits, Fees	135.2
Interest Income	7.5
Federal Grants	9.3
Transfers (To)/From Other Funds	85.8
Refunds of Payments	<u>(3.1)</u>
TOTAL - OTHER REVENUE	\$456.6
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$1,173.2

Statement 3T  
January 20, 2011

State of Connecticut  
Special Transportation Fund  
Appropriation Adjustments - Net Additional Requirements  
Projected to June 30, 2011  
As of December 31, 2010

No Additional Requirements	<u>\$0</u>
Total	\$0

Statement 4T  
January 20, 2011

State of Connecticut  
Special Transportation Fund  
Estimated Lapses  
Projected to June 30, 2011  
As of December 31, 2010

Office of the State Treasurer - Debt Service	\$14,000,000
Department of Motor Vehicles	<u>\$800,000</u>
Total	\$14,800,000