STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT



December 20, 2011

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the State's General Fund for fiscal year 2012 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. It should be noted that these projections reflect the state's current modified cash basis of accounting but include an adjustment as noted below in compliance with legislation initiating the state's transition to Generally Accepted Accounting Principles (GAAP).

General Fund

We are projecting a General Fund balance of \$83.7 million this month, an improvement of \$4.6 million from last month's estimate, and \$8.7 million above the amount reserved per Sec. 46 of Public Act 11-48 to address the GAAP deficit. As was indicated in previous months, uncertainty continues to exist regarding several significant expenditure areas, most notably, the pending updated valuation of the State Employees Retirement Fund and the financial impact of changes affecting the State employee health care accounts. Additional information regarding the status of these accounts is expected in the coming weeks. In accordance with Sec. 511 of Public Act 09-3, June Special Session, any remaining balance beyond the \$75.0 million required for GAAP will be utilized to redeem Economic Recovery Notes issued to finance the FY 2009 deficit.

Revenues

This month's estimate is revised downward by \$0.5 million to reflect several changes to our projections. Estimated sales tax revenues are being revised upward by \$89.5 million as collections have continued to outpace their monthly targets. Refunds of taxes are being increased by \$50.0 million due primarily to a high level of income tax refunds paid in October and November for taxpayers that had previously filed for extensions. Refunds of payments are being revised upward by \$20.0 million as property escheated to the state has been reclaimed by the rightful owners. All other changes net to a negative \$20.0 million.

Expenditures

Overall, expenditures are estimated at \$14.4 million below appropriated levels, a decrease of \$5.2 million from last month's estimate. Notably, while Finance Advisory Committee action will likely be necessary to address offsetting shortfalls and lapses within the Department of Social Services, we are no longer projecting an overall deficiency for the agency. The Public Defenders Services Commission is expected to experience a deficiency of \$500,000 in its Special Public Defenders – Non Contractual account, in addition to the \$2.0 million shortfall in the Contracted Attorneys account resulting from a plan to resolve payments for cases handled by contracted child protection attorneys. The Teachers' Retirement Board is expected to experience a deficiency of \$2.4 million in its Retirees Health Service Cost account due to higher than anticipated membership in the plan. This month we are also projecting a deficiency of \$450,000 in the Department of Energy and Environmental Protection's Environmental Conservation Fund account as a result of the State's share of clean-up costs for the August and October storms. Finally, we are projecting a deficiency of \$1.8 million in the Comptroller's Adjudicated Claims account as a result of higher than budgeted claim settlements.

The deficiencies noted above are offset by a number of anticipated lapses. In the Treasurer's Debt Service account, \$65.0 million is expected to lapse as a result of lower than anticipated interest costs and net premiums from bond sales. Personal Services lapses of \$2 million in the Office of Legislative Management and \$300,000 at the Auditors of Public Accounts are also forecast. In the Department of Children and Families, \$24.3 million is anticipated to lapse across a variety of accounts, largely due to lower-than-budgeted caseloads, delays in program implementation and reduced Personal Services costs. Finally, within the Office of Policy and Management, \$2.0 million will remain unspent in the Tax Relief for Elderly Renters account due to lower-than-budgeted growth in claims volume.

Watch List

As noted above, several areas of the budget have the potential to significantly impact the estimates provided in this letter. First, this letter does not include any projected deficiencies in the accounts within the Office of the State Comptroller that fund health care costs for active and retired state employees. However, based on higher than anticipated enrollment in the Health Enhancement Program and the limited expenditure data available to this office, a significant shortfall is possible for these accounts; as more data becomes available a revised estimate can be made. Second, an updated valuation and calculation of the State's actuarially required contribution to the State employees' pension fund is anticipated in the coming weeks; until that calculation is complete, the impacts of the changes negotiated between the State and SEBAC in combination with market changes over the valuation period are not known. Finally, financial impacts resulting from federal budget uncertainty or additional state costs that may arise from the severe storms during August and October are not anticipated to significantly affect the estimates provided in this letter; we will, however, continue to monitor these areas and will reflect any changes that arise in future projections.

Special Transportation Fund

In the Special Transportation Fund, revenues remain unchanged from last month and are consistent with the consensus revenue forecast released on October 14, 2011. The projected lapse in the Treasurer's Debt Service account is anticipated to increase by \$10 million over last month's projection as a result of refunded bond premium and lower than anticipated interest rates for the December bond sale. We continue to anticipate no net shortfalls within this fund. As with the General Fund, health care cost trends have the potential to impact future estimates. We anticipate the fund balance on June 30, 2012 to be \$119.2 million.

It is important to note that while these projections are the best that can be made at this time, estimates may have to be adjusted to reflect changes in the economy, expenditure patterns and/or other factors as the year progresses.

Given that the adopted budget is only \$1.0 million below the constitutional expenditure cap and the need to remain balanced on a GAAP basis, we will continue to pay close attention to managing expenditures throughout the year.

Sincerely,

Benjamin Barnes

Secretary

State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2012 As of November 30, 2011 (In Millions)

| General | Fund |
|---------|-------------|
|---------|-------------|

| Balance - November 18, 2011 | | \$ | 79.1 |
|--|--------------------------|--------|------------|
| Revenues Sales Tax Refunds of Taxes and Other Payments All other changes | 89.5 (70.0) (20.0) | | (0.5) |
| Expenditures Additional Requirements Estimated Lapses Miscellangua Adjustments/Pounding | 4.9 | | 5 0 |
| Miscellaneous Adjustments/Rounding | 0.0 | | 5.2 |
| Balance - December 20, 2011 | | \$ | 83.7 |
| Reserved Balance ^{1.} | | | (83.7) |
| Estimated Balance - June 30, 2012 | | \$ | |
| 1. \$75,000,000 is reserved for GAAP per Sec. 46 of P.A. 11-48, to Economic Recovery Notes per Sec. 511, P.A. 09-3, June 9 | | applie | ed |
| Special Transportation Fund Carry Forward FY 2010-11 Surplus | | \$ | 107.4 |
| Balance - November 18, 2011 | | | 1.8 |
| Revenues No change | 0.0 | | 0.0 |
| Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding | 0.0 10.0 0.0 | | 10.0 |
| Estimated Balance - June 30, 2012 | | \$ | 119.2 |

State of Connecticut General Fund

Statement of Revenues, Expenditures, and Results of Operations

Projected to June 30, 2012 As of November 30, 2011 (In Millions)

Revised General Assembly **Estimates** Over/ Budget Plan 1. OPM^{2.} (Under) **REVENUE** Taxes \$14,954.4 \$15,038.0 \$83.6 Less: Refunds (\$935.3)(\$985.3)(\$50.0)Taxes - Net \$14,019.1 \$14,052.7 \$33.6 \$1,226.5 Other Revenue \$1,182.6 (\$43.9)Other Sources \$3,543.0 \$3,541.7 (\$1.3)TOTAL Revenue \$18,788.6 \$18,777.0 (\$11.6)**EXPENDITURES** Appropriations \$19,485.6 \$19,485.6 \$0.0 \$7.2 \$7.2 **Net Additional Requirements** \$0.0 Less: Estimated Lapses (\$777.9)(\$799.5)(\$21.6)**TOTAL** Expenditures \$18,707.7 \$18,693.3 (\$14.4)**Balance from Operations** \$80.9 \$83.7 \$2.8 Miscellaneous Adjustments \$0.0 \$0.0 \$0.0 Balance - June 30, 2012 \$80.9 \$83.7 \$2.8 Reserved Balance^{3.} (\$80.9)(\$83.7)(\$2.8)Estimated Balance - June 30, 2012 \$0.0 \$0.0 \$0.0

- 1. P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.
- 2. As amended by P.A 11-1, October Spec. Sess.
- 3. \$75,000,000 is reserved for GAAP per Sec. 46 of P.A. 11-48, with the balance applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

State of Connecticut General Fund Revenue Estimates Projected to June 30, 2012 As of November 30, 2011 (In Millions)

| TAXES | |
|---------------------------------------|------------------------------|
| Personal Income | \$8,456.9 |
| Sales and Use | 3,855.0 |
| Corporation | 707.7 |
| Public Service Corporations | 268.7 |
| Inheritance and Estate | 158.0 |
| Insurance Companies | 228.7 |
| Cigarettes | 443.8 |
| Real Estate Conveyance | 97.8 |
| Oil Companies | 115.5 |
| Electric Generation | 71.0 |
| Alcoholic Beverages | 54.9 |
| Admissions and Dues | 37.8 |
| Health Provider Tax | 525.9 |
| Miscellaneous | 16.3 |
| TOTAL - TAXES | \$15,038.0 |
| Less: Refunds of Taxes | (866.1) |
| Earned Income Tax Credit | (110.2) |
| R & D Credit Exchange | (9.0) |
| TOTAL - TAXES - NET | \$14,052.7 |
| OTHER REVENUE | |
| Transfers - Special Revenue | \$295.9 |
| Indian Gaming Payments | 348.8 |
| Licenses, Permits, Fees | 274.1 |
| Sales of Commodities and Services | 36.4 |
| Rents, Fines, Escheats | 127.4 |
| Investment Income | 2.0 |
| Miscellaneous | 168.0 |
| Refunds of Payments | (70.0) |
| TOTAL - OTHER REVENUE | \$1,182.6 |
| OTHER SOURCES | |
| Federal Grants | \$3,588.4 |
| Transfer from Tobacco Settlement Fund | φ3,300. 4 96.1 |
| Transfers to Other Funds | (142.8) |
| TOTAL - OTHER SOURCES | \$3,541.7 |
| | |
| TOTAL - GENERAL FUND REVENUE | \$18,777.0 |

State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2012 As of November 30, 2011

| Department of Energy and Environmental Protection | 450,000 |
|---|-------------|
| Teachers' Retirement Board | 2,400,000 |
| Public Defender Services Commission | 2,500,000 |
| OSC-Miscellaneous - Adjudicated Claims | 1,800,000 |
| Total | \$7,150,000 |

State of Connecticut General Fund Estimated Lapses Projected to June 30, 2012 As of November 30, 2011

| Unallocated Lapse | \$ 22,300,000 |
|---|------------------|
| Unallocated Lapse - Legislative | 400,000 |
| Unallocated Lapse - Judicial | 3,545,000 |
| General Personal Services Reduction - Legislative | 476,000 |
| General Personal Services Reduction - Executive | 11,538,800 |
| General Other Expenses Reduction - Legislative | 374,000 |
| General Other Expenses Reduction - Executive | 9,066,200 |
| Labor-Management Savings - Legislative | 4,586,734 |
| Labor-Management Savings - Executive | 625,947,354 |
| Labor-Management Savings - Judicial | 27,670,929 |
| Office of Legislative Management | 2,000,000 |
| Auditors of Public Accounts | 300,000 |
| Office of Policy and Management | 2,000,000 |
| Department of Children and Families | 24,300,000 |
| State Treasurer - Debt Service | 65,000,000 |
| Total | 799,505,017 |

State of Connecticut 2011-12 General Fund Summary of Operations Per Letter to the Comptroller (In Millions)

| | Budget Plan ^{1.} | July 2011 | August 2011 | September 2011 | October 2011 ^{2.} | November 2011 | December 2011 | January 2012 | February 2012 | March 2012 | April 2012 | May 2012 | June 2012 |
|---|------------------------------|--------------|----------------|----------------|----------------------------|---------------|------------------|-----------------|------------------|---------------|---------------|-------------|--------------|
| REVENUE | \$18,788.6 | \$18,788.6 | \$18,788.6 | \$18,786.0 | \$18,777.5 | \$18,777.0 | | | | | | | |
| Appropriations | 19,485.6 | 19,485.6 | 19,485.6 | 19,485.6 | 19,485.6 | 19,485.6 | | | | | | | |
| Additional Requirements | 0.0 | 0.0 | 17.0 | 33.0 | 12.0 | 7.2 | | | | | | | |
| Less: Estimated Lapses | (777.9) | (777.9) | (792.9) | (808.2) | (799.2) | (799.5) | | | | | | | |
| TOTAL - Estimated Expenditures | 18,707.7 | 18,707.7 | 18,709.7 | 18,710.4 | 18,698.4 | 18,693.3 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Balance from Operations | 80.9 | 80.9 | 78.9 | 75.6 | 79.1 | 83.7 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Compt.'s Misc. Adjustments/Rounding | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | | | | | | | |
| Estimated Balance 6/30/12 ^{3.} | \$80.9 | \$80.9 | \$78.9 | \$75.6 | \$79.1 | \$83.7 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 |

^{1.} P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.

^{2.} As amended by P.A 11-1, October Spec. Sess.

^{3. \$75,000,000} is reserved for GAAP per Sec. 46 of P.A. 11-48, with the balance applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2012 As of November 30, 2011 (In Millions)

| | General Assembly <u>Budget Plan</u> 1. | Revised Estimates <u>OPM</u> | Over/ (Under) |
|---|--|------------------------------------|------------------|
| Surplus Carried Forward from 2010-11 ² . | \$107.5 | \$107.4 | (\$0.1) |
| REVENUE | | | |
| Taxes | \$805.8 | \$793.0 | (\$12.8) |
| Less: Refunds of Taxes | (7.2) | (7.4) | (0.2) |
| Taxes - Net | 798.6 | 785.6 | (13.0) |
| Other Revenue | 463.9 | 458.1 | (5.8) |
| TOTAL - Revenue | \$1,262.5 | \$1,243.7 | (\$18.8) |
| EXPENDITURES | | | |
| Appropriations | \$1,315.4 | \$1,315.4 | \$0.0 |
| Net Additional Requirements | 0.0 | 0.0 | 0.0 |
| Less: Estimated Lapses | (53.5) | (83.5) | (30.0) |
| TOTAL - Expenditures | \$1,261.9 | \$1,231.9 | (\$30.0) |
| Balance from Operations | \$0.6 | \$11.8 | \$11.2 |
| Miscellaneous Adjustments | 0.0 | 0.0 | 0.0 |
| Estimated Balance - June 30, 2012 | \$ <u>108.1</u> | \$ <u>119.2</u> | \$ <u>11.1</u> |

^{1.} P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.

^{2.} Budget plan as estimated by the Office of Policy and Management. Revised estimates per the Comptroller's Sept. 1, 2011 letter.

Statement 2T December 20, 2011

State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2012 As of November 30, 2011 (In Millions)

| TAXES | |
|---|---|
| Motor Fuels | \$491.8 |
| Oil Companies | 226.9 |
| Sales Tax DMV | 74.3 |
| TOTAL - TAXES | 793.0 |
| Less: Refunds of Taxes | (7.4) |
| TOTAL - TAXES - NET | \$785.6 |
| OTHER REVENUE Motor Vehicle Receipts Licenses, Permits, Fees Interest Income Federal Grants Transfers (To)/From Other Funds Refunds of Payments TOTAL - OTHER REVENUE | \$237.5 141.9 9.0 13.1 60.1 (3.5) \$458.1 |
| TOTAL - SPECIAL TRANSPORTATION FUND REVENUE | \$1,243.7 |

Statement 3T December 20, 2011

State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2012 As of November 30, 2011

| No Additional Requirements | \$0 |
|----------------------------|-----|
| Total | \$0 |

Statement 4T December 20, 2011

\$83,536,383

State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2012 As of November 30, 2011

| Unallocated Lapse | \$ 11,000,000 |
|--------------------------------|------------------|
| Labor-Management Savings | 42,536,383 |
| State Treasurer - Debt Service | 30,000,000 |
| | |

Total

State of Connecticut 2011-12 Special Transportation Fund Summary of Operations Per Letter to the Comptroller (In Millions)

| | Budget Plan ^{1.} | July 2011 | August 2011 | September 2011 | October 2011 | November 2011 | December 2011 | January 2012 | February 2012 | March 2012 | April 2012 | May 2012 | June 2012 |
|------------------------------------|------------------------------|--------------|----------------|-------------------|-----------------|------------------|------------------|-----------------|------------------|---------------|---------------|-------------|--------------|
| Beginning Balance ^{2.} | \$107.5 | \$107.5 | \$107.4 | \$107.4 | \$107.4 | \$107.4 | | | | | | | |
| Revenue | 1,262.5 | 1,262.5 | 1,262.5 | 1,243.7 | 1,243.7 | 1,243.7 | | | | | | | |
| Total Available | 1,370.0 | 1,370.0 | 1,369.9 | 1,351.1 | 1,351.1 | 1,351.1 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Appropriations | 1,315.4 | 1,315.4 | 1,315.4 | 1,315.4 | 1,315.4 | 1,315.4 | | | | | | | |
| Additional Requirements | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | | | | | | | |
| Less: Estimated Lapses | (53.5) | (53.5) | (53.5) | (73.5) | (73.5) | (83.5) | | | | | | | |
| TOTAL - Estimated Expenditures | 1,261.9 | 1,261.9 | 1,261.9 | 1,241.9 | 1,241.9 | 1,231.9 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Balance from Operations | 0.6 | 0.6 | 0.6 | 1.8 | 1.8 | 11.8 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| Compt's Misc. Adjustments/Rounding | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | | | | | | | |
| Estimated Balance 6/30/12 | \$108.1 | \$108.1 | \$108.0 | \$109.2 | \$109.2 | \$119.2 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 | \$0.0 |

^{1.} P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.

^{2.} Budget Plan and the month of July as estimated by the Office of Policy and Management. August and thereafter per the Comptroller's September 1, 2011 Letter.