

STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT

June 20, 2012

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the State's General Fund for fiscal year 2012 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. Consistent with Executive Order No. 1 issued January 5, 2011, these projections reflect the state's estimated year-end balance in accordance with Generally Accepted Accounting Principles (GAAP) as well as an estimated balance from operations on a budgetary basis.

General Fund

We are projecting a \$267.3 million operating deficit on a GAAP basis for fiscal year 2012, an improvement of \$5.2 million over our May 18th estimate. On a budgetary basis, we are forecasting an operating deficit of \$192.3 million.

It should be noted that Section 28 of Public Act 12-104, which transfers funding reserved for retirement of Economic Recovery Notes issued to address the fiscal year 2009 operating deficit into the Budget Reserve Fund, is expected to resolve the projected operating deficit in the General Fund for fiscal year 2012.

Revenues

Estimated revenues this month are being revised downward by \$7.4 million. Both income tax and non-income tax refunds continue to exceed their targets and are being revised upward by \$10.0 million. The growth in the Sales Tax has also moderated from earlier in the fiscal year and is being revised downward by \$18.0 million. Federal Grants are being revised downward by \$12.4 million. On the positive side, Inheritance Taxes are being revised upward by \$11.5 million, Miscellaneous Revenues are being revised upward by \$12.7 million and Rents, Fines, and Escheats are being revised upward by \$9.0 million. All other changes net to a negative \$0.2 million.

Expenditures

Overall, expenditures are estimated at \$22.5 million above appropriated levels, an improvement of \$12.6 million from our May 18th estimate.

Deficiencies: Deficiency transfers in PA 12-104 as well as action taken during Finance Advisory Committee meetings have eliminated projected shortfalls.

Projected lapses: In addition to savings programmed as part of the adopted budget and rescissions implemented by the Governor pursuant to Section 4-85(b) of the General Statutes, lapses are anticipated in a number of agencies as detailed below.

- Office of Legislative Management. A total of \$4.02 million is anticipated to lapse in Personal Services and Other Expenses.
- <u>Auditors of Public Accounts</u>. A total of \$0.8 million will lapse in Personal Services and Other Expenses.
- <u>Secretary of the State</u>. The Commercial Recording Division account will lapse \$0.18 million.
- Office of the Treasurer. A Personal Services lapse of \$0.26 million is expected.
- Office of the Treasurer Debt Service. A lapse of \$75.0 million is projected as a result of lower than anticipated interest costs and net premiums from bond sales.
- <u>Department of Revenue Services</u>. \$1.55 million will lapse in Personal Services and Other Expenses.
- Office of the State Comptroller. \$0.5 million will lapse in Personal Services.
- OSC Fringe Benefits. \$34.2 million will lapse, primarily in the Employers Social Security Tax and Unemployment Compensation accounts due to hiring restraint.
- OSC Miscellaneous. \$1.5 million is anticipated to lapse in the Adjudicated Claims account based on currently projected settlements.
- Office of Governmental Accountability. A total of \$0.65 million will lapse in the Other Expenses, Freedom of Information Commission and Contracting Standards Board accounts.
- Office of Policy and Management. A total of \$1.25 million is expected to lapse in the Tax Relief for Elderly Renters account due to lower-than-budgeted growth in claims volume. An additional \$1.75 million is expected to lapse in the Personal Services, Other Expenses and Justice Assistance Grant accounts.
- OPM Reserve for Salary Adjustment. As a result of section 33 of PA 12-104, \$76.8 million is expected to lapse. These funds are available largely due to wage freeze savings negotiated as part of last year's SEBAC agreement as well as funds carried-forward from previous fiscal years which will not be needed this year.
- <u>Department of Administrative Services</u>. A total of \$2.4 million will lapse in Personal Services, Other Expenses and the Rents and Moving account.
- DAS Workers' Compensation Claims. This account is expected to lapse \$0.25 million.
- <u>Department of Construction Services</u>. A lapse of \$0.45 million is expected in Personal Services.
- Office of the Attorney General. \$0.67 million will lapse in Personal Services.
- <u>Department of Economic and Community Development</u>. The Elderly Congregate Rent Subsidy account will lapse \$0.14 million.
- <u>Department of Consumer Protection</u>. A total lapse of \$0.58 million in the Personal Services and Other Expenses accounts is anticipated.

- <u>Department of Labor</u>. A total lapse of \$0.38 million is anticipated in Personal Services and STRIDE accounts.
- <u>Commission on Human Rights and Opportunities</u>. A lapse of \$0.15 million in Personal Services is anticipated.
- <u>Department of Energy and Environmental Protection</u>. A total of \$0.99 million will lapse across the Clean Air, Environmental Quality, and Lobster Restoration accounts.
- Office of the Chief Medical Examiner. The Personal Services account will lapse \$0.1 million.
- <u>Department of Public Health</u>. A total lapse of \$4.48 million is forecast across a variety of accounts, largely due to revised estimates of funding commitments for the year.
- <u>Department of Developmental Services</u>. A total of \$8.84 million will lapse, primarily in the Personal Services and Employment and Day Services accounts.
- <u>Department of Mental Health and Addiction Services</u>. A total lapse of \$5.1 million is expected in the Personal Services, General Assistance Managed Care and Home and Community Based Waiver accounts due to lower than expected utilization and claim costs.
- <u>Department of Social Services</u>. \$7.35 million will lapse across a variety of accounts, primarily due to anticipated year end requirements for entitlement programs.
- <u>State Department of Education</u>. A total of \$0.73 million will lapse in the Teacher Standards Implementation, Resource Equity Assessment, Sheff Settlement and Institutional Student Aid accounts.
- <u>Connecticut State Library</u>. \$0.42 million will lapse in the Personal Services, Other Expenses, and Computer Access accounts.
- Office of Financial and Academic Affairs for Higher Education. A total of \$0.56 million will lapse in the Personal Services, Education and Health Initiatives and Kirklyn Kerr accounts.
- <u>Teachers' Retirement Board</u>. \$0.2 million is anticipated to lapse in the Retiree Healthcare account due to anticipated year-end expenditures.
- <u>Department of Correction</u>. A total of \$7.3 million will lapse across a variety of accounts, primarily as a result of lower than budgeted expenditures in the Workers' Compensation Claims and Inmate Medical Services accounts.
- <u>Department of Children and Families</u>. \$17.39 million is anticipated to lapse across a number of accounts, largely due to lower-than-budgeted caseloads and delays in program implementation.

Special Transportation Fund

Overall, the projected balance in the Special Transportation Fund has improved by \$26.8 million over our May 18th estimate. This change is attributable to a net improvement in revenue totaling \$3.4 million which is primarily the result of improved motor vehicle receipts. On the expenditure side, the most significant change in this month's estimate is the inclusion of \$17.5 million in lapsing funds in OPM's Reserve for Salary Adjustment. In total, expenditures are anticipated to fall \$60.9 million below appropriated levels, an improvement

of \$23.4 million from last month's estimate. In addition to funds withheld as a result of budgeted lapses, the following lapses are anticipated:

- <u>Department of Motor Vehicles</u>. \$0.5 million is anticipated to lapse in Personal Services.
- <u>Department of Transportation</u>. A total lapse of \$10.8 million is projected, primarily in the accounts that fund bus and rail operations due to fare increases that reduce required operating subsidies.
- OPM Reserve for Salary Adjustment. As a result of section 33 of PA 12-104, \$17.5 million is expected to lapse. These funds are available largely due to wage freeze savings negotiated as part of last year's SEBAC agreement as well as funds carried-forward from previous fiscal years which will not be needed this year.
- Office of the Treasurer Debt Service. A lapse of \$38.2 million is projected as a result of lower than anticipated interest rates for the December bond sale, cancellation of the Spring bond sale, and arbitrage rebates.
- OSC Fringe Benefits. \$8.0 million will lapse, primarily in the Employers Social Security Tax and Employee Healthcare accounts due to hiring restraint and the mild 2011-2012 winter.

The fund balance on June 30, 2012 is anticipated to be \$138.0 million.

As always, it is important to note that while these projections are the best that can be made at this time, estimates may need to be adjusted as the fiscal year concludes and the year end closing process commences.

Sincerely,

Benjamin Barnes

Secretary

State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2012 As of May 31, 2012 (In Millions)

General Fund Balance - projected as of May 18, 2012		\$	(197.5)
Revenues Sales and Use Taxes Refund of Taxes Federal Grants Inheritance & Estate Taxes	(18.0) (10.0) (12.4) 11.5		
Rents, Fines, Escheats Miscellaneous Revenues All Other Changes	9.0 12.7 (0.2)		(7.4)
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	0.0 12.6 0.0		12.6
Balance - projected as of June 20, 2012 Reserved Balance ^{1.}		\$	(192.3) (75.0)
Estimated Balance - June 30, 2012 - GAAP Basis		\$	(267.3)
1. Up to \$75,000,000 is reserved for GAAP per Sec. 46 of P.A. of to Economic Recovery Notes per Sec. 511, P.A. 09-3, June S		alanc	e applied
Special Transportation Fund Carry Forward FY 2010-11 Surplus		\$	107.4
Balance - projected as of May 18, 2012			3.8
Revenues Motor Vehicle Receipts All Other Changes	4.0 (0.6)		3.4
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	0.0 23.4 0.0		23.4
Estimated Balance - June 30, 2012		\$	138.0

State of Connecticut General Fund Statement of Revenues, Expenditures, and Results of Operations Projected to June 30, 2012 As of May 31, 2012 (In Millions)

	General Assembly <u>Budget Plan</u> ^{1.}	Revised Estimates <u>OPM</u> ^{2.}	Over/ (Under)
REVENUE			
Taxes	\$14,954.4	\$14,924.6	(\$29.8)
Less: Refunds	(\$935.3)	(\$1,108.3)	(\$173.0)
Taxes - Net	\$14,019.1	\$13,816.3	(\$202.8)
Other Revenue	\$1,226.5	\$1,169.4	(\$57.1)
Other Sources	\$3,543.0	\$3,552.2	\$9.2
TOTAL Revenue	\$18,788.6	\$18,537.9	(\$250.7)
EXPENDITURES			
Appropriations	\$19,485.6	\$19,485.6	\$0.0
Net Additional Requirements	\$0.0	\$0.0	\$0.0
Less: Estimated Lapses	(\$777.9)	(\$755.4)	\$22.5
TOTAL Expenditures	\$18,707.7	\$18,730.2	\$22.5
Balance from Operations	\$80.9	(\$192.3)	(\$273.2)
Miscellaneous Adjustments	\$0.0	\$0.0	\$0.0
Estimated Balance - Budgetary Basis	\$80.9	(\$192.3)	(\$273.2)
Reserved Balance - GAAP 3	(\$75.0)	(\$75.0)	\$0.0
Estimated Balance - GAAP Basis	\$5.9	(\$267.3)	(\$273.2)
Reserved Balance -Other ³	(\$5.9)	\$0.0	\$5.9
Remaining Balance - 6/30/2012	\$0.0	(\$267.3)	(\$267.3)

- 1. P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.
- 2. As amended by P.A. 11-1, October Spec. Sess.
- 3. Up to \$75,000,000 is reserved for GAAP per Sec. 46 of P.A. 11-48, with the balance applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

State of Connecticut General Fund Revenue Estimates Projected to June 30, 2012 As of May 31, 2012 (In Millions)

TAXES		
Personal Income		\$8,284.0
Sales and Use		3,851.5
Corporation		721.9
Public Service Corporations		262.7
Inheritance and Estate		176.5
Insurance Companies		238.0
Cigarettes		426.5
Real Estate Conveyance		97.0
Oil Companies		155.2
Electric Generation		71.0
Alcoholic Beverages		58.9
Admissions and Dues		35.4
Health Provider Tax		525.9
Miscellaneous		20.1
TOTAL - TAXES		\$14,924.6
Less: Refunds of Taxes		(1,003.6)
Earned Income Tax Credit		(101.2)
R & D Credit Exchange		(3.5)
TOTAL - TAXES - NET		\$13,816.3
OTHER REVENUE		
Transfers - Special Revenue		\$313.3
Indian Gaming Payments		344.8
Licenses, Permits, Fees		269.9
Sales of Commodities and Services		32.0
Rents, Fines, Escheats		120.2
Investment Income		2.4
Miscellaneous		170.0
Refunds of Payments		(83.2)
TOTAL - OTHER REVENUE		\$1,169.4
OTHER SOURCES		
Federal Grants		\$3,598.9
Transfer from Tobacco Settlement Ful	nd	96.1
Transfers to Other Funds		(142.8)
TOTAL - OTHER SOURCES		\$3,552.2
TOTAL - GENERAL FUND REVENUE		¢10 527 0
IOTAL - GENERAL FUND REVENUE	<u> </u>	\$18,537.9

State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2012 As of May 31, 2012

No Additional Requirements Total

\$	_
\$	_

State of Connecticut General Fund Estimated Lapses Projected to June 30, 2012 As of May 31, 2012

	φ.	
Unallocated Lapse	\$	-
Unallocated Lapse - Legislative	2	- 2,545,000
Unallocated Lapse - Judicial General Personal Services Reduction - Legislative	2	476,000
General Personal Services Reduction - Executive	-	7,543,144
General Other Expenses Reduction - Legislative		374,000
General Other Expenses Reduction - Executive		3,662,816
Labor-Management Savings - Legislative		4,586,734
Labor-Management Savings - Executive		5,480,000
Labor-Management Savings - Judicial		5,220,929
February 28, 2012 Rescissions		2,536,822
Office of Legislative Management		4,020,000
Auditors of Public Accounts		800,000
Secretary of the State		180,000
Office of the State Treasurer		260,000
Department of Revenue Services		1,550,000
Office of the State Comptroller		500,000
Office of Government Accountability		650,000
Office of Policy and Management	;	3,000,000
OPM - Reserve for Salary Adjustment		6,800,000
Department of Administrative Services		2,400,000
DAS - Workers' Compensation Claims		250,000
Department of Construction Services		450,000
Office of the Attorney General		670,000
Department of Economic and Community Development		140,000
Department of Consumer Protection		580,000
Department of Labor		380,000
Commission on Human Rights and Opportunities		150,000
Department of Energy and Environmental Protection		990,000
Office of the Chief Medical Examiner		100,000
Department of Public Health		4,480,000
Department of Developmental Services		8,840,000
Department of Mental Health and Addiction Services		5,100,000
Department of Social Services		7,350,000
State Department of Education		730,000
Connecticut State Library		419,000
Office of Financial and Academic Affairs for Higher Education		560,000
Teachers' Retirement Board		200,000
Department of Correction		7,300,000
Department of Children and Families	1	7,390,000

Statement 4 June 20, 2012

State of Connecticut
General Fund
Estimated Lapses
Projected to June 30, 2012
As of May 31, 2012

OSC-Fringe Benefits OSC-Miscellaneous State Treasurer - Debt Service 34,200,000 1,500,000 75,000,000

Total

\$ 755,364,445

State of Connecticut
2011-12 General Fund
Summary of Operations Per Letter to the Comptroller
(In Millions)

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	Budget Plan ^{1.}	July 2011	August 2011	September 2011	October 2011 ^{2.}	November 2011	December 2011	January 2012	February 2012	March 2012	April 2012	May 2012	June 2012
REVENUE	\$18,788.6	\$18,788.6	\$18,788.6	\$18,786.0	\$18,777.5	\$18,777.0	\$18,693.9	\$18,693.9	\$18,670.4	\$18,545.3	\$18,545.3	\$18,537.9	
Appropriations	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	19,485.6	
Additional Requirements	0.0	0.0	17.0	33.0	12.0	7.2	107.6	107.6	109.3	102.6	0.0	0.0	
Less: Estimated Lapses	(777.9)	(777.9)	(792.9)	(808.2)	(799.2)	(799.5)	(900.7)	(935.2)	(936.9)	(843.1)	(742.8)	(755.4)	
TOTAL - Estimated Expenditures	18,707.7	18,707.7	18,709.7	18,710.4	18,698.4	18,693.3	18,692.5	18,658.0	18,658.0	18,745.1	18,742.8	18,730.2	0.0
Balance from Operations	80.9	80.9	78.9	75.6	79.1	83.7	1.4	35.9	12.4	(199.8)	(197.5)	(192.3)	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Est. Balance 6/30/12 - Budgetary Basis Reserved Balance - GAAP ³	\$80.9	\$80.9	\$78.9 (75.0)	\$75.6 (75.0)	\$79.1 (75.0)	\$83.7 (75.0)	\$1.4 (75.0)	\$35.9 (75.0)	\$12.4 (\$75.0)	(\$199.8) (\$75.0)	(\$197.5) (\$75.0)	(\$192.3) (\$75.0)	\$0.0
Est. Balance 6/30/12 - GAAP Basis	\$5.9	\$5.9	\$3.9	\$0.6	\$4.1	\$8.7	(\$73.6)	(\$39.1)	(\$62.6)	(\$274.8)	(\$272.5)	(\$267.3)	\$0.0

1. P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.

^{2.} As amended by P.A. 11-1, October Spec. Sess.

^{3.} Up to \$75,000,000 is reserved for GAAP per Sec. 46 of P.A. 11-48, with the balance applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2012 As of May 31, 2012 (In Millions)

	General Assembly Budget Plan ¹	Revised Estimates <u>OPM</u>	Over/ (Under)
Surplus Carried Forward from 2010-11 ² .	\$107.5	\$107.4	(\$0.1)
REVENUE			
Taxes	\$805.8	\$794.7	(\$11.1)
Less: Refunds of Taxes	(7.2)	(7.0)	0.2
Taxes - Net	798.6	787.7	(10.9)
Other Revenue	463.9	443.9_	(20.0)
TOTAL - Revenue	\$1,262.5	\$1,231.6	(\$30.9)
EXPENDITURES			
Appropriations	\$1,315.4	\$1,315.4	\$0.0
Net Additional Requirements	0.0	0.0	0.0
Less: Estimated Lapses	(53.5)	(114.4)	(60.9)
TOTAL - Expenditures	\$1,261.9	\$1,201.0	(\$60.9)
Balance from Operations	\$0.6	\$30.6	\$30.0
Miscellaneous Adjustments	0.0	0.0	0.0
Estimated Balance - June 30, 2012	\$ <u>108.1</u>	\$ <u>138.0</u>	\$ <u>29.9</u>

^{1.} P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.

^{2.} Budget plan as estimated by the Office of Policy and Management. Revised estimates per the Comptroller's Sept. 1, 2011 letter.

State of Connecticut
Special Transportation Fund
Revenue Estimates
Projected to June 30, 2012
As of May 31, 2012
(In Millions)

TAXES	
Motor Fuels	\$491.8
Oil Companies	226.9
Sales Tax DMV	76.0
TOTAL - TAXES	794.7
Less: Refunds of Taxes	(7.0)
TOTAL - TAXES - NET	\$787.7
OTHER REVENUE Motor Vehicle Receipts Licenses, Permits, Fees Interest Income Federal Grants Transfers (To)/From Other Funds Refunds of Payments TOTAL - OTHER REVENUE	\$235.0 136.6 2.1 13.1 60.1 (3.0) \$443.9
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$1,231.6

State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2012 As of May 31, 2012

No Additional Requirements Total

\$ -\$ - State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2012 As of May 31, 2012

Labor-Management Savings	\$ 39,354,017
Department of Motor Vehicles	500,000
Department of Transportation	10,800,000
OPM -Reserve for Salary Adjustment	17,500,000
OSC - Fringe Benefits	8,000,000
State Treasurer - Debt Service	38,200,000
Total	\$ 114,354,017

State of Connecticut
2011-12 Special Transportation Fund
Summary of Operations Per Letter to the Comptroller
(In Millions)

					(SHOHIIN HI)	(61)				704070			
	Budget Plan ^{1.}	July 2011	August 2011	September 2011	October 2011	November 2011	December 2011	January 2012	February 2012	Opdated March 2012	April 2012	May 2012	June 2012
Beginning Balance ^{2.}	\$107.5	\$107.5	\$107.4	\$107.4	\$107.4	\$107.4	\$107.4	\$107.4	\$107.4	\$107.4	\$107.4	\$107.4	
Revenue	1,262.5	1,262.5	1,262.5	1,243.7	1,243.7	1,243.7	1,227.8	1,227.8	1,227.8	1,228.2	1,228.2	1,231.6	
Total Available	1,370.0	1,370.0	1,369.9	1,351.1	1,351.1	1,351.1	1,335.2	1,335.2	1,335.2	1,335.6	1,335.6	1,339.0	0.0
Appropriations	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	1,315.4	
Additional Requirements	0.0	0.0	0.0	0.0	0.0	0.0	1.8	0.0	0.0	0.0	0.0	0.0	
Less: Estimated Lapses	(53.5)	(53.5)	(53.5)	(73.5)	(73.5)	(83.5)	(91.1)	(89.1)	(89.1)	(90.4)	(91.0)	(114.4)	
TOTAL - Estimated Expenditures	1,261.9	1,261.9	1,261.9	1,241.9	1,241.9	1,231.9	1,226.1	1,226.3	1,226.3	1,225.0	1,224.4	1,201.0	0.0
Balance from Operations	9.0	9.0	9.0	1.8	1.8	11.8	1.7	1.5	1.5	3.2	3.8	30.6	0.0
Compt's Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Estimated Balance 6/30/12	\$108.1	\$108.1	\$108.0	\$109.2	\$109.2	\$119.2	\$109.1	\$108.9	\$108.9	\$110.6	\$111.2	\$138.0	\$0.0

1. P.A. 11-6, as amended by P.A. 11-61 and P.A. 11-1, June Spec. Sess.

^{2.} Budget Plan and the month of July as estimated by the Office of Policy and Management. August and thereafter per the Comptroller's September 1, 2011 Letter.