

### STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT

September 20, 2012

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the State's General Fund for fiscal year 2013 is provided in accordance with Section 4-66 of the General Statutes. In addition, an analysis of the Special Transportation Fund is included due to the significant nature of this fund. Consistent with Executive Order No. 1 issued January 5, 2011, these projections reflect the state's estimated year-end balance in accordance with Generally Accepted Accounting Principles (GAAP) as well as an estimated balance from operations on a budgetary basis.

#### **General Fund**

We are projecting the General Fund will experience a \$74.4 million shortfall on a GAAP basis, and a \$26.9 million shortfall on a budgetary basis as detailed below. It should be noted that significant uncertainty remains with regard to the national and global economic picture, and as a result careful attention to these factors will be required as the year progresses.

The adopted budget included a \$3.1 million balance from operations, an amount we estimate will be insufficient to freeze the current GAAP deficit which is projected at \$1.7 billion. If a surplus develops this fiscal year, up to \$50.0 million must be reserved by the Comptroller to be applied to the GAAP deficit per Sec. 46 of Public Act 11-48, with the remainder dedicated to redeeming Economic Recovery Notes issued to finance the FY 2009 deficit in accordance with Sec. 511 of Public Act 09-3, June Special Session.

#### Revenues

Federal Grant revenues this month are being revised upward by \$50.0 million to reflect federal matching funds the state anticipates receiving as a result of increased Medicaid expenditures discussed further below. Given that it is too early in the fiscal year to make reliable projections in a time of economic uncertainty, all other revenue projections remain unchanged relative to the adopted budget. As noted in last month's letter, the revenue forecast that underlies the FY 2013 budget assumes a modestly accelerating national expansion which has yet to materialize. In particular, we are closely watching revenue collections from the Sales Tax as well as Indian Gaming payments, both of which appear to be weaker than expected. The Department of Revenue Services is still processing Income Tax collections that were due September 17<sup>th</sup>, and thus it is premature to draw any conclusions from collection information to date. Finally, gridlock and political brinksmanship at the national level relative to addressing the budget and economy, including the prospects of

sequestration and the expiration of tax cut and other significant federal policies in January, continue to lend a high level of uncertainty to our revenue forecast.

### **Expenditures**

We are forecasting two areas where expenditures will differ from appropriated levels. First, we anticipate a \$100.0 million deficiency in the Department of Social Services' Medicaid accounts due to increasing caseloads in the Low Income Adults program as well as increased utilization of medical services. Partially offsetting this shortfall is a \$20.0 million lapse anticipated in the Treasurer's debt service accounts attributable to pricing from the fall sale as well as generally favorable market conditions. Beyond these areas, we continue to watch trends in several agencies that will demand close monitoring over the coming months and may impact future expenditure projections, including Personal Services and Other Expenses cost trends in the departments of Correction and Emergency Services and Public Protection which are currently running above the levels that can be supported by available appropriations.

### **Special Transportation Fund**

In the Special Transportation Fund, estimated revenues and expenditures remain unchanged relative to the adopted budget. We anticipate the fund balance on June 30, 2013 to be \$146.8 million.

As always, it is important to note that while these projections are the best that can be made at this time, estimates may need to be adjusted as the year progresses to reflect changes in the economy, expenditure patterns, and/or other factors.

Sincerely,

Benjamin Barnes

Secretary

# State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2013 As of August 31, 2012 (In Millions)

General Fund			
Balance - Prior Month		\$	3.1
		·	
Revenues			
Federal Grants	50.0		50.0
Expenditures			
Additional Requirements	(100.0)		
Estimated Lapses	20.0		
Miscellaneous Adjustments/Rounding	0.0		(80.0)
Estimated Balance - June 30, 2013 - Budgetary Basis	s <sup>1.</sup>	\$	(26.9)
			,
Conversion to GAAP			(47.5)
Estimated Balance - June 30, 2013 - GAAP Basis		\$	(74.4)
1. Up to \$50,000,000 is reserved for GAAP per Sec. 46 of P.A	. 11-48, with the b	alance	e applied
to Economic Recovery Notes per Sec. 511, P.A. 09-3, June	e Spec. Sess.		
Special Transportation Fund			
Carry Forward FY 2012 Surplus		\$	145.8
Balance - Prior Month	e**		1.0
Revenues			
No change	0.0		0.0
<b>V</b>			
Expenditures			
Additional Requirements	0.0		
Estimated Lapses	0.0		
Miscellaneous Adjustments/Rounding	0.0		0.0
,			
Estimated Balance - June 30, 2013		\$	146.8

### State of Connecticut General Fund

Statement of Revenues, Expenditures, and Results of Operations, GAAP and Budgetary Bases
Projected to June 30, 2013
As of August 31, 2012
(In Millions)

	General Assembly Budget Plan <sup>1.</sup>	Revised Estimates OPM		Over/ Jnder)
REVENUE				
Taxes	\$ 15,483.8	\$ 15,483.8	\$	·
Less: Refunds	(1,075.6)	(1,075.6)	,	_
Taxes - Net	\$ 14,408.2	\$ 14,408.2	\$	-
Other Revenue	1,158.3	1,158.3		_
Other Sources	3,576.7	3,626.7		50.0
TOTAL Revenue	\$ 19,143.2	\$ 19,193.2	\$	50.0
OTHER FINANCING SOURCES				
Prior Year Appropriations Continued to FY 2013		\$ 130.4	\$	130.4
Current Year Appropriations Continued to FY 2014		-		-
TOTAL Revenue and Other Financing Sources	\$ 19,143.2	\$ 19,323.5	\$	180.4
				•
EXPENDITURES				
Current Year Appropriations 1.	\$ 19,256.4	\$ 19,256.4	\$	_
Appropriation Revisions	+,	-	*	_
Prior Year Appropriations Continued to FY 2013		130.4		130.4
TOTAL Initial and Continued Appropriations	\$ 19,256.4	\$ 19,386.8	\$	130.4
Net Additional Expenditure Requirements	(1100)	100.0		100.0
Estimated Lapses	(116.3)	(136.3)		(20.0)
Current Year Appropriations Continued to FY 2014	<u> </u>	-		
TOTAL Estimated Expenditures	\$ 19,140.1	\$ 19,350.5	\$	210.4
Estimated Balance - Budgetary Basis - 6/30/2013 <sup>2</sup>	\$ 3.1	\$ (26.9)	\$	(30.0)
CONVERSION TO GAAP				
Changes in Revenue Accruals		\$ (6.8)	\$	(6.8)
Changes in Expenditure Accruals		(40.7)		(40.7)
Changes in Continuing Appropriations				
Net Change in General Fund Balance - GAAP Basis - 6/30/2013		\$ (74.4)	\$	(77.5)

<sup>1.</sup> P.A. 12-104, as amended by P.A. 12-1, June Spec. Sess.

<sup>2.</sup> Up to \$50,000,000 is reserved for GAAP per Sec. 46 of P.A. 11-48, with the balance applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

# State of Connecticut General Fund Revenue Estimates Projected to June 30, 2013 As of August 31, 2012 (In Millions)

TAXES		Α	General ssembly dget Plan	Revised Estimates <u>OPM</u>		over/ nder)
		\$	0 554 2	¢ 0.554.2	\$	
Personal Income		Φ	8,554.3	\$ 8,554.3	Φ	-
Sales and Use			4,045.9	4,045.9		-
Corporation			793.0	793.0		-
Public Service Corporations	,		275.2	275.2		-
Inheritance and Estate	•		166.2	166.2		-
Insurance Companies			234.4	234.4		-
Cigarettes			411.1	411.1		-
Real Estate Conveyance			100.3	100.3		· -
Oil Companies			182.6	182.6		-
Electric Generation			71.0	71.0		-
Alcoholic Beverages			59.3	59.3		_ "
Admissions and Dues			39.6	39.6		-
Health Provider Tax			530.7	530.7		-
Miscellaneous			20.1	20.1_		-
TOTAL - TAXES		\$	15,483.8	\$15,483.8	\$	-
Less: Refunds of Taxes			(950.6)	(950.6)		-
Earned Income Tax Credit			(116.5)	(116.5)		-
R & D Credit Exchange			(8.5)	(8.5)		
TOTAL - TAXES - NET		\$	14,408.2	\$14,408.2	\$	
OTHER REVENUE						
Transfers - Special Revenue		\$	305.1	\$ 305.1	\$	-
Indian Gaming Payments			336.2	336.2		-
Licenses, Permits, Fees			258.8	258.8		-
Sales of Commodities and Services			34.8	34.8		-
Rents, Fines, Escheats			107.7	107.7		-
Investment Income			2.8	2.8		-
Miscellaneous			162.9	162.9		-
Refunds of Payments			(50.0)	(50.0)		-
TOTAL - OTHER REVENUE		\$	1,158.3	\$ 1,158.3	\$	-
OTHER SOURCES						
Federal Grants		\$	3,629.0	\$ 3,679.0	\$	50.0
Transfer from Tobacco Settlement Fund			93.1	93.1		-
Transfers to Other Funds 1.			(145.5)	(145.5)		_
TOTAL - OTHER SOURCES		\$	3,576.7	\$ 3,626.7	\$	50.0
TOTAL - GENERAL FUND REVENUE		\$	19,143.2	\$19,193.2	\$	50.0

<sup>1.</sup> Assumes transfer of \$15 million from the Budget Reserve Fund per PA 12-104, section 29.

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### State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2013 As of August 31, 2012

Department of Social Services - Medicaid Total

\$ 100,000,000
\$ 100,000,000

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## State of Connecticut General Fund Estimated Lapses Projected to June 30, 2013 As of August 31, 2012

Unallocated Lapse	;	\$ 91,676,192
Unallocated Lapse - Legislative		3,028,105
Unallocated Lapse - Judicial		7,400,672
General Lapse - Legislative		56,251
General Lapse - Judicial		401,946
General Lapse - Executive		13,785,503
Office of the State Treasurer - Debt Service		20,000,000
Total	_	\$ 136,348,669

State of Connecticut 2012-13 General Fund Summary of Operations Per Letter to the Comptroller (In Millions)

					(SHOIIIINI HI)	(SIIS)							
	Budget Plan <sup>1.</sup>	July 2012	August 2012	September 2012	October 2012	November 2012	December 2012	January 2013	February 2013	March 2013	April 2013	May 2013	June 2013
REVENUE	\$19,143.2	\$ 19,143.2	\$19,193.2										
Appropriations	19,256.4	19,256.4	19,256.4										
Additional Requirements	0.0	0.0	100.0			,							
Less: Estimated Lapses	(116.3)	(116.3)	(136.3)										-
TOTAL - Estimated Expenditures	19,140.1	19,140.1	19,220.1	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	3.1	3.1	(26.9)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0		
Est. Balance 6/30/13 - Budgetary Basis <sup>2</sup> . Conversion to GAAP	\$3.1	\$3.1	(\$26.9)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Est. Balance 6/30/13 - GAAP Basis		(\$46.9)	(\$74.4)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 12-104, as amended by P.A. 12-1, June Spec. Sess.

<sup>2.</sup> Up to \$50,000,000 is reserved for GAAP per Sec. 46 of P.A. 11-48, with the balance applied to Economic Recovery Notes per Sec. 511, P.A. 09-3, June Spec. Sess.

### State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2013 As of August 31, 2012 (In Millions)

	General Assembly Budget Plan <sup>1.</sup>	Revised Estimates <u>OPM</u>	ver/ nder)
Surplus Carried Forward from FY 2012 <sup>2</sup> .	\$ 145.3	\$ 145.8	\$ 0.5
REVENUE Taxes Less: Refunds of Taxes	\$ 773.3 (7.8)	\$ 773.3 (7.8)	\$ - -
Taxes - Net Other Revenue	765.5 468.2	765.5 468.2	-
TOTAL - Revenue	\$1,233.7	\$1,233.7	\$ _
EXPENDITURES Appropriations Net Additional Requirements Less: Estimated Lapses TOTAL - Expenditures	\$1,243.7 - (11.0) \$1,232.7	\$1,243.7 - (11.0) \$1,232.7	\$ - - -
Balance from Operations Miscellaneous Adjustments	\$ 1.0 	\$ 1.0 	\$ -
Estimated Balance - June 30, 2012	\$ 146.3	\$ 146.8	\$ 0.5

<sup>1.</sup> P.A. 12-104, as amended by P.A. 12-1, June Spec. Sess.

<sup>2.</sup> Budget plan as estimated by the Office of Policy and Management. Revised estimates per the Comptroller's Sept. 4, 2012 letter.

### State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2013 As of August 31, 2012 (In Millions)

	As	eneral sembly get Plan	Es	evised timates <u>OPM</u>	/er/ der)
TAXES					
Motor Fuels	\$	497.5	\$	497.5	\$ -
Oil Companies		199.4		199.4	-
Sales Tax DMV		76.4		76.4	-
TOTAL - TAXES		773.3		773.3	 -
Less: Refunds of Taxes		(7.8)		$(7.8)^{\circ}$	-
TOTAL - TAXES - NET	\$	765.5	\$	765.5	\$ 
OTHER REVENUE					
Motor Vehicle Receipts	\$	233.4	\$	233.4	\$ _
Licenses, Permits, Fees		137.9	·	137.9	-
Interest Income		6.0		6.0	-
Federal Grants		13.1		13.1	-
Transfers (To)/From Other Funds		81.2		81.2	-
Refunds of Payments		(3.4)		(3.4)	
TOTAL - OTHER REVENUE	\$	468.2	\$	468.2	\$ -
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$1	,233.7	\$ ^	1,233.7	\$ -

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## State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2013 As of August 31, 2012

No Additional Requirements	\$ -
Total	\$ 

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State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2013 As of August 31, 2012

**Unallocated Lapses** 

\$ 11,000,000

Total

\$ 11,000,000

State of Connecticut 2012-13 Special Transportation Fund Summary of Operations Per Letter to the Comptroller (In Millions)

	Budget	<u> </u>	Andust	September	October	November December	December	January	February	March	April	Mav	June
	Plan 1	2012	2012	2012	2012	2012	2012	2013	2013	2013	2013	2013	2013
Beginning Balance <sup>2.</sup>	\$ 145.3	\$ 145.3	\$ 145.8										
Revenue	1,233.7	1,233.7	1,233.7										
Total Available	1,379.0	1,379.0	1,379.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Appropriations	1,243.7	1,243.7	1,243.7										
Additional Requirements	0.0	0.0	0.0										
Less: Estimated Lapses	(11.0)	(11.0)	(11.0)										
TOTAL - Estimated Expenditures	1,232.7	1,232.7	1,232.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	1.0	1.0	1.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Compt's Misc. Adjustments/Rounding	0.0	0.0	0.0										
Estimated Balance 6/30/13	\$146.3	\$146.3	\$146.8	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 12-104, as amended by P.A. 12-1, June Spec. Sess.

<sup>2.</sup> Budget Plan and the month of July as estimated by the Office of Policy and Management. August and thereafter per the Comptroller's September 4, 2012 Letter.