

### STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT

April 30, 2014

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The purpose of this correspondence is to update our projections provided April 20<sup>th</sup> pursuant to C.G.S. 4-66. As noted in our April 20<sup>th</sup> letter, we did not include any revisions to our income tax estimate at that time because of the pending consensus revenue forecast and due to the volume of April income tax collection data that would be realized after publication of our letter. This update includes significant revisions to our revenue forecast.

### **General Fund**

As a result of today's consensus revenue forecast, we are now projecting a \$43.4 million surplus in the General Fund on a budgetary basis, a change of \$461.5 million from the amount reported on April 20<sup>th</sup>. As noted in my April 28<sup>th</sup> letter to the General Assembly, it is the Governor's intention that the year end surplus be deposited into the Budget Reserve Fund.

### Revenues

Revenues in this revised letter reflect the April 30<sup>th</sup> consensus revenue forecast reached between this office and the Office of Fiscal Analysis pursuant to C.G.S. 2-36c. Based on that forecast, projected revenues have been revised down by \$461.5 million, driven primarily by a \$389.1 million reduction in Personal Income Tax collections. We believe this is due to several tax law changes at the federal level at the beginning of calendar year 2013. These tax law changes made it advantageous for investors to realize capital gains in 2012, likely resulting in a significant decline in such realization in 2013. Corporation tax collections have also underperformed their target, resulting in a downward revision by \$44.2 million. Sales tax projections have been revised downward by \$22.6 million, which we believe is a result of the impact of this winter's weather and certain federal policy effects. Non-income tax refunds are exceeding projections and therefore the estimate has been revised upward by \$20.0 million. Federal Grants were revised down by \$26.0 million, primarily due to the timing of receipt of federal Medicaid reimbursements. Miscellaneous revenue is being revised upward by \$30 million to reflect a one-time adjustment to fringe benefit recoveries. All other changes net to a positive \$10.4 million.

### **Expenditures**

Our expenditure forecast remains unchanged from April 20<sup>th</sup>, with expenditures projected to be \$79.4 million below the budget plan. Net additional requirements (deficiencies) of \$39.0 million are more than offset by projected lapsing appropriations of \$118.4 million.

### **Special Transportation Fund**

A \$2.1 million operating deficit is forecast, an improvement of \$0.6 million from our April 20<sup>th</sup> letter. This change is reflective of the consensus revenue estimate reached today; no changes are being made to our April 20<sup>th</sup> expenditure forecast. With this revised revenue forecast, the fund balance on June 30, 2014 is anticipated to be \$162.5 million.

I hope this updated information is helpful.

Sincerely,

Benjamin Barnes

Secretary

# State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2014 As of March 31, 2014 (In Millions)

General Fund Balance from Operations - Prior Month		\$	504.9
Revenues April 20th forecast (net) April 30th consensus changes (net)	0.0 (461.5)		(461.5)
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	5.1 (5.1) 0.0	-	0.0
Estimated Balance from Operations - June 30, 2014		\$	43.4
Special Transportation Fund Fund Balance as of June 30, 2013 Balance from Operations - Prior Month		\$	164.6
Revenues April 20th forecast (net) April 30th consensus changes (net)	(1.0) 		(0.4)
Expenditures Additional Requirements Estimated Lapses Miscellaneous Adjustments/Rounding	2.0 0.0 0.0		2.0
Estimated Fund Balance - June 30, 2014		\$	162.5

### State of Connecticut General Fund

### Statement of Revenues, Expenditures, and Results of Operations

Projected to June 30, 2014 As of March 31, 2014 (In Millions)

	General Assembly Budget Plan	Revised Estimates OPM	Over/ Jnder)
REVENUE		***************************************	 
Taxes Less: Refunds	\$ 15,517.5 (1,183.5)	\$ 15,459.0 (1,174.0)	\$ (58.5) 9.5
Taxes - Net	\$ 14,334.0	\$ 14,285.0	\$ (49.0)
Other Revenue	1,153.7	1,205.0	51.3
Other Sources <sup>1.</sup>	1,705.4	1,662.8	(42.6)
TOTAL Revenue	\$ 17,193.1	\$ 17,152.8	\$ (40.3)
EXPENDITURES			
Initial Current Year Appropriations 1, 2.	\$ 17,361.4	\$ 17,361.4	\$ -
Prior Year Appropriations Continued to FY 2014 3.		112.4	112.4
TOTAL Initial and Continued Appropriations Appropriation Adjustments	\$ 17,361.4	\$ 17,473.8	\$ 112.4
TOTAL Adjusted Appropriations	\$ 17,361.4	\$ 17,473.8	\$ 112.4
Net Additional Expenditure Requirements		39.0	39.0
Estimated Appropriations Lapsed	(172.6)	(291.0)	(118.4)
Estimated Appropriations to be Continued to FY 2015	<u> </u>		 
TOTAL Estimated Expenditures	\$ 17,188.7	\$ 17,221.8	\$ 33.0
Net Change in Fund Balances - Continuing Appropriations	-	(112.4)	(112.4)
Miscellaneous Adjustments/Rounding	-	<del>-</del>	-
Net Change in Unassigned Fund Balance - 6/30/2014	\$ 4.4	\$ 43.4	\$ 39.1

<sup>1.</sup> Note that, in a departure from the budgets enacted in previous years, the adopted budget "net appropriates" the Medicaid account in the Department of Social Services. This change in practice makes Connecticut's budget treatment of Medicaid consistent with the budgets of other states. A total of \$2,768.7 million was removed from both budgeted revenues and appropriations to accomplish this transition.

<sup>2.</sup> P.A. 13-184, as amended by P.A. 13-247.

<sup>3.</sup> P.A. 13-184, as amended by P.A. 13-247, and other statutory provisions.

# State of Connecticut General Fund Revenue Estimates Projected to June 30, 2014 As of March 31, 2014 (In Millions)

( (						
	A	General Assembly Adget Plan		Revised stimates <u>OPM</u>		Over/ <u>Inder)</u>
TAXES						
Personal Income	\$	8,808.8	\$	8,632.8	\$ (	(176.0)
Sales and Use		4,044.0		4,109.6		65.6
Corporation		723.5		771.2		47.7
Public Service Corporations		279.6		292.6		13.0
Inheritance and Estate		173.2		175.1		1.9
Insurance Companies		271.2		247.1		(24.1)
Cigarettes		390.4		375.0		(15.4)
Real Estate Conveyance		143.8		179.2		35.4
Oil Companies		36.8		34.3		(2.5)
Electric Generation		17.5		15.4		(2.1)
Alcoholic Beverages		59.8		60.3		0.5
Admissions and Dues		37.0		39.5		2.5
Health Provider Tax		512.0		507.0		(5.0)
Miscellaneous		19.9		19.9		<u>-</u>
TOTAL - TAXES	\$	15,517.5	\$	15,459.0	\$	(58.5)
Less: Refunds of Taxes		(1,073.5)		(1,063.5)		10.0
Earned Income Tax Credit		(104.5)		(104.5)		(0.5)
R & D Credit Exchange		(5.5)		(6.0)		(0.5)
TOTAL - TAXES - NET	\$	14,334.0	Ф	14,285.0	\$	(49.0)
OTHER REVENUE						
Transfers - Special Revenue	\$	313.9	\$	320.8	\$	6.9
Indian Gaming Payments		285.3		281.3		(4.0)
Licenses, Permits, Fees		301.2		324.2		23.0
Sales of Commodities and Services		38.2		42.2		4.0
Rents, Fines, Escheats		114.5		116.6		2.1
Investment Income		1.3		0.1		(1.2)
Miscellaneous		169.1		190.1		21.0
Refunds of Payments		(69.8)		(70.3)		(0.5)
TOTAL - OTHER REVENUE	\$	1,153.7	\$	1,205.0	\$	51.3
OTHER SOURCES						
Federal Grants	\$	1,312.7	\$	1,279.5	\$	(33.2)
Transfer from Tobacco Settlement Fund	•	107.0	•	107.0	•	-
Transfers to Other Funds		285.7		276.3		(9.4)
TOTAL - OTHER SOURCES	\$	1,705.4	\$		\$	(42.6)
TOTAL - GENERAL FUND REVENUE	\$	17,193.1	\$	17,152.8	\$	(40.3)

### State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2014 As of March 31, 2014

Department of Administrative Services	\$ 8,000,000
Department of Education	10,400,000
Department of Emergency Services and Public Protection	4,800,000
Office of the Chief Medical Examiner	100,000
Public Defenders Services Commission	6,700,000
OSC - Miscellaneous	6,200,000
DAS - Workers Compensation Claims	2,800,000
Total	\$ 39,000,000

## State of Connecticut General Fund Estimated Lapses Projected to June 30, 2014 As of March 31, 2014

Unallocated Lapse	\$	25,000,000
Unallocated Lapse - Legislative		-
Unallocated Lapse - Judicial		-
General Other Expenses Reductions - Legislative		140,000
General Other Expenses Reductions - Executive		3,312,000
General Other Expenses Reductions - Judicial		548,000
General Lapse - Legislative		56,251
General Lapse - Executive		13,785,503
General Lapse - Judicial		401,946
GAAP Lapse		5,500,000
Transfer GAAP Funding		40,000,000
Statewide Hiring Reduction - Legislative		190,309
Statewide Hiring Reduction - Executive		5,478,184
Statewide Hiring Reduction - Judicial		1,128,261
Office of Legislative Management		6,500,000
Auditors of Public Accounts		500,000
Office of the Attorney General		900,000
Office of the State Comptroller		1,000,000
Office of Policy and Management		1,500,000
Division of Criminal Justice		600,000
Department of Consumer Protection		900,000
Department of Energy and Environmental Protection		1,000,000
Department of Housing		2,000,000
Department of Public Health		2,300,000
Department of Developmental Services		2,400,000
Department of Social Services		74,600,000
Teachers' Retirement Board		2,600,000
Department of Children and Families		26,000,000
OTT - Debt Service		47,000,000
OSC - Fringe Benefits		25,700,000
Total	_\$	291,040,454

State of Connecticut 2013-14 General Fund Summary of Operations Per Letter to the Comptroller (In Millions)

	Budget	July	August	September	October	November	December	January	February	Updated March	April	May	June
	Plan <sup>1.</sup>	2013	2013	2013	2013	2013	2013	2014	2014	2014	2014	2014	2014
REVENUE	\$17,193.1	\$ 17,193.1	\$17,193.1	\$ 17,126.1	\$ 17,249.5	\$ 17,394.8	\$ 17,614.3	\$ 17,614.3	\$17,614.3	\$17,152.8			
Appropriations	17,361.4	17,361.4	17,361.4	17,361.4	17,361.4	17,361.4	17,361.4	17,361.4	17,361.4	17,361.4			
Additional Requirements	0.0	0.0	0.0	20.0	23.2	30.7	44.3	44.9	1.44.1	39.0			
Less: Estimated Lapses	(172.6)	(172.6)	(172.6)	(266.4)	(270.9)	(270.5)	(297.5)	(296.4)	(296.1)	(291.0)			
TOTAL - Estimated Expenditures	17,188.7	17,188.7	17,188.7	17,114.9	17,113.6	17,121.5	17,108.2	17,109.9	17,109.4	17,109.4	0.0	0.0	0.0
Balance from Operations	4.4	4.4	4.4	11.2	135.9	273.3	506.1	504.4	504.9	43.4			
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			
Est. Balance from Operations - 6/30/14	\$4.4	\$4.4	\$4.4	\$11.2	\$135.9	\$273.3	\$506.1	\$504.4	\$504.9	\$43.4	\$0.0	\$0.0	\$0.0

1. P.A. 13-184, as amended by P.A. 13-247.

State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2014 As of March 31, 2014 (In Millions)

	General Assembly Budget Plan <sup>1.</sup>	Revised Estimates <u>OPM</u>	Over/ (Under)	
Fund Balance as of June 30, 2013 <sup>2.</sup>	\$ 165.9	\$ 164.6	\$ (1.3)	)
REVENUE				
Taxes	\$ 962.0	\$ 968.1	\$ 6.1	
Less: Refunds of Taxes	(6.5)	(6.5)		_
Taxes - Net	955.5	961.6	6.1	
Other Revenue	288.2	289.7	1.5	_
TOTAL - Revenue	\$1,243.7	\$1,251.3	\$ 7.6	
EXPENDITURES				
Appropriations	\$1,254.2	\$1,254.2	\$ -	
Net Additional Requirements	_	11.3	11.3	
Less: Estimated Lapses	(11.0)	(12.1)	(1.1)	)
TOTAL - Expenditures	\$1,243.2	\$1,253.4	\$ 10.2	
Balance from Operations Miscellaneous Adjustments	\$ 0.5 -	\$ (2.1)	\$ (2.6)	)
·				_
Estimated Fund Balance - June 30, 2014	<u>\$ 166.4</u>	<u>\$ 162.5</u>	\$ (3.9)	)

<sup>1.</sup> P.A. 13-184.

<sup>2.</sup> Budget plan as estimated by the Office of Policy and Management. Revised estimates per the Comptroller's September 3, 2013 letter.

### State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2014 As of March 31, 2014 (In Millions)

	As	eneral sembly get Plan	Es	evised timates <u>OPM</u>	ver/ nder)
TAXES					
Motor Fuels	\$	502.9	\$	505.8	\$ 2.9
Oil Companies		380.7		380.7	-
Sales Tax DMV		78.4		81.6	3.2
TOTAL - TAXES		962.0		968.1	 6.1
Less: Refunds of Taxes		(6.5)		(6.5)	
TOTAL - TAXES - NET	\$	955.5	\$	961.6	\$ 6.1
OTHER REVENUE Motor Vehicle Receipts Licenses, Permits, Fees Interest Income Federal Grants Transfers (To)/From Other Funds Refunds of Payments TOTAL - OTHER REVENUE	\$	234.0 138.5 3.8 13.1 (98.0) (3.2) 288.2	\$	235.8 138.3 4.7 12.1 (98.0) (3.2) 289.7	\$ 1.8 (0.2) 0.9 (1.0) - - 1.5
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$1	,243.7	\$ ^	1,251.3	\$ 7.6

Statement 3T April 30, 2014

## State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2014 As of March 31, 2014

\$ 9,000,000
1,500,000
800,000
\$11,300,000

Statement 4T April 30, 2014

State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2014 As of March 31, 2014

Department of Motor Vehicles OTT - Debt Service

\$ 2,000,000 10,100,000

Total

\$ 12,100,000

2013-14 Special Transportation Fund Summary of Operations Per Letter to the Comptroller (In Millions) State of Connecticut

	Budget Plan <sup>1.</sup>	July 2013	August 2013	September 2013	October 2013	November 2013	December 2013	January 2014	February 2014	Updated March 2014	April 2014	May 2014	June 2014
Beginning Balance <sup>2.</sup>	\$ 165.9	\$ 165.9	\$ 164.6	\$ 164.6	\$ 164.6	\$ 164.6	\$ 164.6	\$ 164.6	\$ 164.6	\$ 164.6			
Revenue	1,243.7	1,243.7	1,243.7	1,245.8	1,244.5	1,250.6	1,251.7	1,251.7	1,251.7	1,251.3			
Total Available	1,409.6	1,409.6	1,408.3	1,410.4	1,409.1	1,415.2	1,416.3	1,416.3	1,416.3	1,415.9	0.0	0.0	0.0
Appropriations	1,254.2	1,254.2	1,254.2	1,254.2	1,254.2	1,254.2	1,254.2	1,254.2	1,254.2	1,254.2			
Additional Requirements	0.0	0.0	0.0	0.0	0.0	0.0	9.0	7.8	13.3	11.3			
Less: Estimated Lapses	(11.0)	(11.0)	(11.0)	(11.0)	(11.0)	(11.0)	(11.6)	(11.8)	(12.1)	(12.1)			
TOTAL - Estimated Expenditures	1,243.2	1,243.2	1,243.2	1,243.2	1,243.2	1,243.2	1,243.2	1,250.2	1,255.4	1,253.4	0.0	0.0	0.0
Balance from Operations	0.5	0.5	0.5	2.6	5.	7.4	8.5	1.5	(3.7)	(2.1)	0.0	0.0	0.0
Compt's Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0			
Estimated Balance 6/30/14	\$166.4	\$166.4	\$165.1	\$167.2	\$165.9	\$172.0	\$173.1	\$166.1	\$160.9	\$162.5	\$0.0	0.0\$	\$0.0

<sup>1.</sup> P.A. 13-184.
2. Budget Plan and the month of July as estimated by the Office of Policy and Management. August and thereafter per the Comptroller's September 3, 2013 letter.