

STATE OF CONNECTICUT OFFICE OF POLICY AND MANAGEMENT

November 20, 2014

The Honorable Kevin Lembo State Comptroller 55 Elm Street Hartford, Connecticut 06106

Dear Comptroller Lembo:

The following information on the state's General Fund for fiscal year 2015 is provided in accordance with Section 4-66 of the General Statutes. An analysis of the Special Transportation Fund is also included due to the significant nature of the fund. In compliance with Executive Order No. 1, issued January 5, 2011, these projections reflect the state's estimated year-end balance from operations in accordance with Generally Accepted Accounting Principles (GAAP).

General Fund

The Office of Policy and Management is projecting a potential \$44.8 million General Fund deficit for Fiscal Year 2015—about 0.26% of the General Fund budget. The deficit is the result of revenue revisions from the November 10, 2014 consensus revenue forecast in combination with agency deficiencies which are described further below. Note that this projection is net of rescissions implemented today pursuant to Sec. 4-85, CGS, in the amount of \$54.7 million. On November 12th, agencies were directed to reduce expenditures and curtail hiring, and in combination with rescissions these management actions are expected to address the projected shortfall.

Revenues

This month's estimate reflects a downward revision by a net \$59.1 million from the level reported last month, reflective of the November 10th consensus forecast. The largest negative revision is in the Federal Grants category, down \$61.2 million due to delayed implementation of certain revenue-generating initiatives and a lower reimbursement rate on a segment of the Medicaid population. The Health Provider Tax has been revised downward by \$28.2 million based on expected redemption of credits against this tax source. Other negative revisions include the Oil Companies tax, down \$10 million due to falling energy prices, and Indian Gaming Payments, down \$11.0 million. On the positive side, the Sales Tax has been revised upward by \$48.8 million as collections have continued to exceed their target. The Corporation Tax has been revised upward by \$30 million, but this is simply a shifting of revenue from the Miscellaneous Tax category and is related to the Department of Revenue Services' Tax Gap Initiative. All other changes net to a positive \$2.5 million.

With respect to deferral of certain Medicaid reimbursements referenced in previous forecasts, my office and the Department of Social Services are continuing to work with the federal

government to resolve the federal claiming issues in order to receive the remainder of deferred funds, and we anticipate there will be no impact on revenues.

Expenditures

Agency deficiencies totaling \$40.7 million have been identified this month, as detailed below.

- Department of Social Services. A net Medicaid shortfall of \$30.0 million is projected due to several factors including continued enrollment growth, difficulties in achieving the full savings levels incorporated in the budget, additional hospital cost settlements, and revisions to the federal cost share for a small percentage of clients who will fall under 50 percent Medicaid reimbursement as opposed to the originally anticipated 100 percent reimbursement category.
- <u>Department of Emergency Services and Public Protection</u>. A \$4.0 million Personal Services deficiency is projected. The revised budget for FY 2015 reduced funding in this account "to reflect the implementation of overtime savings initiatives in the Division of State Police." Overtime savings of this magnitude are unlikely to be realized.
- Public Defenders Services Commission. A total shortfall of \$4.7 million is projected in this agency. Of this, \$3.8 million is in the Assigned Counsel Criminal account due to an increased number of habeas corpus petitions following passage of P.A. 12-115, which places time limitations on filing such petitions. The Expert Witnesses account will have a projected \$0.9 million shortfall due both to P.A. 12-115 as well as a Connecticut Supreme Court decision requiring the agency to pay for reasonably necessary expert witnesses when requested by pro se indigent defendants in criminal cases.
- <u>Comptroller Miscellaneous</u>. A \$2.0 million deficiency is anticipated in the Adjudicated Claims account. This account is fully expended as of November, and based on historical patterns is likely to require \$2.0 million to pay additional claims through the remainder of the year.

In addition to the above, we are monitoring Personal Services and Other Expenses costs in the Department of Correction, and retiree health care costs in the fringe benefits accounts managed by the Office of the State Comptroller, which are trending above budgeted levels.

Special Transportation Fund

We are projecting an operating surplus of \$14.8 million. Revenues have been revised upward by \$4.9 million, reflective of the consensus estimate reached between OPM and the legislature's Office of Fiscal Analysis on November 10th. The largest change is in Motor Vehicle Receipts, up \$4.0 million, and all other changes net to a positive \$0.9 million. Expenditures remain unchanged from last month's forecast. Note that we are monitoring costs related to operation of Metro North which have the potential to exceed budgeted amounts in the Department of Transportation. The fund balance on June 30, 2015 is estimated to be \$182.6 million.

As always, it is important to note that while this is the best forecast that can be made at this time, estimates may need to be adjusted as the year progresses to reflect changes in the economy, expenditure patterns, and/or other factors.

Sincerely,

Benjamin Barnes

Secretary

State of Connecticut Summary of Changes General Fund and Special Transportation Fund Projected to June 30, 2015 As of October 31, 2014 (In Millions)

General Fund Balance from Operations - Prior Month		\$	0.3
		•	
Revenues November 10, 2014 Consensus Forecast (Net)	(59.1)		(59.1)
Expenditures Additional Requirements Estimated Lapses	(40.7) 54.7		
Miscellaneous Adjustments/Rounding	0.0		14.0
Estimated Balance from Operations - June 30, 2015		\$	(44.8)
Special Transportation Fund			
Fund Balance as of June 30, 2014		\$	169.0
Balance from Operations - Prior Month			8.9
Revenues November 10, 2014 Consensus Forecast (Net)	4.9		4.9
Expenditures Additional Requirements	0.0		
Estimated Lapses Miscellaneous Adjustments/Rounding	1.0 (1.2)		(0.2)
Estimated Fund Balance - June 30, 2015		\$	182.6

State of Connecticut General Fund

Statement of Revenues, Expenditures, and Results of Operations

Projected to June 30, 2015 As of October 31, 2014 (In Millions)

	P	General Assembly dget Plan ^{1.}		Revised Estimates OPM		Over/ Inder)
REVENUE			_		_	
Taxes	\$	16,147.2	\$	16,156.7	\$	9.5
Less: Refunds	_	(1,232.6)	_	(1,232.6)		
Taxes - Net	\$	14,914.6	\$,	\$	9.5
Other Revenue		1,109.3		1,101.8		(7.5)
Other Sources		1,434.1		1,373.0		(61.1)
TOTAL Revenue	\$	17,458.0	\$	17,398.9	\$	(59.2)
EXPENDITURES	_		_		_	
Initial Current Year Appropriations	\$	17,589.8	\$	17,589.8	\$	-
Prior Year Appropriations Continued to FY 2015 2.				85.9		85.9
TOTAL Initial and Continued Appropriations Appropriation Adjustments	\$	17,589.8	\$	17,675.7	\$	85.9
TOTAL Adjusted Appropriations	\$	17,589.8	\$	17,675.7	\$	85.9
Net Additional Expenditure Requirements				40.7		40.7
Estimated Appropriations Lapsed		(132.1)		(186.8)		(54.7)
Estimated Appropriations to be Continued to FY 2016				_		-
TOTAL Estimated Expenditures	\$	17,457.7	\$	17,529.6	\$	71.9
Net Change in Fund Balances - Continuing Appropriations		-		(85.9)		(85.9)
Miscellaneous Adjustments/Rounding		-		-		-
Net Change in Unassigned Fund Balance - 6/30/2015	\$	0.3	\$	(44.8)	\$	(45.2)

^{1.} P.A. 14-47, as amended by P.A. 14-217.

^{2.} P.A. 14-47, as amended by P.A. 14-217, and other statutory provisions.

State of Connecticut General Fund Revenue Estimates Projected to June 30, 2015 As of October 31, 2014 (In Millions)

(in willions)						
	(General	F	Revised		
	Д	ssembly	Es	stimates	(Over/
	Bu	dget Plan		<u>OPM</u>	<u>(L</u>	<u>Inder)</u>
TAXES						
Personal Income	\$	9,264.5	\$	9,264.5	\$	-
Sales and Use		4,167.4		4,216.2		48.8
Corporation		704.3		734.3		30.0
Public Service Corporations		295.6		295.6		_
Inheritance and Estate		173.0		173.0		-
Insurance Companies		256.2		256.2		-
Cigarettes		360.9		359.4		(1.5)
Real Estate Conveyance		186.9		186.9		-
Oil Companies		34.8		24.8		(10.0)
Electric Generation		-				-
Alcoholic Beverages		60.7		60.7		-
Admissions and Dues		38.3		38.3		-
Health Provider Tax		509.5		481.3		(28.2)
Miscellaneous		95.2		65.5		(29.7)
TOTAL - TAXES	\$	16,147.2	\$	16,156.7	\$	9.5
Less: Refunds of Taxes		(1,105.1)		(1,105.1)		-
Earned Income Tax Credit		(120.7)		(120.7)		-
R & D Credit Exchange		(6.8)		(6.8)		-
TOTAL - TAXES - NET	\$	14,914.6	\$	14,924.1	\$	9.5
OTHER REVENUE						
Transfers - Special Revenue	\$	323.1	\$	323.1	\$	
Indian Gaming Payments	. *	278.5	*	267.5	•	(11.0)
Licenses, Permits, Fees		256.2		259.7		3.5
Sales of Commodities and Services		43.5		43.5		_
Rents, Fines, Escheats		118.4		118.4		_
Investment Income		0.6		0.6		_
Miscellaneous		161.9		161.9		_
Refunds of Payments		(72.9)		(72.9)		_
TOTAL - OTHER REVENUE	\$	1,109.3	\$		\$	(7.5)
	•	,	,	, ,	•	()
OTHER SOURCES					_	
Federal Grants	\$	1,299.6	\$	1,238.4	\$	(61.2)
Transfer from Tobacco Settlement Fund		120.0		120.0		0.0
Transfers to Other Funds		14.6		14.6		0.0
TOTAL - OTHER SOURCES	\$	1,434.1	\$	1,373.0	\$	(61.1)
TOTAL - GENERAL FUND REVENUE	\$	17,458.0	\$	17,398.9	\$	(59.2)

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State of Connecticut - General Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2015 As of October 31, 2014

Department of Emergency Services and Public Protection	4,000,000
Department of Social Services	30,000,000
Public Defenders Services Commission	4,700,000
Comptroller – Miscellaneous	2,000,000
No Additional Requirements	\$ 40,700,000

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State of Connecticut General Fund Estimated Lapses Projected to June 30, 2015 As of October 31, 2014

Unallocated Lapse	\$	91,676,192
Unallocated Lapse - Legislative		3,028,105
Unallocated Lapse - Judicial		7,400,672
General Lapse - Legislative		39,492
General Lapse - Executive		9,678,316
General Lapse - Judicial		282,192
Statewide Hiring Reduction - Legislative		280,000
Statewide Hiring Reduction - Executive	,	8,060,000
Statewide Hiring Reduction - Judicial		1,660,000
Municipal Opportunities and Regional Efficiencies Lapse		10,000,000
November 20, 2014 Rescissions		54,717,508
Total	\$	186,822,477

State of Connecticut 2014-15 General Fund Summary of Operations Per Letter to the Comptroller (In Millions)

	Budget Plan ^{1.}	July 2014	August 2014	September 2014	October 2014	November 2014	December 2014	January 2015	February 2015	March 2015	April 2015	May 2015	June 2015
REVENUE	\$17,458.0	\$ 17,458.0	\$17,458.0	\$17,458.0 \$17,458.0	\$ 17,458.0	\$ 17,398.9							
Appropriations	17,589.8	17,589.8	17,589.8	17,589.8	17,589.8	17,589.8							
Additional Requirements	0.0	0.0	0.0	0.0	0.0	40.7							
Less: Estimated Lapses	(132.1)	(132.1)	(132.1)	(132.1)	(132.1)	(186.8)							
TOTAL - Estimated Expenditures	17,457.7	17,457.7	17,457.7	17,457.7	17,457.7	17,443.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	0.3	0.3	0.3	0.3	0.3	(44.8)	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Est. Balance from Operations - 6/30/15	\$0.3	\$0.3	\$0.3	\$0.3	\$0.3	(\$44.8)	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

1. P.A. 14-47, as amended by P.A. 14-217.

State of Connecticut Special Transportation Fund Analysis of Budget Plan Projected to June 30, 2015 As of October 31, 2014 (In Millions)

	General Assembly <u>Budget Plan</u> ^{1.}	Revised Estimates <u>OPM</u>	Over/ (<u>Under)</u>
Fund Balance as of June 30, 2014 ²	\$ 168.8	\$ 169.0	\$ 0.2
REVENUE			
Taxes	\$ 965.5	\$ 967.0	\$ 1.5
Less: Refunds of Taxes	(6.6)	(7.1)	(0.5)
Taxes - Net	958.9	959.9	1.0
Other Revenue	369.4	375.5	6.1
TOTAL - Revenue	\$1,328.3	\$1,335.4	\$ 7.1
EXPENDITURES			
Appropriations	\$1,332.6	\$1,332.6	\$ -
Net Additional Requirements	· -	_	_
Less: Estimated Lapses	(11.0)	(12.0)	(1.0)
TOTAL - Expenditures	\$1,321.6	\$1,320.6	\$ (1.0)
Balance from Operations Miscellaneous Adjustments	\$ 6.7 	\$ 14.8 (1.2)	\$ 8.1 (1.2)
Estimated Fund Balance - June 30, 2015	<u>\$ 175.5</u>	<u>\$ 182.6</u>	\$ 7.1

^{1.} P.A. 14-47, as amended by P.A. 14-217.

^{2.} Budget plan as estimated by the Office of Policy and Management. Revised estimates per the Comptroller's September 30, 2014 letter.

State of Connecticut Special Transportation Fund Revenue Estimates Projected to June 30, 2015 As of October 31, 2014 (In Millions)

	As	eneral sembly get Plan	Es	evised timates <u>OPM</u>	ver/ nder)
TAXES					
Motor Fuels	\$	503.8	\$	504.8	\$ 1.0
Oil Companies		379.1		379.1	-
Sales Tax DMV		82.6		83.1	0.5
TOTAL - TAXES		965.5		967.0	1.5
Less: Refunds of Taxes		(6.6)		(7.1)	(0.5)
TOTAL - TAXES - NET	\$	958.9	\$	959.9	\$ 1.0
OTHER REVENUE					
Motor Vehicle Receipts	\$	238.1	\$	242.1	\$ 4.0
Licenses, Permits, Fees		138.9		139.1	0.2
Interest Income		5.0		7.3	2.3
Federal Grants		12.1		12.1	-
Transfers (To)/From Other Funds		(21.5)		(21.5)	-
Refunds of Payments	E	(3.2)		(3.6)	 (0.4)
TOTAL - OTHER REVENUE	\$	369.4	\$	375.5	\$ 6.1
TOTAL - SPECIAL TRANSPORTATION FUND REVENUE	\$	1,328.3	\$	1,335.4	\$ 7.1

State of Connecticut Special Transportation Fund Appropriation Adjustments - Net Additional Requirements Projected to June 30, 2015 As of October 31, 2014

No Additional Requirements	\$

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State of Connecticut Special Transportation Fund Estimated Lapses Projected to June 30, 2015 As of October 31, 2014

OTT - Debt Service

\$ 12,000,000

Total

\$ 12,000,000

2014-15 Special Transportation Fund Summary of Operations Per Letter to the Comptroller State of Connecticut (In Millions)

	Budget Plan ^{1.}	July 2014	August 2014	September 2014	October 2014	November 2014	December 2014	January 2015	February 2015	March 2015	April 2015	May 2015	June 2015
Beginning Balance ^{2.}	\$ 168.8	\$ 168.8	\$ 173.5	\$ 169.0	\$ 169.0	\$ 169.0							
Revenue	1,328.3	1,328.3	1,330.5	1,330.5	1,330.5	1,335.4							
Total Available	1,497.1	1,497.1	1,504.0	1,499.5	1,499.5	1,504.4	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Appropriations	1,332.6	1,332.6	1,332.6	1,332.6	1,332.6	1,332.6							
Additional Requirements	0.0	0.0	0.0	0.0	0.0	0.0							
Less: Estimated Lapses	(11.0)	(11.0)	(11.0)	(11.0)	(12.0)	(12.0)							
TOTAL - Estimated Expenditures	1,321.6	1,321.6	1,321.6	1,321.6	1,320.6	1,320.6	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Balance from Operations	6.7	6.7	80	8	6.6	14.8	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Misc. Adjustments/Rounding	0.0	0.0	(1.2)	(1.2)	(1.2)	(1.2)	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Estimated Balance 6/30/15	\$175.5	\$175.5	\$181.2	\$176.7	\$177.7	\$182.6	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0

2014 letter.

^{1.} P.A. 14-47, as amended by P.A. 14-217.
2. Budget Plan and the month of July as estimated by the Office of Policy and Management. August per the Comptroller's September 2, 2014 letter. September and thereafter per the Comptroller's September 30,