## FINANCE ADVISORY COMMITTEE

## <u>AGENDA</u>

## May 4, 2017

## Room 1E, Legislative Office Building – 1:00 P.M.

1. Minutes of the April 6, 2017 meeting.

### 2. New transactions as follows:

2017-09	Department of Insurance	\$ 225,000.00
2017-10	Dept. of Energy and Environmental Protection	\$ 300,000.00
2017-11	Mental Health and Addiction Services	\$ 3,230,858.00
2017-12	Department of Education	\$ 6,060,000.00
2017-13	Office of Early Childhood	\$ 1,801,639.00
2017-14	Department of Correction	\$ 3,750,000.00
2017-15	Department of Children and Families	\$ 11,016,458.00

## MINUTES OF THE MEETING OF THE FINANCE ADVISORY COMMITTEE

# April 6, 2017 Held in Room 1E at the Legislative Office Building

PRESENT: Lieuten:

Lieutenant Governor Nancy Wyman

Deputy Comptroller Martha Carlson Deputy Treasurer Lawrence Wilson

Senator Catherine Osten Senator Paul Formica

Representative Catherine Abercrombie

Representative Ezequiel Santiago Representative Melissa Ziobron Deputy Secretary Susan Weisselberg

Office of Policy and Management, Finance Advisory Committee Clerk

Lieutenant Governor Wyman called the meeting to order at 1:00 p.m.

The minutes of the February 2, 2017, meeting were adopted.

The following new transactions were considered by the committee:

<u>FAC 2017-04 for Auditor of Public Accounts.</u> Transfer of \$80,000 from Personal Services to Other Expenses to refresh computer technology.

Representative Ziobron asked about the current state of the agency's computers.

State Auditor Robert Kane responded that the agency had leased its equipment through the Office of Legislative Management's contract and that OLM has decided to extend that lease by one year rather than procure new equipment. Given the agency's growing data needs, repairs, and replacement schedule, and also given that audit staff take the equipment with them throughout the state, the agency decided to procure new technology this fiscal year.

Representative Ziobron asked whether sufficient funding was available to cover the total cost of the new technology.

Mr. Kane responded that this transfer plus available funding in the Other Expenses account would cover the total cost of the technology refresh.

The item was unanimously approved.

<u>FAC 2016-05 for the Office of the State Treasurer</u>. Transfer of \$6,000,000 from the UConn 2000 Debt Service account to the General Fund Debt Service account to align funding with where it is needed to support actual debt service costs.

Representative Ziobron asked how much bond premium was expected within the debt service budget.

Deputy Treasurer Lawrence Wilson responded that the budget assumed \$150 million in bond premium, and that the Treasurer's Office had achieved \$160 million.

The item was unanimously approved.

<u>FAC 2016-06 for the Department of Revenue Services.</u> Transfer of \$650,000 from the Personal Services to Other Expenses to address one-time hardware and software costs related to the agency's data warehouse and tax system.

There were no questions.

This item was unanimously approved.

<u>FAC 2016-07 for the Military Department.</u> Transfer of \$55,000 from Other Expenses to the Honor Guards account to cover estimated expenses through the remainder of the fiscal year.

There were no questions.

This item was unanimously approved.

<u>FAC 2016-08 for the Department of Banking.</u> Transfer of \$238,400 from the Personal Services and Fringe Benefits accounts to the Equipment and Other Expenses accounts to replace employee cubicles that are over 20 years old and beyond repair.

Representative Ziobron asked about the agency's Lean events.

Commissioner Jorge Perez responded that the agency has done events to improve the licensing process, to train staff on Lean, to automate licensing tasks and to create standard operating procedures.

This item was unanimously approved.

The meeting was adjourned at 1:05 p.m.

Respectfully submitted,

Susan Weisselberg, Clerk

TO:

STATE OF CONNECTICUT BUDGET AND FINANCIAL MANAGEMENT OFFICE OF POLICY AND MANAGEMENT

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Actual expenditures for Personal Services will be lower than the amount appropriated due to a number of vacant positions within the agency. The Department would like to transfer the excess Personal Services funds to the Other Expense SID to cover other expenses through the end of the fiscal year.

Bond Commission Date:

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TO:

STATE OF CONNECTICUT
BUDGET AND FINANCIAL MANAGEMENT
OFFICE OF POLICY AND MANAGEMENT

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ALLOTMENT APPROPRIATION adjustment COMPT. USE ONLY				ION	APPROPRIATION adjustment, requiring Final Advisory Committee action			DEEP1271	
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	AGENCY NO.   AGENCY NAME DEP43000 DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION								
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The Department of Energy and Environmental Protection (DEEP) is requesting an FAC to transfer \$300,000 from the Environmental Quality to the Solid Waste Management.

There are funds available in Environmental Quality as a result of staff retirements and assignment of Environmental Quality staff to eligible federal reimbursable activities. Currently, there is a projected lapse in the Environmental Quality of approximately \$420,000.

The transfer will provide the necessary support within the Solid Waste Management to pay landfill related costs through the end of the current fiscal year. The Department assumed landfill responsibilities from the former CRRA in accordance with PA 13-247.

Bond Commission Date:		
STATUTORY AUTHORITY (for adjustments in appropriations)  CSG Sec. 4-87	REQUESTING OFFICIAL (Signature)	Title) DATE SIGNED 4/20/17
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REVIEWED BY (Analyst)  RECOMMENDED (Undersecretary, Bud. & Fin. Mgmt.)	DATE APPROVED (Governor)  DATE	DATE

<sup>\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

<sup>\*\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

#### Department of Energy and Environmental Protection FAC

#### **FAC Description**

The Department of Energy and Environmental Protection (DEEP) is requesting an FAC to transfer \$300,000 from the Environmental Quality to the Solid Waste Management.

#### **Funding Explanation**

There are funds available in Environmental Quality as a result of staff retirements and assignment of Environmental Quality staff to eligible federal reimbursable activities. Currently, there is a projected lapse in the Environmental Quality of approximately \$420,000.

The transfer will provide the necessary support within the Solid Waste Management to pay landfill related costs through the end of the current fiscal year. The Department assumed landfill responsibilities from the former CRRA in accordance with PA 13-247.

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		Totals		\$3,230,858,00	•	\$3 230 858 00	:	

To make funds available through FAC action to cover expenditures in several accounts with projected shortfalls in the fourth quarter.

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<sup>\*</sup> USE ONLY UNALLOTTED, UNENCUMBERED, RESOURCES OF FUND

<sup>\*\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

#### PROSOSED ITEMS FOR APPROVAL BY THE FINANCE ADVISORY COMMITTEE May 4, 2017

The Department of Mental Health and Addiction Services requests approval of transfers totaling \$3,230,858 to cover projected shortfalls in several accounts: \$546,084 to cover a projected shortfall in the Other Expenses (SID 10020) account, \$1,180,901 to cover a projected shortfall in the Professional Services (SID 12207) account, \$326,436 to cover a projected shortfall in the Behavioral Health Medication (SID 12289) account and \$1,177,437 in the Workers' Compensation Claims (SID 12235) account. The shortfall in Other Expenses is primarily due to electricity, translation and interpretation costs and improvements to water and HVAC system at Connecticut Valley Hospital that were not anticipated. The shortfall in Professional Services results from increased use of contracted medical services and lab costs for patients in our inpatient facilities. The shortfall in the Behavioral Health Medication account is due to an increase in the cost of behavioral health medications. The shortfall in the Workers' Compensation account is due to an increase in claims that were not accounted for in the Department's original appropriation.

The above shortfalls will be offset by lapse funds in the Home & Community Based Services (SID 12444) account of \$3,230,858 as the result of fewer than anticipated client placements this fiscal year and lower than anticipated expenditures for the clients that were transitioned to the community.

#### Summary of Transfer:

SID Description	SID	Amount
Home & Community Based Services	12444	(\$3,230,858)
Workers' Compensation Claims	12235	\$1,177,437
Other Expenses	10020	\$546,084
Professional Services	12207	\$1,180,901
Behavioral Health Medication	12289	\$326,436
Subtotal		\$3,230,858
Total		\$0

TO:

# STATE OF CONNECTICUT BUDGET AND FINANCIAL MANAGEMENT OFFICE OF POLICY AND MANAGEMENT

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Request funds transfer in accordance with FAC requirements set forth in Section 4-87 and Section 10a-8(b) of the General Statutes, which require Finance Advisory Committee approval for transfers to or from any specific appropriation of a sum or sums in any one fiscal year of over \$175,000 or ten percent of any specific appropriation, whichever is less.

#### **Budget Reference 2017**

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<sup>\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

<sup>\*\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND



#### STATE OF CONNECTICUT





#### **Finance Advisory Committee (FAC) Request**

The Department of Education requests Finance Advisory Committee action on May 4, 2017, to transfer a total of \$6,060,000 from the State Charter School and Open Choice grant accounts to the Child Nutrition State Match, Health Foods Initiative, Education Equalization, and Excess Cost – Student Based grant accounts as detailed below.

#### Transfer of funds is requested from the following accounts:

**State Charters** 

\$3,500,000

The State Charter School account has a surplus because 1) statewide enrollment in the charter schools for the 2016-17 school year was below the State Board-approved maximum enrollments by 158 students, and 2) the appropriation anticipated greater growth over the biennium than occurred.

**Open Choice** 

\$2,560,000

These funds are available, in part, because of the need to align agency budget requests with integration goals of the current Sheff agreement. The target student counts are not always achieved, given the variety of choice opportunities available to students. In addition, several districts that were anticipated to cross into the next tier of participation, which would have given them a higher grant rate, did not.

#### Transfer of funds is requested to the following accounts:

**Child Nutrition State Match** 

\$220,000

Federal matching requirements are such that the state must expend \$2,354,000 as our share of the costs of this program. This year's appropriation was reduced during the 2016 legislative session and additionally through a budget holdback to \$2,135,349, necessitating the transfer of funding to meet our match requirement.

Health Foods Initiative

\$540,000

Connecticut General Statutes require \$.10 per meal for this grant, and current statutory language does not provide for the funding to be reduced within available appropriations. The Governor's Budget legislation proposes adding this provision moving forward. Eight additional school districts participated in the program this year, bringing the total to 179 districts or 91.8 percent of all eligible districts. Projected expenditures for this account are \$4,402,236.

**Education Equalization** 

\$260,000

Funds are being requested for transfer into the Education Equalization account to fund prior year adjustments (PYAs) for the Excess Cost – Student Based special education grant which are taken against the Education Equalization grant.

Excess Cost - Student Based

\$5,040,000

Funds are being requested for transfer into the Excess Cost-Student Based account for two reasons. First is the need for \$40,000 because the preliminary May calculation indicates that the February payments for several grantees were greater than such calculation specifies. It is unlikely that these refunds will be recovered in time to meet our statutory payment obligations.

Second, the State is required to maintain a certain level of expenditures for special education to meet the federal IDEA annual maintenance of effort (MOE) requirement. Not meeting the required level would put receipt of these funds in jeopardy moving forward. The current year expenditure level to meet MOE is determined by the actual expenditures in fiscal year 2014-15. We have met MOE for this year.

However, based on the reductions in the current fiscal year to the Education Cost Sharing grant, the Excess Cost – Student Based grant and in other state agency budgets that contribute to the calculation of the State's MOE requirements under IDEA, we have calculated a preliminary MOE level for fiscal year 2018-19 to see if we would meet the required expenditure level. Our calculations indicate that we need to spend an additional \$5 million on special education this year in order to meet our requirement for fiscal year 2018-19. Therefore, we are requesting a transfer of \$5,040,000 to the Excess Cost – Student Based special education grant to be paid to districts this year to offset current special education costs. Based on our estimated calculation, we believe this action will allow us to meet our MOE requirement in 2018-19.

TO: STATE OF CONNECTICUT
BUDGET AND FINANCIAL MANAGEMENT
OFFICE OF POLICY AND MANAGEMENT

PAGE APPROPRIATION adjustment, requiring Finance DOCUMENT NUMBER ALLOTMENT **APPROPRIATION** adjustment adjustment Advisory Committee action 8 COMPT. USE ONLY GENCY ACRONY **EFFECTIVE DATE** FAC NUMBER REQUEST NUMBER OECM1 2017-08 AGENCY NO. AGENCY NAME OEC64800 Office of Early Childhood F.Y. **FUND AGENCY** SID **BUD REF** REDUCE \* **INCREASE \*\*** ACCOUNT TITLE/PROJECT NUMBER **Allotment** Allotment 2017 11000 OEC64800 10010 \$100,000.00 Personal Services 2017 11000 OEC64800 16274 \$1,100,000.00 Early Care and Education 2017 11000 OEC64800 16158 \$331,639.00 Child Care Quality Enhancement School Readiness Quality 2017 11000 OEC64800 17097 \$250,000.00 Enhancement 2017 11000 OEC64800 10020 \$20,000.00 Other Expenses 2017 11000 OEC64800 12192 \$1,801,639.00 Birth to Three

REASON FOR ADJUSTMENT

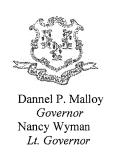
Transfer funds from Other Expenses, Personal Services, Early Care and Education, Child Care QE, and School Readiness QE to cover Birth to Three direct service costs.

Bond Commission Date:			
STATUTORY AUTHORITY (for adjustments in appropriations)  CGS 4-87	REQUESTING OFFICIAL (Signature)	(Title)   Chief Financial Office	DATE SIGNED 4/26/2017
	ACTION		
UNALLOTTED / AVAILABLE BALANCE	12 A HON 7017	APPROVED (Secretary, Office of Policy and Management)	DATE
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\*\* USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

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<sup>\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND



# STATE OF CONNECTICUT OFFICE OF EARLY CHILDHOOD



Finance Advisory Committee (FAC) Transfer Request for Fiscal Year 2017 General Fund, May 2017

The Office of Early Childhood respectfully requests the transfer of funding from the following accounts to the Birth to Three program account.

#### Funding is available for transfer in the following accounts:

<u>Personal Services (10010)</u> - \$100,000 is available in the Personal Services account due to vacancies and delays in refilling positions. The transfer amount is exclusive of the Personal Services holdback of \$497,359.

<u>Early Care and Education (16274)</u> - \$1,100,000 is available due to typical enrollment patterns in the Child Day Care and School Readiness programs which are lower in the fall than the spring of each fiscal year.

<u>Child Care Quality Enhancement (16158)</u> - \$331,639 is available due to lower than anticipated United Way contract personnel and other expenses.

<u>School Readiness Quality Enhancement (17097)</u> - \$250,000 is available due to lower than anticipated United Way contract POP training courses.

Other Expenses (10020) - \$20,000 actual office move and IT expenses are less than anticipated.

#### Funding is needed in the following account:

<u>Birth to Three (12192)</u> - \$1,801,639 will partially address the shortfall created an increase in the number of children enrolled and a decrease in commercial insurance receipts due to shifts to high deductible insurance plans and plan limitations.

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2017	11000	DOC88000	12242	\$1,927,904.00	-		Inmate Medical Services
2017	11000	DOC88000	12302	\$800,000.00			Board of Pardons and Paroles
2017	11000	DOC88000	16173	\$1,022,096.00			Community Support Servcies
2017	11000	DOC88000	12235			\$3,750,000.00	Workers Compensation Claims
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REASON FOR ADJUSTMENT

#### BUD REF 2017

To transfer allotted funds in accordance with CGS 4-87 to meet the operational needs of the Agency. (See attached memorandum).

STATUTORY AUTHORITY (for adjustments in appropriations)	REQUESTING OFFICIAL (Signa	ture)	(Title)	DATE SIGNED
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CGS 4-87	1. (		Services	4/13/2017
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<sup>\*</sup> USE ONLY UNALLOTTED, UNENCUMBERED, RESOURCES OF FUND

<sup>\*\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

The Department of Correction is requesting approval to transfer funds from the "Inmate Medical Services", "Community Support Services" and the "Board of Pardons and Paroles" other current expense accounts to cover the anticipated operational needs of the Agency for the remainder of the current fiscal year.

The Department requests a transfer of \$3,750,000 million into the "Workers Compensation Claims" account to cover the projected end of year shortfall in that account. While the cost of workers compensation indemnity payments and related medical expenses has been relatively consistent over the last few fiscal years, the allotted funds for these statutorily mandated costs are projected to be short by the requested transfer amount of \$3.75m.

These funds are available from anticipated surpluses in the "Inmate Medical Services", "Community Support Services" and the "Board of Pardons and Paroles" other current expense accounts. As a result of the decline in the total inmate population over the past several years, DOC has been able to realize a modest combined surplus in the Inmate Medical Services account of \$1,927,904 million. In addition, due to timing issues associated with the implementation of numerous agency initiatives, we have identified unexpended funds within the Community Support Services account in the amount of \$1,022,096 million that can be used to offset our Workers Compensation shortfall. Lastly, due to timing issues associated with the hiring process, the Board of Pardons and Paroles has a projected balance of \$800,000 available to be used to offset our Workers Compensation costs.

Action on this request is requested to occur at the earliest occasion as the department's cash flow for the final quarter of this fiscal year is highly constrained. Failure to receive the requested funding before May could detrimentally impact the agency's ability to meet all of its financial obligations within the fiscal year forcing payment of bills incurred towards the end of the fiscal year to be made in the new fiscal year. Such a situation would negatively impact the agency's finances for the new fiscal year.

Attachment: Appropriation Adjustment Request # 17-19 (B-107) #DOC0189

TO:

STATE OF CONNECTICUT BUDGET AND FINANCIAL MANAGEMENT OFFICE OF POLICY AND MANAGEMENT

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REASON	FOR ADJU	JSTMENT						

Request funds transfer in accordance with FAC requirements set forth in Section 4-87 of the General Statutes. See description on separate attachment.

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KECOMMENDED (Undersecretary, Bud. & Fin. Mgmt.)	DATE	APPROVED (Governor)		DATE		

<sup>\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

<sup>\*\*</sup> USE ONLY UNALLOTTED, ALLOTMENT, RESOURCES OF FUND

#### **DEPARTMENT OF CHILDREN AND FAMILIES**

# FINANCE ADVISORY COMMITTEE MAY 4, 2017 DESCRIPTION OF REQUESTED CHANGES

## The Department of Children and Families requests approval to transfer a total of \$11,016,458 from the following accounts:

Board and Care for Children/Adoption - \$1,200,000 – Funds are available due to growth in the number of children in subsidized adoptive placements falling below originally projected levels.

Board and Care for Children/Short-term and Residential - \$8,739,359 – Funds are available because congregate care placements have fallen.

Individualized Family Supports - \$1,077,099 – This account primarily supports a discretionary/flexible funding stream for the purchase of individualized services based on a family's needs. Funding is available based upon expenditure trends to date.

#### Transfer of funds is requested to the following accounts:

Workers' Compensation Claims - \$1,625,510 - To address an increase in the number of staff workers' compensation injury claims, particularly at the Connecticut Juvenile Training School.

Supportive Housing - \$1,430,011 - To maintain critical housing assistance and intensive case management services to DCF families to prevent children from being removed from their families due to inadequate housing or homelessness, and to support the reunification of children with their family when housing issues present a barrier to reunification.

No Nexus Special Education - \$678,064 – To reflect an increased cost per case based upon the enhanced educational needs of students receiving special education services in private facilities.

Substance Abuse Treatment - \$2,619,310 – To align dollars for deposit to the CT Family Stability Project escrow account (Family Based Recovery Pay for Success Initiative) under the appropriate budget account.

Board and Care for Children/Foster - \$2,604,455 – To address increased costs due to the number of children in foster placements exceeding originally projected levels.

Community KidCare - \$2,069,108 – To maintain critical emergency mobile psychiatric and multi-systemic therapy programming for children with serious behavioral health needs.

				Proposed FAC			C Transfers		
		Original	Prior Policy	FROM				Available Funding	
Account		Appropriation	Actions	(	Decrease)	T	O (Increase)	Po	st-FAC Action
Workers' Compensation Claims	\$	10,650,996				\$	1,625,510	\$	12,276,506
Supportive Housing	\$	18,479,526				\$	1,430,011	\$	19,909,537
No Nexus Special Education	\$	1,662,733				\$	678,064	\$	2,340,797
Substance Abuse Treatment	\$	9,696,723				\$	2,619,310	\$	12,316,033
Board and Care for Children / Adoption	\$	96,346,170		\$	(1,200,000)			\$	95,146,170
Board and Care for Children / Foster	\$	128,733,474				\$	2,604,455	\$	131,337,929
Board and Care for Children / Short Term and Residential	\$	102,579,761		\$	(8,739,359)			\$	93,840,402
Individualized Family Supports	\$	9,696,350		\$	(1,077,099)			\$	8,619,251
Community KidCare	\$	37,912,186				\$	2,059,108	\$	39,971,294
Total	\$	415,757,919		\$	(11,016,458)	\$	11,016,458	\$	415,757,919