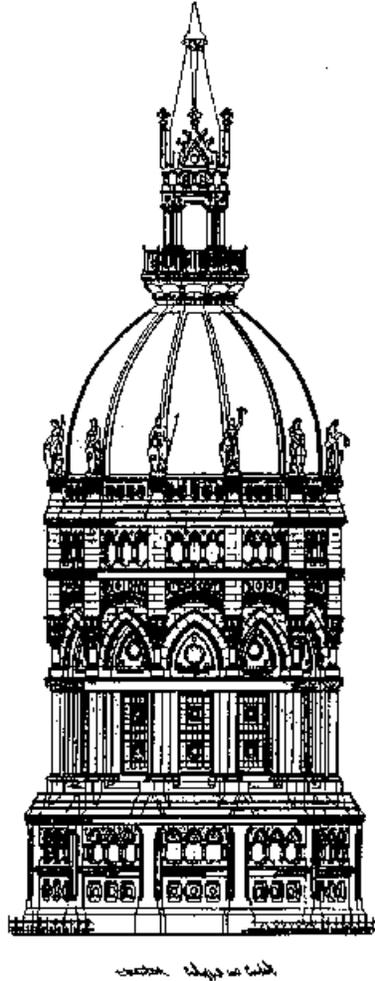


# STATE MANDATES ON MUNICIPALITIES: ACTIONS IN 2017



a report by the  
**CONNECTICUT ADVISORY COMMISSION ON  
INTERGOVERNMENTAL RELATIONS**

[www.ct.gov/opm/acir](http://www.ct.gov/opm/acir)

January, 2019

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## ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS

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January, 2019

To the Leaders of the Connecticut General Assembly:

In accordance with Connecticut General Statutes (CGS) Sec. [2-32c](#), as amended by Sec. 107 of [PA 17-2 of the June Special Session](#), attached is a list of new or expanded state mandates and mandate reductions arising from the 2017 legislative sessions. The Advisory Commission on Intergovernmental Relations (ACIR) reviewed public and special acts enacted in the General Assembly's 2017 regular session and in two special sessions: the June, 2017 session that extended through December and the January, 2018 session.

The ACIR chose to postpone 2017's regular session report so that a single document could encompass all mandates and mandate reductions of that year's prolonged special session. Sec. 107 of PA 17-2 of the June Special Session subsequently eliminated ACIR mandate reporting until 2019, so the ACIR submits this report now. The 2018 and 2019 legislative sessions will be addressed in a report issued in September, consistent with CGS 2-32c.

The statutory definition of mandate utilized in this listing includes actions that require a local government to create, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues. Specifically excluded are legislation requiring such activities but enacted to comply with federal mandates or actions required by the state to comply with court orders.

The 2017 regular and special sessions resulted in seventeen public acts that were determined to include new or expanded mandates. That is two fewer than in 2016 and nine fewer than in 2015, the previous odd-year long legislative session. While the ACIR does compare the number of new or expanded mandates with numbers from previous years, the adoption of fewer this year should not be considered an achievement. The ACIR believes the focus should be on the fact that seventeen public acts created or expanded mandates.

This report identifies an additional three public acts that will have the impact of a mandate, but are not specifically directed at municipalities. That is two fewer than were reported in 2016 and five fewer than in 2015. These are identified as "Section C" mandates in the ACIR's separate mandates compendiums.

A long-standing objective of the ACIR has been to encourage mandate reductions that can lead to administrative and/or fiscal relief for municipalities. This report identifies eleven public acts that reduced mandates, which is three more than in 2016 and one more than 2015, the previous odd-year long session.

It is important to note that the General Assembly's [Office of Fiscal Analysis](#) considered fewer than half of the mandate reductions identified in this report to be mandate reductions. This report identifies them as such because they repealed statutes previously identified as including a mandate or reduced a previously-identified mandate.

The list of bills was developed by ACIR staff and, while the ACIR believes all relevant legislation has been identified, the ACIR welcomes input from others regarding any legislation that should be included or excluded. In addition to the listing of the bills as required in the statute, this report provides several additional pieces of information to assist the General Assembly.

Mandate Description - A short explanation of those portions of the bill which meet the mandate definition.

Committee(s) Reviewing Bill - A listing, beginning with the Committee of Cognizance, of all committees which considered the bill.

Office of Fiscal Analysis (OFA) Fiscal Impact Statement - The statements, if any, used by OFA to characterize the municipal fiscal impact of the mandate.

No matter how worthwhile, each mandate imposes a burden on municipalities. The burden of a specific mandate might be large, in and of itself, and the legislature's Office of Fiscal Analysis, as well as municipalities, school districts and organizations representing them call attention to such mandates during the legislative session. Many mandates, on the other hand, impose only a small burden individually and, therefore, attract little attention as focus is drawn to larger concerns. Multiple small mandates, however, can have a substantial cumulative impact, creating a hidden burden on municipalities and municipal officials.

The ACIR urges the General Assembly to consider the impact of state mandates on local governments. This is directly connected to the positive working relationship between the State and its cities and towns: state mandates represent the establishment of priorities and constraints for an individual city or town by officials representing other cities and towns. To the extent these mandates are unfunded or underfunded, such decisions can create an obligation for municipalities to raise additional funds or to change spending priorities from those that would reflect the will of the local community. Similar consideration should be also be given when enacting mandates that are funded at the onset, but whose funding might be reduced or discontinued in future years.

This listing of mandates should not be considered to be a list of bad statutes. State and local officials concur that some state guidelines and requirements are appropriate under our system of government from both legal and practical standpoints. There are many governmental issues that are best administered by local governments, but in a manner that promotes statewide uniformity. These issues can range from elections to property assessment standards to police training to aspects of education administration and beyond. The details of such requirements and responsibility for the resulting costs have been, are now, and will continue to be the subjects of much debate.

If there are any questions regarding the enclosed report, please contact the ACIR via Bruce Wittchen at (860) 418-6323 or [bruce.wittchen@ct.gov](mailto:bruce.wittchen@ct.gov).

Sincerely yours,

Neil O'Leary  
Chair

Lyle Wray  
Vice-Chair

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## State Mandate Definition

[Connecticut General Statutes Sec. 2-32b](#). *State mandates to local governments. Definitions. Cost estimate required. Procedures re bills creating or enlarging mandates.*

(a) As used in this section:

(1) "Local government" means any political subdivision of the state having power to make appropriations or to levy taxes, including any town, city or borough, consolidated town and city or consolidated town and borough, any village, any school, sewer, fire, water or lighting district, metropolitan district, any municipal district, any beach or improvement association, and any other district or association created by any special act or pursuant to chapter 105, or any other municipal corporation having the power to issue bonds;

(2) "State mandate" means any constitutional, statutory or executive action that requires a local government to establish, expand or modify its activities in such a way as to necessitate additional expenditures from local revenues, excluding any order issued by a state court and any legislation necessary to comply with a federal mandate;

(3) "Local government organization and structure mandate" means a state mandate concerning such matters as: (A) The form of local government and the adoption and revision of statutes on the organization of local government; (B) the establishment of districts, councils of governments, or other forms and structures for interlocal cooperation and coordination; (C) the holding of local elections; (D) the designation of public officers, and their duties, powers and responsibilities and (E) the prescription of administrative practices and procedures for local governing bodies;

(4) "Due process mandate" means a state mandate concerning such matters as: (A) The administration of justice; (B) notification and conduct of public hearings; (C) procedures for administrative and judicial review of actions taken by local governing bodies and (D) protection of the public from malfeasance, misfeasance, or nonfeasance by local government officials;

(5) "Benefit spillover" means the process of accrual of social or other benefits from a governmental service to jurisdictions adjacent to or beyond the jurisdiction providing the service;

(6) "Service mandate" means a state mandate as to creation or expansion of governmental services or delivery standards therefor and those applicable to services having substantial benefit spillover and consequently being wider than local concern. For purposes of this section, applicable services include but are not limited to elementary and secondary education, community colleges, public health, hospitals, public assistance, air pollution control, water pollution control and solid

waste treatment and disposal. A state mandate that expands the duties of a public official by requiring the provision of additional services is a "service mandate" rather than a "local government organization and structure mandate";

(7) "Interlocal equity mandate" means a state mandate requiring local governments to act so as to benefit other local governments or to refrain from acting to avoid injury to, or conflict with neighboring jurisdictions, including such matters as land use regulations, tax assessment procedures for equalization purposes and environmental standards;

(8) "Tax exemption mandate" means a state mandate that exempts privately owned property or other specified items from the local tax base;

(9) "Personnel mandate" means a state mandate concerning or affecting local government: (A) Salaries and wages; (B) employee qualifications and training except when any civil service commission, professional licensing board, or personnel board or agency established by state law sets and administers standards relative to merit-based recruitment or candidates for employment or conducts and grades examinations and rates candidates in order of their relative excellence for purposes of making appointments or promotions to positions in the competitive division of the classified service of the public employer served by such commission, board or agency; (C) hours, location of employment, and other working conditions and (D) fringe benefits including insurance, health, medical care, retirement and other benefits.

## PUBLIC ACTS INCLUDED IN LISTING

PUBLIC ACT NO.	BILL NO.		PAGE
<b><u>MANDATES</u></b>			
17-22	SB 923	An Act Concerning The Possessions Of Deceased Tenants	<a href="#"><u>1</u></a>
17-65	SB 918	An Act Concerning A Municipal Option Property Tax Exemption For Gold Star Parents And Spouses	<a href="#"><u>1</u></a>
17-68	SB 1014	An Act Concerning Various Revisions And Additions To The Education Statutes	<a href="#"><u>1</u></a>
17-69	SB 260	An Act Concerning Autonomous Vehicles	<a href="#"><u>2</u></a>
17-73	SB 4	An Act Concerning Municipal Electric Utility Cooperatives And Establishing A Municipal Electric Consumer Advocate	<a href="#"><u>2</u></a>
17-84	SB 941	An Act Concerning The Department Of Public Health's Recommendations Regarding Revisions To Local Emergency Medical Services Plans	<a href="#"><u>2</u></a>
17-99	HB 7198	An Act Concerning Court Operations, Victim Services, Fraudulent Filings And Transfers Of An Interest In Real Property To A Trust	<a href="#"><u>3</u></a>
17-105	HB 7263	An Act Concerning Revisions And Technical Changes To The Tax And Related Statutes, And Certain Exemptions From The Property Tax	<a href="#"><u>3</u></a>
17-107	HB 7296	An Act Authorizing The Funding Of Unfunded Accrued Municipal Employees' Retirement System Liabilities By Municipalities	<a href="#"><u>3</u></a>
17-155	SB 922	An Act Concerning Temporary Health Care Structures	<a href="#"><u>4</u></a>
17-170	HB 6880	An Act Concerning The Affordable Housing Land Use Appeals Procedure	<a href="#"><u>4</u></a>
17-189	HB 7100	An Act Concerning American Legion State Fund Commission Transparency And Municipal Option Property Tax Exemptions For Certain Veterans	<a href="#"><u>4</u></a>
17-215	HB 7251	An Act Concerning Reform District Turnaround Plans	<a href="#"><u>4</u></a>
17-231	HB 7070	An Act Concerning Municipalities And Bingo Games, Bazaars And Raffles	<a href="#"><u>5</u></a>
17-238	HB 7278	An Act Concerning The Conveyance Of Certain Parcels And Easements Of State Land, The Redevelopment Of Property In The Town Of Preston And A Requirement To Appraise Certain Municipal Property Prior To Sale	<a href="#"><u>5</u></a>
17-2 (June)	SB 1502	An Act Concerning The State Budget For The Biennium Ending June 30, 2019, Making	<a href="#"><u>5</u></a>

		Appropriations Therefor, Authorizing And Adjusting Bonds Of The State And Implementing Provisions Of The Budget	
17-4 (June)	SB 1503	An Act Making Minor And Technical Changes To The State Budget And Related Implementing Provisions For The Biennium Ending June 30, 2019	<a href="#">7</a>

**MANDATES NOT SPECIFICALLY DIRECTED AT  
MUNICIPALITIES**

<b>PUBLIC ACT NO.</b>	<b>BILL NO.</b>		<b>PAGE</b>
17-118	HB 6668	An Act Concerning Pregnant Women In The Workplace	<a href="#">8</a>
17-131	HB 7052	An Act Preventing Prescription Opioid Diversion And Abuse	<a href="#">8</a>
17-228	HB 7023	An Act Concerning Step Therapy For Prescription Drugs Prescribed To Treat Stage IV Metastatic Cancer	<a href="#">8</a>

**NEW STATE MANDATE REDUCTIONS**

<b>PUBLIC ACT NO.</b>	<b>BILL NO.</b>		<b>PAGE</b>
17-14	SB 910	An Act Implementing The Recommendations Of The Department Of Education	<a href="#">10</a>
17-37	SB 953	An Act Implementing The Recommendations Of The Task Force On Professional Development And In-Service Training Requirements For Educators	<a href="#">10</a>
17-42	SB 1026	An Act Concerning Revisions To The High School Graduation Requirements	<a href="#">10</a>
17-68	SB 1014	An Act Concerning Various Revisions And Additions To The Education Statutes	<a href="#">10</a>
17-75	SB 191	An Act Concerning The Department Of Consumer Protection And Occupational Licensing	<a href="#">10</a>
17-80	SB 890	An Act Concerning Revisions To Certain Statutes Regarding The Department Of Children And Families	<a href="#">10</a>
17-93	SB 901	An Act Concerning The Department Of Public Health's Recommendation Regarding Adoption Of A Model Food Code	<a href="#">11</a>
17-146	HB 7222	An Act Concerning The Department Of Public Health's Various Revisions To The Public Health Statutes	<a href="#">11</a>

17-198	HB 7183	An Act Concerning Captive Insurance Companies, Short-Term Care Insurance, Personal And Commercial Risk Insurance, Preferred Provider Networks, And Making Minor And Technical Changes To Certain Insurance-Related Statutes	<a href="#"><u>11</u></a>
17-2 (June)	SB 1502	An Act Concerning The State Budget For The Biennium Ending June 30, 2019, Making Appropriations Therefor, Authorizing And Adjusting Bonds Of The State And Implementing Provisions Of The Budget	<a href="#"><u>11</u></a>
17-4 (June)	SB 1503	An Act Making Minor And Technical Changes To The State Budget And Related Implementing Provisions For The Biennium Ending June 30, 2019	<a href="#"><u>12</u></a>

## **New State Mandates**

[PA 17-22](#) (SB 923)      An Act Concerning The Possessions Of Deceased Tenants

**Mandate Description**

Sec. 1 creates a new mandate in CGS 47a-11d requiring a municipality to designate a place of storage to receive possessions and personal effects of a deceased tenant as specified and, if they are not claimed, to sell them and distribute proceeds as specified.

**Committee(s) Reviewing Bill**

Planning & Development – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: none

[PA 17-65](#) (SB 918)      An Act Concerning A Municipal Option Property Tax Exemption For Gold Star Parents And Spouses

**Mandate Description**

Sec. 1 requires a municipality to follow specified procedures if it chooses to allow this tax exemption for Gold Star parents and spouses.

**Committee(s) Reviewing Bill**

Veterans' Affairs – Committee of Cognizance  
Finance, Revenue & Bonding

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: It is anticipated that a municipality that chose to implement this optional property tax exemption would increase its mill rate to make up for any grand list reduction incurred as a result of the exemption. This would result in a shift in the tax burden away from people eligible for the program. The extent of the shifting tax burden would vary based on the number of people eligible for the exemption, and the value of property they own.

[PA 17-68](#) (SB 1014)      An Act Concerning Various Revisions And Additions To The Education Statutes

**Mandate Description**

Sec. 6 increases the existing mandate in CGS by requiring a board of education to provide access to all records and accounts for an audit of records regarding private providers of special education services. Sec. 13 requires boards of education to complete and submit the Health Services Program Information Survey.

**Committee(s) Reviewing Bill**

Education – Committee of Cognizance  
Appropriations

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: Local and Regional School Districts Revenue Gain

[PA 17-69](#) (SB 260) An Act Concerning Autonomous Vehicles

**Mandate Description**

Sec. 1 requires a municipality that applies to be host for autonomous vehicle testing follow procedures and enter into written agreements as specified.

**Committee(s) Reviewing Bill**

Transportation – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: None

[PA 17-73](#) (SB 4) An Act Concerning Municipal Electric Utility Cooperatives And Establishing A Municipal Electric Consumer Advocate

**Mandate Description**

Sec. 1 increases the mandate of CGS 7-233c by specifying reporting and audit requirements for a municipal electrical energy cooperative. Sec. 3 establishes a state-wide Municipal Electric Consumer Advocate, to be funded by the state's municipal electric energy cooperatives, and specifies powers of the advocate and obligations of the cooperatives.

**Committee(s) Reviewing Bill**

Energy & Technology – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: Various Municipalities - Potential Cost

[PA 17-84](#) (SB 941) An Act Concerning The Department Of Public Health's Recommendations Regarding Revisions To Local Emergency Medical Services Plans

**Mandate Description**

Sec. 1 increases the mandate of CGS 19a-181b by requiring municipalities to submit updated plans to state and the state can require a municipality to submit a performance improvement plan.

**Committee(s) Reviewing Bill**

Public Health – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: None

[PA 17-99](#) (HB 7198) An Act Concerning Court Operations, Victim Services, Fraudulent Filings And Transfers Of An Interest In Real Property To A Trust

**Mandate Description**

Sec. 35 amends CGS 54-220 to require municipal police departments and other law enforcement agencies to provide a copy of a police report upon request by a victim advocate.

**Committee(s) Reviewing Bill**

Judiciary – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: None

[PA 17-105](#) (HB 7263) An Act Concerning Revisions And Technical Changes To The Tax And Related Statutes, And Certain Exemptions From The Property Tax

**Mandate Description**

Sec. 11 increases the mandate of CGS 12-81 by adding new exemption for "Machinery and equipment (A) used in the process of coloring or mixing paint, including, but not limited to, spectrographic color matching machines, automatic colorant dispensers, paint shakers, and computer equipment related to such machinery and equipment, and (B) used by retailers that offer paint for sale at retail in this state."

**Committee(s) Reviewing Bill**

Finance – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: Various Municipalities - Grand List Loss

[PA 17-107](#) (HB 7296) An Act Authorizing The Funding Of Unfunded Accrued Municipal Employees' Retirement System Liabilities By Municipalities

**Mandate Description**

Sec. 35 amends 7-441 to require a municipality choosing to issue bonds to pay an outstanding unfunded accrued liability incurred if it joins the Connecticut Municipal Employees Retirement System (CMERS) to provide specified information to the state.

**Committee(s) Reviewing Bill**

Planning & Development – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: mentioned costs to be experienced by any municipalities issuing bonds as authorized by this act

[PA 17-155](#) (SB 922) An Act Concerning Temporary Health Care Structures

**Mandate Description**

Sec. 1 requires municipality choosing to opt out of allowing temporary health care structures to follow specified procedures.

**Committee(s) Reviewing Bill**

Planning & Development – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: Various Municipalities - Potential Revenue Gain, Potential Cost

[PA 17-170](#) (HB 6880) An Act Concerning The Affordable Housing Land Use Appeals Procedure

**Mandate Description**

Sec. 2 requires municipalities to prepare and maintain an affordable housing plan as specified.

**Committee(s) Reviewing Bill**

Housing – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: Various Municipalities - Potential Savings

[PA 17-189](#) (HB 7100) An Act Concerning American Legion State Fund Commission Transparency And Municipal Option Property Tax Exemptions For Certain Veterans

**Mandate Description**

Sec. 3 requires municipalities choosing to offer the specified property tax exemption to veterans to follow certain procedures.

**Committee(s) Reviewing Bill**

Veterans' Affairs – Committee of Cognizance  
Government Administration & Elections

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: None

[PA 17-215](#) (HB 7251) An Act Concerning Reform District Turnaround Plans

**Mandate Description**

Sec. 2 requires a board of education that uses the model school district responsibilities agreement described in this section to notify the Commissioner of Education.

**Committee(s) Reviewing Bill**

Education – Committee of Cognizance

Appropriations  
**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: None

[PA 17-231](#) (HB 7070) An Act Concerning Municipalities And Bingo Games, Bazaars And Raffles

**Mandate Description**

Sec. 8 creates a mandate in CGS 7-174 requiring a municipal official to investigate applicant's qualifications to hold raffle or bazaar, potentially imposing a cost exceeding the fee allowed to be charged.

**Committee(s) Reviewing Bill**

General Law – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: All Municipalities - STATE MANDATE - Revenue Gain

[PA 17-238](#) (HB 7278) An Act Concerning The Conveyance Of Certain Parcels And Easements Of State Land, The Redevelopment Of Property In The Town Of Preston And A Requirement To Appraise Certain Municipal Property Prior To Sale

**Mandate Description**

Sec. 13. requires a municipality intending to sell property having an assessed value of more than \$250,000 to have the fair market value appraised if the property includes or is part of a watershed or encompasses a well or reservoir and to publicize that appraisal as specified.

**Committee(s) Reviewing Bill**

Government Administration & Elections – Committee of Cognizance

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: Various Municipalities - STATE MANDATE - Potential Cost

[PA 17-2](#) (SB 1502) (June Sp. Sess.) An Act Concerning The State Budget For The Biennium Ending June 30, 2019, Making Appropriations Therefor, Authorizing And Adjusting Bonds Of The State And Implementing Provisions Of The Budget

**Mandate Description**

Sec. 51. expands existing mandate in CGS 10-76d by requiring schools boards to participate in state medical assistance and Medicaid programs as specified. Sec. 155, while potentially

enabling greater local oversight of costs, requires a local board of education to notify the municipal legislative body when it fills a central office administrative position that is not included in the proposed or approved education budget and that exceeds a specified salary. Sec. 157, while potentially enabling greater local oversight of costs, requires boards of education to file signed copies of any contract for administrative personnel with town clerks and town clerks to post the contracts on towns' web sites. Sec. 160, while potentially enabling greater local oversight of costs, requires the legislative body of a municipality and the local board of education to consult when possible regarding the joint purchasing of property insurance, casualty insurance and workers' compensation insurance. Sec. 161, while potentially enabling greater local oversight of costs, requires a local board of education to consult with the legislative body of the municipality after going out to bid for a good or service and to consider a cooperative agreement with the municipality if doing so can result in a lower cost. Sec. 162, while potentially enabling greater local oversight of costs, requires a local board of education to consult with the legislative body of the municipality prior to purchasing specified software to determine if it can be purchased or shared on a regional basis. Sec. 363 requires a municipality that has sought designation as a Tier II municipality to prepare a three-year financial plan and monthly financial reports as specified. Sec. 367 requires a municipality that has sought designation as a Tier III municipality to follow specified procedures. Sec. 368 requires a municipality that has sought designation as a Tier IV municipality to follow specified procedures. Sec. 563 creates a mandate in CGS 12-170d, subsequently eliminated by PA 17-04 JSS, SEC. 23, that requires municipalities pay grants previously paid by the state under the Renters' Rebate Program. Sec. 565 creates a mandate in 12-170f, subsequently eliminated by PA 17-04 JSS, SEC. 25, that requires municipalities to use specified procedures in paying grants previously paid by the state under the Renters' Rebate Program.

### **Committee(s) Reviewing Bill**

Emergency Certification

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported various impacts. ACIR notes that some sections that OFA identified as mandate relief actually create new mandates, although the increased degree of cost control they provide are believed to outweigh any additional municipal burden they create.

[PA 17-4](#) (SB 1503)  
(June Sp. Sess.)

An Act Making Minor And Technical Changes To The State  
Budget And Related Implementing Provisions For The  
Biennium Ending June 30, 2019

**Mandate Description**

Sec. 25 amended CGS 12-170f to impose up to 50% of the cost of state rental assistance grants on the municipalities of recipients, with no other significant impact on the original mandate.

**Committee(s) Reviewing Bill**

Emergency Certification

**Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported non-mandate fiscal impacts.

## **Mandates Not Specifically Directed At Municipalities**

[PA 17-118](#) (HB 6668) An Act Concerning Pregnant Women In The Workplace

### **Mandate Description**

Sec. 1 amends CGS 46a-60 to require a municipality or other employer to provide written notification as specified regarding a pregnant employee's rights and to make a reasonable accommodation unless doing so would impose an undue hardship on the employer.

### **Committee(s) Reviewing Bill**

Labor – Committee of Cognizance

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: None.

[PA 17-131](#) (HB 7052) An Act Preventing Prescription Opioid Diversion And Abuse

### **Mandate Description**

Sec. 9 requires group insurance policies to cover detoxification services as specified.

### **Committee(s) Reviewing Bill**

General Law – Committee of Cognizance  
Public Health

### **Summary of OFA Municipal Fiscal Impact Statement (as relates to the mandate portion of the bill)**

OFA reported: The bill may increase costs to certain fully insured, municipal plans that do not currently comply with the coverage requirements required by the bill for certain inpatient detoxification services. The coverage requirements may result in increased premium costs when municipalities enter into new health insurance contracts after January 1, 2018. In addition, many municipal health plans are recognized as "grandfathered" health plans under the ACA.<sup>2</sup> It is unclear what effect the adoption of certain health mandates will have on the grandfathered status of certain municipal plans under ACA."

[PA 17-228](#) (HB 7023) An Act Concerning Step Therapy For Prescription Drugs Prescribed To Treat Stage IV Metastatic Cancer

### **Mandate Description**

Sec. 2 increases the mandate of CGS 38a-544 by further limiting insurance companies authority to require step therapy.

### **Committee(s) Reviewing Bill**

Insurance – Committee of Cognizance  
Transportation

**Summary of OFA Municipal Fiscal Impact Statement (as  
relates to the mandate portion of the bill)**

OFA reported: Various Municipalities - STATE MANDATE - Cost

## **State Mandate Reductions**

[PA 17-14](#) (SB 910)      An Act Implementing The Recommendations Of The Department Of Education

### **Mandate Reduction Description**

Sec. 4. eliminates the mandate of CGS 10-145a requiring that boards of education accept state-issued certificates of qualification.

[PA 17-37](#) (SB 953)      An Act Implementing The Recommendations Of The Task Force On Professional Development And In-Service Training Requirements For Educators

### **Mandate Reduction Description**

Sec. 1 reduces the mandate of CGS 10-148a by eliminating a reporting requirement and by replacing specific content requirements for training with a statement that training be consistent with goals identified by the certified employees and the board of education. Sec. 2 reduces the mandate of CGS 10-220a by eliminating specific content requirements for in-service training

[PA 17-42](#) (SB 1026)      An Act Concerning Revisions To The High School Graduation Requirements

### **Mandate Reduction Description**

Sec. 1 reduces the mandate of CGS 10-221a by delaying higher graduation standards by two years and by providing greater flexibility in course requirements.

[PA 17-68](#) (SB 1014)      An Act Concerning Various Revisions And Additions To The Education Statutes

### **Mandate Reduction Description**

Sec. 12 authorizes a board of finance, board of selectmen or such other authority to take responsibility for the provision of any noneducational services being provided by the board of education.

[PA 17-75](#) (SB 191)      An Act Concerning The Department Of Consumer Protection And Occupational Licensing

### **Mandate Reduction Description**

Sec. 5 repeals CGS 21-29 and 21-30, each of which included a minor mandate regarding municipal licensing obligations.

[PA 17-80](#) (SB 890)      An Act Concerning Revisions To Certain Statutes Regarding The Department Of Children And Families

### **Mandate Reduction Description**

Sec. 1 repeals CGS 29-304, which required municipalities to pay unsalaried fire marshals a minimum of \$2 for each fire investigated.

[PA 17-93](#) (SB 901) An Act Concerning The Department Of Public Health's Recommendation Regarding Adoption Of A Model Food Code

### **Mandate Reduction Description**

Sec. 16 repeals CGS 19a-36c, which required food service providers, including municipalities, to post signs as specified.

[PA 17-146](#) (HB 7222) An Act Concerning The Department Of Public Health's Various Revisions To The Public Health Statutes

### **Mandate Reduction Description**

Sec. 5 reduces the mandate of 10-2206 by reducing board of educations' required asthma reporting frequency from annual to triennial.

[PA 17-198](#) (HB 7222) An Act Concerning Captive Insurance Companies, Short-Term Care Insurance, Personal And Commercial Risk Insurance, Preferred Provider Networks, And Making Minor And Technical Changes To Certain Insurance-Related Statutes

### **Mandate Reduction Description**

Sec. 5 reduces the mandate of 10-2206 by reducing board of educations' required asthma reporting frequency from annual to triennial.

[PA 17-2](#) (SB 1502) (June Sp. Sess.) An Act Concerning The State Budget For The Biennium Ending June 30, 2019, Making Appropriations Therefor, Authorizing And Adjusting Bonds Of The State And Implementing Provisions Of The Budget

### **Mandate Reduction Description**

Sec. 84 reduces a municipal reporting requirement in CGS 10-220 from once every three years to once every five years. Sec. 145 eliminates a requirement in CGS 46b-149 that a board of education or a private school be ordered to perform an educational evaluation of a child. Sec. 152 amends CGS 10-157 to enable the local board of education of a municipality meeting specified size limits to provide for supervision of its schools by receiving direction from a superintendent employed by another town. Sec. 567 reduces the mandate in CGS 31-53 by increasing the threshold at which the

prevailing wage requirements of this section apply to \$1 million for new construction.

[PA 17-4](#) (SB 1503)  
(June Sp. Sess.)

An Act Making Minor And Technical Changes To The State Budget And Related Implementing Provisions For The Biennium Ending June 30, 2019

**Mandate Reduction Description**

Sec. 23 amended CGS 12-170d to eliminate the mandate imposed by PA 17-2 JSS, Sec. 563. Sec. 25 amended CGS 12-170f to eliminate the procedural mandate imposed by PA 17-2 JSS, Sec. 565.

## **Appendix A**

### **MANDATE LEGISLATION LISTED BY LEGISLATIVE COMMITTEE**

#### **Emergency Certification**

PA 17-2 (SB 1502) (June Spec. Sess.)	An Act Concerning The State Budget For The Biennium Ending June 30, 2019, Making Appropriations Therefor, Authorizing And Adjusting Bonds Of The State And Implementing Provisions Of The Budget
PA 17-4 (SB 1503) (June Spec. Sess.)	An Act Making Minor And Technical Changes To The State Budget And Related Implementing Provisions For The Biennium Ending June 30, 2019

#### **Education Committee**

PA 17-68 (SB 1014)	An Act Concerning Various Revisions And Additions To The Education Statutes
PA 17-215 (HB 7251)	An Act Concerning Reform District Turnaround Plans

#### **Energy & Technology Committee**

PA 17-73 (SB 4)	An Act Concerning Municipal Electric Utility Cooperatives And Establishing A Municipal Electric Consumer Advocate
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#### **Finance, Revenue & Bonding Committee**

PA 17-105 (HB 7263)	An Act Concerning Revisions And Technical Changes To The Tax And Related Statutes, And Certain Exemptions From The Property Tax
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#### **General Law**

PA 17-131 (HB 7052)	An Act Preventing Prescription Opioid Diversion And Abuse
PA 17-231 (HB 7070)	An Act Concerning Municipalities And Bingo Games, Bazaars And Raffles

#### **Government Administration & Elections**

PA 17-238 (HB 7278)	An Act Concerning The Conveyance Of Certain Parcels And Easements Of State Land, The
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Redevelopment Of Property In The Town Of Preston  
And A Requirement To Appraise Certain Municipal  
Property Prior To Sale

### **Housing**

PA 17-170 (HB 6880) An Act Concerning The Affordable Housing Land Use  
Appeals Procedure

### **Insurance and Real Estate Committee**

PA 17-228 (HB 7023) An Act Concerning Step Therapy For Prescription  
Drugs Prescribed To Treat Stage IV Metastatic Cancer

### **Joint Committee on Judiciary**

PA 17-99 (HB 7198) An Act Concerning Court Operations, Victim Services,  
Fraudulent Filings And Transfers Of An Interest In  
Real Property To A Trust

### **Labor and Public Employees Committee**

PA 17-118 (HB 6668) An Act Concerning Pregnant Women In The  
Workplace

### **Planning and Development Committee**

PA 17-22 (SB 923) An Act Concerning The Possessions Of Deceased  
Tenants

PA 17-107 (HB 7296) An Act Authorizing The Funding Of Unfunded  
Accrued Municipal Employees' Retirement System  
Liabilities By Municipalities

PA 17-155 (SB 922) An Act Concerning Temporary Health Care Structures

### **Public Health Committee**

PA 17-84 (SB 941) An Act Concerning The Department Of Public  
Health's Recommendations Regarding Revisions To  
Local Emergency Medical Services Plans

### **Transportation**

PA 17-69 (SB 260) An Act Concerning Autonomous Vehicles

## Committee on Veterans' Affairs

PA 17-65 (SB 918)	An Act Concerning A Municipal Option Property Tax Exemption For Gold Star Parents And Spouses
PA 17-189 (HB 7100)	An Act Concerning American Legion State Fund Commission Transparency And Municipal Option Property Tax Exemptions For Certain Veterans

## Appendix B

**Sec. 2-32c. Submission to General Assembly of list of state mandates.** On and after January 1, 2019, the Connecticut Advisory Commission on Intergovernmental Relations, established pursuant to section 2-79a, shall, not more than ninety days after adjournment of any regular or special session of the General Assembly or September first immediately following adjournment of a regular session, whichever is sooner, submit to the speaker of the House of Representatives, the president pro tempore of the Senate, the majority leader of the House of Representatives, the majority leader of the Senate, the minority leader of the House of Representatives and the minority leader of the Senate a report which lists each state mandate enacted during said regular or special session of the General Assembly. Within five days of receipt of the report, the speaker and the president pro tempore shall submit the report to the Secretary of the Office of Policy and Management and refer each state mandate to the joint standing committee or select committee of the General Assembly having cognizance of the subject matter of the mandate. The secretary shall provide notice of the report to the chief elected official of each municipality.

Note: The reference to January 1, 2019 originated in June Sp. Sess. P.A. 17-2